

Social Media Policy

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1 PRINCIPLES

- 1.1 Queanbeyan-Palerang Regional Council (QPRC) is committed to upholding and promoting the following principles of social media engagement:
- **Openness** – Our social media platforms are places where anyone can share and respectfully discuss issues that are relevant to our Council and the community we represent and serve.
 - **Relevance** – We will ensure our social media platforms are kept up to date with informative content about Council activities, programs and initiatives of interest to the community
 - **Accuracy** – The content we upload onto our social media platforms and any other social media platform will be accurate and we will prioritise the need to correct inaccuracies when they occur.
 - **Respect** – Our social media platforms are safe spaces. We will uphold and promote the behavioural standards contained in this policy and our Council's Code of Conduct when using our social media platforms and any other social media platform.

2 SCOPE OF THE POLICY

- 2.1 This policy is based on the NSW Office of Local Government Model Social Media Policy.
- 2.2 This policy applies to all Council officials, members of Council's committees, including s.355 committees, contractors and delegates.
- 2.3 This policy should be read in conjunction with Council's Code of Conduct, specifically Clause 3.1 General Conduct and Clause 8.21 Social Media.

3 ADMINISTRATIVE FRAMEWORK FOR COUNCIL'S SOCIAL MEDIA PLATFORMS

PLATFORMS

- 3.1 Council may maintain a presence on the following social media platforms or others that may emerge and meet our audience requirements:
- Facebook
 - X (Twitter)
 - Instagram
 - LinkedIn
 - Flickr
 - YouTube
- 3.2 Council's social media platforms must specify or provide a clearly accessible link on the 'House Rules' for engaging on the platform.

ESTABLISHMENT AND DELETION OF COUNCIL SOCIAL MEDIA ACCOUNTS

- 3.3 A new Council social media account, or a social media account proposed by a Council related entity (eg a Council Committee), can only be established or deleted with the written approval of the General Manager or their delegate and the endorsement of the Council.
- 3.4 Where a Council social media account is established or deleted in accordance with clause 3.3, Council endorsement is required to amend clause 3.1 of this policy. .
- 3.5 The role of the General Manager, or their delegate, is to:
 - (a) Approve and revoke a staff member's status as an authorised user
 - (b) Develop and/or approve the training and/or induction to be provided to authorised users
 - (c) Maintain a register of authorised users
 - (d) Maintain effective oversight of authorised users
 - (e) Ensure Council adheres to the rules of the social media platform(s)
 - (f) Coordinate with Council's Communications and Engagement team to ensure Council's social media accounts are set up and maintained in a way that maximises user friendliness and any technical problems are resolved promptly.
- 3.6 The General Manager is an authorised user for the purposes of this policy.

AUTHORISED USERS

- 3.7 Authorised users are members of Council staff who are authorised by the General Manager, or their delegate, to upload content and engage on social media on Council's behalf.
- 3.8 Authorised users should be members of Council staff that are responsible for managing, or have expertise in, the events, initiatives, programs or policies that are the subject of the social media content.
- 3.9 Authorised users can include social media/marketing agencies and contractors engaged by Council for the purposes of managing a social media presence or campaign.
- 3.10 The General Manager, or their delegate, will appoint authorised users when required.
- 3.11 An authorised user must receive a copy of this policy and induction training on social media use and Council's obligations before uploading content on Council's behalf.
- 3.12 The role of an authorised user is to:
 - (a) Ensure, to the best of their ability, that the content they upload onto social media platforms is accurate
 - (b) Correct inaccuracies in Council-generated content as soon as practicably possible
 - (c) Engage in discussions and answer questions on Council's behalf on social media platforms
 - (d) Keep Council's social media accounts up to date
 - (e) Moderate Council's social media accounts in accordance with Part 5 of this policy
 - (f) Ensure Council complies with its record keeping obligations under the *State Records Act 1998* in relation to social media (see clauses 8.1 to 8.4)
- 3.13 When engaging on social media on Council's behalf on non-Council accounts (such as, but not limited to, on a community group social media page), an authorised user must identify themselves as a member of Council staff but they are not obliged to disclose their name or position within the Council.

- 3.14 Authorised users must not use Council's social media platforms for personal reasons.

