



PLANNING AND STRATEGY COMMITTEE OF THE WHOLE MEETING

Council at its meeting of 23 November 2016 resolved (M/N 295/16) as follows:

The Planning and Strategy Committee of the Whole be delegated authority in accordance with Section 377 of the *Local Government Act 1993* to determine matters pursuant to the:

- *Environmental Planning and Assessment Act 1979*
- *Local Government Act 1993*
- *Swimming Pools Act 1992.*
- *Roads Act 1993*
- *Public Health Act 2010*
- *Heritage Act 1977*
- *Protection of the Environment Operations Act 1997*

MINUTES OF THE PLANNING AND STRATEGY COMMITTEE OF THE WHOLE OF THE QUEANBEYAN-PALERANG REGIONAL COUNCIL held at the Council Chambers, 253 Crawford St, Queanbeyan on Wednesday, 11 October 2017 commencing at 5.30pm.

ATTENDANCE

Councillor: Cr Overall (Chair), Crs Biscotti, Bray AM, Brown, Harrison, Hicks, Marshall, Noveska, Taylor and Winchester.

Staff: P Tegart, Interim General Manager; M Thompson, Portfolio General Manager Natural and Built Character; P Hansen, Portfolio General Manager Community Connections; J Richards, Portfolio General Manager Community Choice and P Spyve, Acting Portfolio General Manager Organisation Capability.

Also Present: W Blakey (Clerk of the Meeting) and L Ison (Minute Secretary).

1. APOLOGIES

PLA282/17

RESOLVED (Taylor/Biscotti)

That the apology for non-attendance from Cr Mark Schweikert be received and leave of absence granted.

The resolution was carried unanimously.

2. PRESENTATIONS/DEPUTATIONS/PETITIONS

The following presenters were heard:

Arthur George - Item 4.1 - Preliminary Rezoning Enquiry - 239 Cooma Street, Karabar

Sue Ball-Guymer - Item 4.6 - Joint Regional Planning Panel Meeting - 18 October 2017 - Consideration of DA 338-2015 – Waste or Resource Management Facility – 172-192 Gilmore Road, Queanbeyan West

Annie Clarke - Item 5.1 - Committee Delegates and Representatives for 2017-2018

3. DECLARATIONS OF INTEREST

PLA283/17

RESOLVED (Taylor/Noveska)

That Councillors and staff disclose any interests and reasons for declaring such interest in the matters under consideration by Council at this meeting.

The resolution was carried unanimously.

The Mayor advised that the following Councillors and staff member declared an interest in an item of business and will leave the meeting room while the relevant item is considered.

Cr Pete Harrison: Declared a non-pecuniary interest, less than significant, for Item 4.6 – Joint Regional Planning Panel Meeting - 18 October 2017, as he is Council's alternate representative on the JRPP.

Cr Peter Bray: Declared a non-pecuniary interest, less than significant, for Item 4.6 – Joint Regional Planning Panel Meeting - 18 October 2017, as he is Council's representative on the JRPP.

Mr Michael Thompson (Portfolio General Manager Natural and Built Character): Declared a non-pecuniary interest, less than significant, for Item 4.6 – Joint Regional Planning Panel Meeting - 18 October 2017, as he prepared the report for the JRPP.

STAFF REPORTS

4. ENVIRONMENT, PLANNING AND DEVELOPMENT

4.1 Preliminary Rezoning Enquiry - 239 Cooma Street, Karabar

PLA284/17

RESOLVED (Taylor/Biscotti)

That Council:

1. Request the applicant prepare detailed studies undertaken by suitably qualified consultants in respect of both the traffic and amenity impacts associated with the preparation of a planning proposal at 239 Cooma Street, Karabar.
2. Note negotiations on the potential acquisition and use of Council's site for a park and ride facility and associated uses.

The resolution was carried unanimously.

PLA285/17

RESOLVED (Marshall/Brown)

That Item 4.6 be brought forward and dealt with at this juncture.

The resolution was carried unanimously.

Cr Harrison, Cr Bray and Mr Thompson, having declared an interest in Item 4.6, left the meeting at 5.44pm.