ADMINISTRATIVE TONE

- 3.15 Authorised users upload content and engage on social media on Council's behalf. Authorised users must use language consistent with that function and avoid expressing or appearing to express their personal views when undertaking their role.
- 3.16 Authorised users may use more personal, informal language when engaging on Council's social media platforms, for example when replying to comments.

REGISTER OF AUTHORISED USERS

- 3.17 The General Manager, or their delegate, will maintain a register of authorised users. This register is to be reviewed annually to ensure it is fit-for-purpose.

CEASING TO BE AN AUTHORISED USER

- 3.18 The General Manager, or their delegate, may revoke a staff member's status as an authorised user, if:
- (a) The staff member makes such a request
 - (b) The staff member has not uploaded content onto any of the Council's social media platforms in the last six months.
 - (c) The staff member has failed to comply with this policy
 - (d) The General Manager, or their delegate, is of reasonable opinion that the staff member is no longer suitable to be an authorised user

4 ADMINISTRATIVE FRAMEWORK FOR COUNCILLORS' SOCIAL MEDIA PLATFORMS

- 4.1 For the purposes of this policy, Councillor social media platforms are not Council social media accounts. Part 3 of this policy does not apply to Councillors' social media accounts.
- 4.2 Councillors are responsible for the administration and moderation of their own social media accounts (in accordance with Parts 4 and 6 of this policy), and ensuring they comply with the record keeping obligations under the *State Records Act 1998* (see clauses 8.1 to 8.4 of this policy) and Council's Records Management Policy in relation to social media.
- 4.3 Clause 4.2 also applies to Councillors in circumstances where another person administers, moderates, or uploads content onto their social media account.
- 4.4 Councillors must comply with the rules of the platform when engaging on social media.

INDUCTION AND TRAINING

- 4.5 Councillors who engage, or intend to engage, on social media must receive induction training on social media use. Induction training can be undertaken either as part of the Councillor's induction program or as part of their ongoing professional development program.

IDENTIFYING AS A COUNCILLOR

- 4.6 Councillors must identify themselves on their social media platforms in the following format:
QPRC Councillor "First Name and Last Name"
- 4.7 A Councillor's social media platform must include a profile photo which is a clearly identifiable image of the Councillor.
- 4.8 If a Councillor becomes or ceases to be a Mayor, Deputy Mayor, or the holder of another position (eg chairperson of a committee), this must be clearly stated on the Councillor's social media platforms and updated within three months of a change in circumstances.

OTHER GENERAL REQUIREMENTS FOR COUNCILLORS' SOCIAL MEDIA PLATFORMS

- 4.9 Councillor social media platforms should provide a clearly accessible link to the 'House Rules' for engaging on the platform.
- 4.10 When a platform allows, a Councillor's social media platform should include a disclaimer to the following effect:
"The views expressed and comments made on this social media platform are my own and not that of the Council."
- 4.11 Despite clause 4.10, Mayoral or Councillor media releases and other content that has been authorised according to the Council's Media Policy and communications protocols may be uploaded onto a Councillor's social media platform.
- 4.12 Councillors may upload publicly available Council information onto their social media platforms.
- 4.13 Councillors may use more personal informal language when engaging on their social media platforms.

COUNCILLOR QUERIES RELATING TO SOCIAL MEDIA PLATFORMS

- 4.14 Questions from Councillors relating to their obligations under this policy, technical queries relating to the operation of their social media platforms, or managing records on social media may be directed to the General Manager in the first instance, in accordance with Council's Councillor requests protocols.

OTHER SOCIAL MEDIA PLATFORMS ADMINISTERED BY COUNCILLORS

- 4.15 A Councillor must advise the General Manager of any social media platforms they administer on which content relating to the Council is, or is expected to be, uploaded. The Councillor must do so within three months of becoming a Councillor.

5 STANDARDS OF CONDUCT ON SOCIAL MEDIA

- 5.1 For the purposes of this policy, a Councillor is a Council Official.
- 5.2 This policy only applies to Council officials' use of social media in an official capacity or in connection with their role as a Council official. The policy does not apply to personal use of social media that is not connected with a person's role as a Council official.
- 5.3 Council officials must comply with Council's Code of Conduct when using social media in an official capacity or in connection with their role as a Council official.
- 5.4 Council officials must not use social media to post or share comments, photos, videos, electronic recordings or other information that:
- (a) Is defamatory, offensive, humiliating, threatening or intimidating to other Council officials or members of the public.
 - (b) Contains profane language or is sexual in nature
 - (c) Constitutes harassment and/or bullying within the meaning of the Model Code of Conduct for Local Councils in NSW, or is unlawfully discriminatory.
 - (d) Is contrary to their duties under the *Work Health and Safety Act 2022* and their responsibilities under any policies or procedures adopted by the Council to ensure workplace health and safety
 - (e) Contains content about the Council, Council officials or members of the public that is misleading or deceptive.
 - (f) Divulges confidential Council information.
 - (g) Breaches the privacy of other Council officials or members of the public
 - (h) Contains allegations of suspected breaches of the Council's Code of Conduct or information about the consideration of a matter under the Procedures for the Administration of the Model Code of Conduct for Local Councils in NSW.
 - (i) Could be perceived to be an official comment on behalf of the Council where they have not been authorised to make such comment.
 - (j) Commits the Council to any action.
 - (k) Violates an order made by a Court.
 - (l) Breaches copyright.
 - (m) Advertises, endorses or solicits commercial products or business.
 - (n) Constitutes spam.
 - (o) Is in breach of the rules of the social media platform.
 - (p) Spreads misinformation about Council decisions.
- 5.5 Council officials must:
- (a) Attribute work to the original author, creator or source when uploading or linking to content produced by a third party.
 - (b) Obtain written permission from a minor's parent or legal guardian before uploading content in which the minor can be identified. An exception applies when images of minors are sourced from a subscription-based, or free, stock image library.
- 5.6 Council officials must exercise caution when sharing, liking, retweeting content as this can be regarded as an endorsement and/or publication of the content.

- 5.7 Council officials must not incite or encourage other persons to act in a way that is contrary to the requirements of this Part.
- 5.8 Councillors must uphold and accurately represent the policies and decisions of the Council's governing body but may explain why they voted on a matter in the way that they did (see section 232(1)(f) of the *Local Government Act 1993*.)

6 MODERATION OF SOCIAL MEDIA PLATFORMS

Note: Councils and Council officials should be aware that they may be considered a 'publisher' of any content uploaded onto a social media platform they administer, including content that:

- Is uploaded by a third party; and/or
- Appears on their social media platform because they have 'liked', 'shared', or 'retweeted' the content, or similar.

- 6.1 Council officials who are responsible for the moderation of the Council's or Councillor's social media platforms may hide or remove content and 'block' or ban a person from those platforms as per clause 6.6. Such actions must be undertaken in accordance with this Part.
- 6.2 For the purposes of this Part, 'social media platform' and 'platform' means both the Council's and Councillor's social media platforms.

HOUSE RULES

- 6.3 Social media platforms must state or provide an accessible link to the 'House Rules' for engaging on the platform.
- 6.4 At minimum, the House Rules should specify:
 - (a) The principles of social media engagement referred to in clause 1.1 of this policy.
 - (b) The type of behaviour or content that will result in that content being removed or 'hidden', or a person being blocked or banned from the platform.
 - (c) The process by which a person can be blocked or banned from the platform and rights of review.
 - (d) A statement relating to privacy and personal information (see clause 8.4 of this policy).
 - (e) When the platform will be monitored (ie, weekdays 9am-5pm).
 - (f) A notice indicating that comments may be turned off from time to time when resources are not available to monitor and moderate comments or when the nature of comments has become unsociable.
 - (g) That the social media platform is not the official channel to make complaints about the Council or Council officials. Council's Complaints Handling Policy should be referred to in these instances.
- 6.5 For the purposes of clause 6.4(b), third parties engaging on Council's social media platforms must not post or share comments, photos, videos, electronic recordings or other information that:
 - (a) Is defamatory, offensive, humiliating, threatening or intimidating to Council officials or members of the public,
 - (b) Contains profane language or is sexual in nature

- (c) Constitutes harassment and/or bullying within the meaning of the Model Code of Conduct for Local Councils in NSW, or is unlawfully discriminatory.
- (d) Contains content about the Council, Council officials or members of the public that is misleading or deceptive
- (e) Breaches the privacy of Council officials or members of the public
- (f) Contains allegations of suspected breaches of the Council's Code of Conduct or information about the consideration of a matter under the Procedures for the Administration of the Model Code of Conduct for Local Councils in NSW.
- (g) Violates an order made by a court
- (h) Breaches copyright
- (i) Advertises, endorses or solicits commercial products or business
- (j) Constitutes spam
- (k) Would be in breach of the rules of the social media platform