4.6 Joint Regional Planning Panel Meeting – 18 October 2017 – Consideration of DA 338-2015 – Waste or Resource Management Facility – 172-192 Gilmore Road, Queanbeyan West

PLA286/17

RESOLVED (Taylor/Biscotti)

That in relation to the determination of DA 338-2015 for a waste and resource management facility by the Southern Joint Regional Planning Panel, Council:

1. Note the final JRPP assessment report and the recommendation contained therein.
2. Make a written submission supporting the recommendation that the development application be refused consent for the reasons listed A to F in the staff assessment report and also referring to the number and nature of submissions made in relation to the proposed development.
3. Make an oral submission to the JRPP determination meeting and that Cr Peter Marshall make the address on behalf of Council.

The resolution was carried unanimously.

Cr Harrison, Cr Bray and Mr Thompson returned to the meeting at 5.50pm.

4.2 South Bungendore Stormwater Drainage and Subdivision DEV.2009.0327

PLA287/17

RESOLVED (Hicks/Taylor)

That:

1. The potential need to pipe the open drainage channel on Lot 12 Section 11 DP 976608 (the subject of development approval DEV.2009.0327) be noted by Council and included in any considerations regarding the management of the open drainage channel on the Milleara estate.
2. Council consider allocating funding in the 2018-2021 Delivery Plan for a consultant to review the stormwater system in the southern area of Bungendore from King Street to the southern side of Trucking Yard Lane and to recommend options for the management of the stormwater system.
3. Council note options for the management of the stormwater system in South Bungendore are likely to include:
 - a. the installation of stormwater infrastructure including pipes or large box culverts
 - b. the creation of easements on private property
 - c. the acquisition of land to accommodate the infrastructure
 - d. the development of a contributions plan to collect funds to undertake the above work
4. Council seek legal advice regarding whether it is appropriate to place a note on 149(2) certificates issued for the future lots 12-20 advising of large stormwater flows in high rainfall events and the easement under section 149(5) of the NSW Environmental Planning and Assessment Regulation 2000.
5. Further to item 2 above, Council prepare a stormwater strategy for the Bungendore urban area.

The resolution was carried unanimously.

4.3 Mount Jerrabomberra Bushfire Management Plan

PLA288/17

RESOLVED (Bray/Taylor)

That Council:

1. Note the completion of the Mt Jerrabomberra Bushland Reserve Bushfire Management Plan 2017-2022.
2. Investigate funding opportunities for consideration in the Delivery Program to implement the 49 conservation and fire treatment recommendations of the "Action Plan" provided within the Bushfire Management Plan noting in particular the following:
 - i. Create CAT 1 fire trails as recommended (APZ1 Fire Trail, APZ2 Fire Trail, APZ3 Fire Trail, APZ4 Fire Trails and Jerrabomberra Hill Road Fire Trail) to provide firefighting agencies with safe access to the interface of properties and Mt Jerrabomberra to facilitate firefighting. Very High to Moderate Priority.

- ii. Create asset protection zones as recommended (APZ1, APZ2, APZ3, APZ4) to increase the separation distance between houses and vegetation posing a hazard within Mt Jerrabomberra. Very High Priority to Moderate Priority.
 - a. An Inner Asset Protection Zone (IAPZ) of 10m –co-located with the proposed fire trails where practicable.
 - b. An Outer Asset Protection Zone (OAPZ) of 10m
- iii. Create asset protection zones as recommended (APZ5, APZ6, APZ7) to increase the separation distance between the economic assets (Lower and Upper Thornton Reservoirs and Telecommunication tower). Very High Priority.
 - a. An Inner Asset Protection Zone (IAPZ) of 10m
 - b. An Outer Asset Protection Zone (OAPZ) of 10m
- iv. Submit the Mt Jerrabomberra BMP to the NSW Rural Fire Service and Fire and Rescue NSW for endorsement. Very High Priority.
- v. Council to work with NSW RFS & FRNSW to provide bushfire education information to residents within APZ1, APZ2, APZ3 and APZ4 to achieve an increase in the effective separation distance by removing fuel from the property between the house and the boundary with Mt Jerrabomberra. Very High Priority.
- vi. Create Conservation Land Management Zone CLMZ1 Dry Forest. High Priority.
- vii. Conduct a vegetation survey to map the vegetation communities (plant class types) within the Dry Forest Association throughout Mt Jerrabomberra. High Priority.
- viii. Conduct a survey to locate populations of *Delma impar* (Striped Legless Lizard), listed as Vulnerable under the NSW TSC Act 1995 and under the EPBC Act. High Priority.
- ix. Harvest and remove the remnant pine plantation (removal of timber from the Reserve). High Priority.
- x. Conduct a prescribed burn in accordance with NSW RFS 2006, for ecological purposes in spring or autumn 2019 within the northern section of remnant pine plantation following removal of pines as recommended to initiate restoration of the former Dry Forest formation. High Priority.
- xi. Conduct a prescribed burn in accordance with NSW RFS 2006, for ecological purposes in spring or autumn 2021 within the southern section of remnant pine plantation following removal of pines as recommended to initiate restoration of the former Dry Forest formation. High Priority.