REMOVING OR 'HIDING' OF CONTENT

- 6.6 Where a person uploads content onto a social media platform that, in the reasonable opinion of the moderator, is of a kind specified under clause 6.5, the moderator may remove or 'hide' that content.
- 6.7 Prior to removing the content, the moderator must make a record of it (eg, a screenshot).
- 6.8 If the moderator removes the content under clause 6.5, they must, where practicable, notify the person who uploaded the content that it has been removed and the reason(s) for its removal and their rights of review.
- 6.9 A person may request a review of a decision by a moderator to remove content under clause 6.5. The request must be made in writing to the General Manager and state the grounds on which the request is being made.
- 6.10 Where a review request is made under clause 6.9, the review is to be undertaken by the General Manager or a member of staff nominated by the General Manager who is suitably qualified and who was not involved in the decision to remove the content.
- 6.11 Clause 6.9-6.10 does not apply in the case of spam content or accounts. Moderators may remove spam posts and block or ban spam accounts.

BLOCKING OR BANNING

- 6.12 If a person regularly uploads content that is removed or 'hidden' under clause 6.6 of this policy, that person may be blocked or banned from interacting with that particular social media account.
- 6.13 A person may only be blocked or banned from interacting with Council's social media account with the approval of the General Manager or when a Councillor determines to block or ban a person. This clause does not apply to blocking or banning a person from a Councillor's social media platform. As per 6.11, this Clause does not apply to spam content.
- 6.14 Prior to blocking or banning a person from interacting with Council's social media account, the person must, where practicable, be advised of the intention to block or ban them from the platform and be given a chance to respond. Any submission made by the person must be considered prior to a determination being made to block or ban them.

- 6.15 The duration of the block or ban is to be determined by the General Manager or in the case of a Councillor's social media platform, the Councillor.
- 6.16 Where a determination is made to block or ban the person from interacting with Council's social media account, the person must, where practicable, be notified in writing of the decision and the reasons for it. The written notice must also advise the person which social media account they are blocked or banned from and the duration of the block or ban and inform them of their rights of review.
- 6.17 Despite clauses 6.12 to 6.16, where a person uploads content of a kind referred to under clause 6.5, and the moderator is reasonably satisfied that the person's further engagement on the social media platform poses a risk to health and safety or another substantive risk (such as the uploading of defamatory content), an interim block or ban from interacting with Council's social media account may be imposed on the person immediately for a period no longer than 12 months.
- 6.18 A person who is blocked or banned from interacting with Council's social media account under clause 6.17, where practicable, be given a chance to respond to the interim block or ban being imposed. Any submission made by the person must be considered when determining whether the interim block or ban is to be removed or retained under clauses 6.12 to 6.16.
- 6.19 A person may request a review of a decision to block or ban them from a social media platform. The request must be made in writing to the General Manager and state the grounds on which the request is being made.
- 6.20 Where a review request is made under clause 6.19, the review is to be undertaken by the General Manager or a member of staff nominated by the General Manager who is suitably qualified and who was not involved in the decision to block or ban the person. Where the decision to block or ban the person was made by the General Manager, the review must be undertaken by another senior and suitably qualified member of staff who was not involved in the decision.
- 6.21 Where a person that is the subject of a block or ban continues to engage with Council's social media account(s) using an alternative social media account, profile avatar, etc., a moderator may block or ban the person from the platform(s) immediately. In these circumstances, clauses 6.12 to 6.20 do not apply.
- 6.22 A record of blocked/banned users and deleted comments, and the reason why these actions have been taken should be maintained in a register along with screenshots of offending posts. Hidden comments, due to their less serious nature, would not need to be recorded in the register.

7 USE OF SOCIAL MEDIA DURING EMERGENCIES

- 7.1 During emergencies, such as natural disasters or public health incidents, the QPRC Communications and Engagement team will be responsible for the management of content on Council's social media platforms.
- 7.2 To ensure consistent messaging both during and after an emergency, authorised users and council officials must not upload content onto Council's or their own social media platforms which contradicts advice issued by the agency coordinating the emergency response, or agencies supporting recovery efforts.
- 7.3 Training on social media use during emergencies should be included in training and/or induction provided to authorised users and Councillors.