- xii. QPRC map the location of threatened flora and fauna within Mt Jerrabomberra to inform fire exclusion zones. Moderate Priority.
- xiii. Conduct a prescribed burn in accordance with NSW RFS 2006, for ecological purposes in autumn 2018 within the Dry Forest formation as recommended. High Priority.
- xiv. Conduct post prescribed fire spring vegetation assessments at six months, 18 months and 4.5 years following a prescribed fire. High Priority.
- xv. Create a managed vegetation corridor (easement) under the power lines that supply the telecommunication tower in accordance with ISSC (2016) and ISSC (2012). High Priority.

The resolution was carried unanimously.

4.4 Conservation Volunteers - Work for the Dole Program

PLA289/17

RESOLVED (Marshall/Bray)

That Council approve an upfront investment of \$16,500 to Conservation Volunteers Australia, for a 26 week Work for the Dole program at Mount Jerrabomberra and Turallo Creek commencing in November 2017.

The resolution was carried unanimously.

4.5 2018 Super Rugby Trial Game

PLA290/17

RESOLVED (Hicks/Brown)

That Council:

1. Endorse Super Rugby Pre-season Trial games at Seiffert Oval, utilising the same model to conduct the NRL trial games.
2. Approach all NRL clubs to consider conducting trial games at Seiffert Oval.

The resolution was carried unanimously.

4.6 Joint Regional Planning Panel Meeting – 18 October 2017 – Consideration of DA 338-2015 – Waste or Resource Management Facility – 172-192 Gilmore Road, Queanbeyan West

This item was dealt with in earlier business.

5. DETERMINATION REPORTS

5.1 Committee Delegates and Representatives for 2017-2018

PLA291/17

RESOLVED (Brown/Biscotti)

That:

1. Council note the report.
2. The Sports Council membership and terms of reference be amended to include a member from each sporting code or club in Queanbeyan-Palerang LGA; and the role of the QPRC Sports Council is to consider the allocation of sports fields across the LGA prior to the commencement of each winter and summer sporting season, and to make recommendations for the development and/or improvements to sporting facilities and recreational needs, including input to the Recreational capital works program.
3. The Q Advisory Board membership be amended for community members to be chosen by invitation to appropriately skilled and experienced individuals.
4. The Economic Advisory Panel community membership be chosen by invitation to appropriately skilled and experienced individuals.
5. Council advertise across the region for Expressions of Interest from individuals who are under the age of 25 to be part of Council's inaugural Youth Advisory Council.
6. A Tourism Advisory Board be established including a Councillor delegate and the community membership be chosen by invitation to appropriately skilled and experienced individuals.
7. The Integrated Water Cycle Management Project Reference Group include a Councillor delegate.
8. The Jupiter Wind Farm Community Consultative Committee include a Councillor delegate.
9. The Canberra Airport Community Aviation Consultation Group include a Councillor Delegate.
10. The Braidwood Heritage Advisory Committee be known as the Braidwood and Curtilage Heritage Advisory Committee and comprise one councillor, three or more community members, Council's Heritage Advisor, and appropriate staff representation; and The Braidwood and District Historical Society, Braidwood and Villages Tourism Inc be invited to nominate a representative.
11. The QPRC Heritage Advisory Committee comprise two Councillors, three or more community members, Council's Heritage Advisor(s), and appropriate staff representation. One of

the Councillor representatives be the Councillor on the Braidwood and Curtilage Heritage Advisory Committee.