8 RECORDS MANAGEMENT AND PRIVACY REQUIREMENTS

- 8.1 Social media content created, sent and received by Council officials (including Councillors) acting in their official capacity is a Council record and may constitute open access information or be subject to an information access application made under the *Government Information (Public Access) Act 2009*. These records must be managed in accordance with the requirements of the *State Records Act 1998* and the Council's approved Records Management Policy and practices.
- 8.2 You must not destroy, alter, or remove social media content unless authorised to do so. If you need to alter or remove social media content, you must do so in accordance with this policy, and consult with the Council's Records Team Leader and comply with the requirements of the *State Records Act 1998*.
- 8.3 When/if a Councillor's term of office concludes, the Councillor must contact Council's Records Team Leader and General Manager to manage/transfer records of social media content created during their term of office and comply with the requirements of the *State Records Act 1998*.
- 8.4 In fulfilling their obligations under clauses 8.1 to 8.3, Council officials should refer to any guidance issued by the State Archives and Records Authority of NSW relating to retention requirements for Councils' and Councillors' social media content.

PRIVACY CONSIDERATIONS AND REQUIREMENTS

- 8.5 Social media communications are in the public domain. Council officials should exercise caution about what personal information, if any, they upload onto social media.
- 8.6 The *Privacy and Personal Information Protection Act 1998* applies to the use of social media platforms by the Council and Councillors. To mitigate potential privacy risks, Council officials will:
- (a) Advise people not to provide personal information on social media platforms.
 - (b) Inform people if any personal information they may provide on social media platforms is to be used for official purposes.
 - (c) Moderate comments to ensure they do not contain any personal information.
 - (d) Advise people to contact the Council or Councillors through alternative channels if they have personal information they do not want to disclose in a public forum.
 - (e) Council officials must ensure they comply with the *Health Records and Information Privacy Act 2002* when engaging on and/or moderating social media platforms. In fulfilling their obligations, Council officials should refer to any guidance issued by the Information and Privacy Commissioner of NSW, such as, but not limited to, the Health Privacy Principles.

9 PRIVATE USE OF SOCIAL MEDIA

Note: Activities on social media websites are public activities. Even though privacy settings are available, content can still be shared and accessed beyond the intended recipients.

The terms and conditions of most social media sites state that all content becomes the property of the site on which it is posted.

WHAT CONSTITUTES 'PRIVATE' USE?

- 9.1 For the purposes of this policy, a Council official's social media engagement will be considered 'private use' when the content they upload:
- (a) Is not associated with, or refers to, Council, any other Council official, contractors, related entities or any other person or organisation providing services to or on behalf of Council, and
 - (b) Is not related to or does not contain privileged or confidential information acquired by virtue of, their employment or role as a Council official.

10 CONCERNS OR COMPLAINTS

- 10.1 Concerns or complaints about the administration of a Council's social media platforms should be made to the General Manager in the first instance.
- 10.2 Complaints about the conduct of Council officials (including Councillors) on social media may be directed to the General Manager or nominated representative.
- 10.3 Complaints about a General Manager's conduct on social media platforms may be directed to the Mayor.

11 DEFINITIONS

In this Social Media Policy, the following terms have the following meanings:

- **Authorised User** – Members of Council staff who are authorised by the General Manager, or their delegate, to upload content and engage on Council's social media platforms on the Council's behalf
- **Council Official** – Councillors, members of staff and delegates of Council (including members of committees that are delegates of Council)
- **Minor** – for the purposes of clause 4.4(b) of this Policy, is a person under the age of 18 years of age
- **Personal Information** – information or an opinion (including information or an opinion forming part of a database and whether or not recorded in a material form) about an individual whose identity is apparent or can reasonably be ascertained from the information or opinion
- **Social media** – online platforms and applications – such as but not limited to social networking sites, wikis, blogs, microblogs, video and audio sharing sites, and message boards – that allow people to easily publish, share and discuss content. Examples of social media platforms include, but are not limited to Facebook, Twitter, Snapchat, LinkedIn, Yammer, YouTube, Instagram, Flickr, TikTok and Wikipedia.