12. The following six s.355 committees be established with up to two Councillor delegates, and based on town/village or localities with a community representative of the existing s.355 committees nominated to the combined area committee:

- Araluen / Majors Creek
- Braidwood / Mongarlowe / Nerriga
- Bungendore
- Wamboin / Bywong
- Captains Flat / Hoskinstown / Carwoola
- Burra / Urila / Royalla / Fernleigh Park

13. All committees be invited to review their respective terms of reference at their first meeting, with recommendations to be presented to Council.

14. Council appoint its delegates and representatives for 2017-18 to committees, regional and external organisations in accordance with the schedule below, the above recommendations and attached framework.

For: Crs Biscotti, Bray, Brown, Hicks, Marshall, Noveska, Overall, Taylor and Winchester

Against: Cr Harrison

Sports Council

PLA292/17

RESOLVED (Brown/Noveska)

That:

1. Three Councillor delegates be on the Sports Council.
2. Cr Winchester be appointed as Chair of the Council.

For: Crs Brown, Harrison, Hicks, Marshall, Noveska and Winchester

Against: Crs Biscotti, Bray, Overall and Taylor

Council appointed its delegates and representatives as per the schedule below.

MINUTES - PLANNING AND STRATEGY COMMITTEE OF THE WHOLE 11 OCTOBER 2017

	COMMITTEE	DELEGATE	Frequency
	COUNCIL COMMITTEES		
1.	Planning and Strategy Committee of Whole	Whole Council	Monthly
	ORGANISATIONAL COMMITTEES		
2.	Audit, Risk and Improvement Committee	Cr Brown and Portfolio GM Organisation Capability	Quarter
3.	Australia Day and Community Awards Committee	Mayor	As required
4.	Australia Day Organising Committee	Portfolio GM Community Choice	As required
5.	Consultative Committee on Aboriginal Issues	Cr Marshall	Quarter
6.	Cultural Development and Public Arts Advisory Committee	Cr Noveska	Quarter
7.	Dangerous Dog Panel	Cr Taylor	As required
8.	Disability Access	Cr Bray, and Staff	As required
9.	QPRC Heritage Advisory Committee	Cr Schweikert and Cr Marshall, Council's Heritage Advisor and Portfolio GM Natural Built Character	Bi-monthly
10.	Braidwood and Curtilage Heritage Advisory Committee	Cr Marshall, Council's Heritage Advisor and staff	As required
11.	Environment and Sustainability Advisory Committee	Cr Marshall	Quarter
12.	Queanbeyan Showground Advisory Committee	Cr Taylor	As required
13.	Sister City Committee	Mayor, Cr Noveska and Portfolio GM Community Choice	As required
14.	Queanbeyan Sporting Gallery Committee	Mayor	As required
15.	Sports Council	Cr Winchester (Chair), Cr Hicks and Cr Biscotti	Quarter
16.	Q Advisory Board	Cr Noveska, Chair Cultural Advisory Committee and Portfolio GM Community Choice	Bi-month

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17.	Queanbeyan-Palerang Library Service – NSW Public Library Zone Delegate	Cr Winchester	As required
18.	Implementation Advisory Group	Cr Schweikert, Cr Harrison and Chair ARIC	Quarter
19.	Economic Advisory Panel	Cr Brown	Quarter
20.	Tourism Advisory Board	Cr Schweikert	Quarter
21.	General Manager's Performance Review Committee	Mayor, Deputy Mayor, Cr Brown and Cr Schweikert	Annual
22.	Youth Advisory Council	Cr Taylor and staff; Chair and Deputy Chair elected from community membership	Quarter

STATUTORY COMMITTEES			
23.	Dargues Reef Community Consultative Committee	Cr Harrison, and staff	As required
24.	Integrated Water Cycle Management Project Reference Group	Cr Marshall, and staff	As required
25.	Jupiter Wind Farm Community Consultative Committee	Cr Hicks, and staff	As required
26.	Lake George Bush Fire Management Committee	Cr Overall, and LEMO	Bi-annual
27.	Lake George Emergency Management Committee (meets quarterly)	Portfolio GM Community Connections (Chair) (<i>State Emergency & Rescue Management Act 1989</i>)	Quarter
28.	Local Traffic Committee	Cr Schweikert, and Portfolio GM Community Connections	Bi-month
29.	Holcim Quarry Consultative Committee	Cr Brown	As required

Advisory Committees			
30.	Braidwood Floodplain Risk Management Committee	Cr Harrison	As required
31.	Bungendore Floodplain Risk Management Committee	Cr Schweikert and staff	As required

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32.	Queanbeyan Flood Management Committee	Cr Harrison	As required
33.	Queanbeyan Trust Committee	Mayor and all Councillors	As required

AREA s.355 COMMITTEES			
34.	Araluen and Majors Creek Area Committee	Cr Winchester and Cr Marshall	
35.	Braidwood, Mongarlowe and Nerriga Area Committee	Cr Noveska and Cr Overall	
36.	Bungendore Area Committee	Cr Schweikert and Cr Biscotti	
37.	Wamboin and Bywong Area Committee	Cr Harrison	
38.	Captains Flat/Hoskinstown/Carwoola	Cr Hicks and Cr Marshall	
39.	Burra/Urila/Royalla/Fernleigh Park	Cr Hicks and Cr Taylor	

REGIONAL COMMITTEES			
40.	ACT-NSW Cross Border Illegal Dumping Steering Committee	Portfolio GM Connections or delegate	As required
41.	Canberra Airport Community Aviation Consultation Group	Cr Brown, and CEO or delegate	Quarter
42.	Canberra Joint Organisation (CBRJO)	Mayor	Bi-month
43.	Community Safety Precinct Committee – Monaro Local Area Command	Cr Schweikert and Cr Marshall	As required
44.	Southern Joint Regional Planning Panel	Cr Bray and Cr Harrison (alternate)	As required
45.	South East Australia Transport Strategy (SEATS)	Cr Harrison, and Portfolio GM Community Connections	Quarter
46.	South-East Weight of Loads Group	Staff	As required
47.	Southern Tablelands Arts Board	Portfolio GM Community Choice	As required
48.	WaterNSW (Local Government Reference Panel)	Staff	As required

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49.	Upper Murrumbidgee Catchment Network	Staff	Quarter
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WORKPLACE COMMITTEES			
50.	Workplace Consultative Committee	Management representatives and staff/union representatives	Month
51.	Workplace Health and Safety Committee	Management representatives and staff representatives	Month
52.	Risk Committee	Management representatives and staff representatives	Bi-month
53.	Workplace Innovation Group	Staff	Bi-month

5.2 LGNSW Annual Conference 2017

PLA293/17

RESOLVED (Brown/Noveska)

That Council nominate four persons as voting delegates for the LGNSW Annual Conference and election of the LGNSW Board to be held 4 – 6 December 2017 in Sydney.

The resolution was carried unanimously.

Crs Brown, Noveska, Harrison and Overall were appointed as Council's delegates for the 2017 LGNSW Annual Conference.

6. INFORMATION REPORTS

6.1 Outcome of Class 1 Appeal to NSW Land and Environment Court - DA.201.254 - 199 Wallace Street - Police Paddock - Samowill Pty Ltd v Queanbeyan-Palerang Regional Council

PLA294/17

RESOLVED (Harrison/Bray)

That the report be received for information.

The resolution was carried unanimously.

6.2 Outcome of Class 1 Appeal - Land and Environment Court - DA.2016.001 - Childcare Centre - 35 Trucking Yard Lane - Chong v Queanbeyan-Palerang Regional Council

PLA295/17

RESOLVED (Taylor/Harrison)

That the report be received for information.

The resolution was carried unanimously.

6.3 **Fire Safety Inspection - Eaglehawk Holiday Park - 200 Bidges Road, Sutton**
PLA296/17 **RESOLVED (Bray/Harrison)**

That the report be received for information.

The resolution was carried unanimously.

6.4 **Queanbeyan Honour Walk**
PLA297/17 **RESOLVED (Winchester/Bray)**

That the report be received for information.

The resolution was carried unanimously.

7. NOTICE OF INTENTION TO DEAL WITH MATTERS IN CLOSED SESSION

Nil.

The time being 7.02pm, the Mayor announced that the Agenda for the meeting had now been completed.

**TIM OVERALL
MAYOR
CHAIRPERSON**