

# Queanbeyan-Palerang Regional Council

ANNUAL FINANCIAL STATEMENTS  
for the year ended 30 June 2024

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# Queanbeyan-Palerang Regional Council

GENERAL PURPOSE FINANCIAL STATEMENTS  
for the year ended 30 June 2024

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# Queanbeyan-Palerang Regional Council

## General Purpose Financial Statements

for the year ended 30 June 2024

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### Overview

Queanbeyan-Palerang Regional Council is constituted under the Local Government Act 1993 (NSW) and has its principal place of business at:

256 Crawford Street  
Queanbeyan NSW 2620

Through the use of the internet, we have ensured that our reporting is timely, complete and available at minimum cost. All press releases, financial statements and other information are publicly available on our website: [www.qprc.nsw.gov.au](http://www.qprc.nsw.gov.au).

# Queanbeyan-Palerang Regional Council

## General Purpose Financial Statements

for the year ended 30 June 2024

### Statement by Councillors and Management

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Statement by Councillors and Management made pursuant to Section 413 (2c) of the *Local Government Act 1993* (NSW)

The attached general purpose financial statements have been prepared in accordance with:

- the *Local Government Act 1993* and the regulations made thereunder,
- the Australian Accounting Standards and other pronouncements of the Australian Accounting Standards Board
- the Local Government Code of Accounting Practice and Financial Reporting.

To the best of our knowledge and belief, these statements:

- present fairly the Council's operating result and financial position for the year
- accord with Council's accounting and other records.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 11 September 2024.



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Kenrick Winchester

**Mayor**

31 October 2024



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Esma Livermore

**Deputy Mayor**

31 October 2024

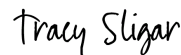


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Rebecca Ryan

**General Manager**

31 October 2024



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Tracy Sligar

**Responsible Accounting Officer**

31 October 2024

## Queanbeyan-Palerang Regional Council

## Income Statement

for the year ended 30 June 2024

Original unaudited budget 2024	\$ '000	Notes	Actual 2024	Actual 2023
<b>Income from continuing operations</b>				
95,142	Rates and annual charges	B2-1	<b>96,559</b>	84,445
40,511	User charges and fees	B2-2	<b>40,208</b>	38,373
1,429	Other revenues	B2-3	<b>2,454</b>	2,417
17,616	Grants and contributions provided for operating purposes	B2-4	<b>19,756</b>	29,714
41,358	Grants and contributions provided for capital purposes	B2-4	<b>113,332</b>	68,285
4,358	Interest and investment income	B2-5	<b>10,864</b>	6,503
720	Other income	B2-6	<b>3,540</b>	6,664
4,429	Net gain from the disposal of assets	B4-1	-	-
205,563	<b>Total income from continuing operations</b>		<b>286,713</b>	236,401
<b>Expenses from continuing operations</b>				
46,272	Employee benefits and on-costs	B3-1	<b>44,650</b>	41,268
73,598	Materials and services	B3-2	<b>71,824</b>	72,542
7,568	Borrowing costs	B3-3	<b>4,999</b>	3,318
38,081	Depreciation, amortisation and impairment of non-financial assets	B3-4	<b>40,076</b>	37,232
2,087	Other expenses	B3-5	<b>3,208</b>	2,124
-	Net loss from the disposal of assets	B4-1	<b>1,853</b>	476
167,606	<b>Total expenses from continuing operations</b>		<b>166,610</b>	156,960
<b>37,957</b>	<b>Operating result from continuing operations</b>		<b>120,103</b>	<b>79,441</b>
<b>37,957</b>	<b>Net operating result for the year attributable to Council</b>		<b>120,103</b>	<b>79,441</b>
<b>(3,401)</b>	<b>Net operating result for the year before grants and contributions provided for capital purposes</b>		<b>6,771</b>	<b>11,156</b>

The above Income Statement should be read in conjunction with the accompanying notes.

## Queanbeyan-Palerang Regional Council

### Statement of Comprehensive Income

for the year ended 30 June 2024

\$ '000	Notes	2024	2023
<b>Net operating result for the year – from Income Statement</b>		<b>120,103</b>	79,441
<b>Other comprehensive income:</b>			
Amounts that will not be reclassified subsequently to the operating result			
Gain (loss) on revaluation of infrastructure, property, plant and equipment	C1-8	<u>148,307</u>	<u>135,295</u>
<b>Total other comprehensive income for the year</b>		<b><u>148,307</u></b>	<b><u>135,295</u></b>
<b>Total comprehensive income for the year attributable to Council</b>		<b><u>268,410</u></b>	<b><u>214,736</u></b>

The above Statement of Comprehensive Income should be read in conjunction with the accompanying notes.

## Queanbeyan-Palerang Regional Council

## Statement of Financial Position

as at 30 June 2024

\$ '000	Notes	2024	2023
<b>ASSETS</b>			
<b>Current assets</b>			
Cash and cash equivalents	C1-1	34,831	25,808
Investments	C1-2	116,630	124,945
Receivables	C1-4	37,758	40,682
Inventories	C1-5	204	325
Contract assets and contract cost assets	C1-6	7,721	2,034
Other	C1-10	5,889	1,769
Non-current assets classified as 'held for sale'	C1-7	8,257	2,506
<b>Total current assets</b>		<b>211,290</b>	<b>198,069</b>
<b>Non-current assets</b>			
Investments	C1-2	120,840	82,500
Receivables	C1-4	64	75
Infrastructure, property, plant and equipment (IPPE)	C1-8	2,453,501	2,230,221
Intangible assets	C1-9	5,081	5,544
Right of use assets	C2-1	220	71
<b>Total non-current assets</b>		<b>2,579,706</b>	<b>2,318,411</b>
<b>Total assets</b>		<b>2,790,996</b>	<b>2,516,480</b>
<b>LIABILITIES</b>			
<b>Current liabilities</b>			
Payables	C3-1	23,063	22,453
Contract liabilities	C3-2	30,026	21,538
Lease liabilities	C2-1	67	38
Borrowings	C3-3	10,667	10,201
Employee benefit provisions	C3-4	9,286	9,527
Provisions	C3-5	14	–
<b>Total current liabilities</b>		<b>73,123</b>	<b>63,757</b>
<b>Non-current liabilities</b>			
Lease liabilities	C2-1	150	35
Borrowings	C3-3	138,106	142,712
Employee benefit provisions	C3-4	973	634
Provisions	C3-5	4,692	3,800
<b>Total non-current liabilities</b>		<b>143,921</b>	<b>147,181</b>
<b>Total liabilities</b>		<b>217,044</b>	<b>210,938</b>
<b>Net assets</b>		<b>2,573,952</b>	<b>2,305,542</b>
<b>EQUITY</b>			
Accumulated surplus	C4-1	1,952,428	1,832,325
IPPE revaluation reserve	C4-1	621,524	473,217
<b>Council equity interest</b>		<b>2,573,952</b>	<b>2,305,542</b>
<b>Total equity</b>		<b>2,573,952</b>	<b>2,305,542</b>

The above Statement of Financial Position should be read in conjunction with the accompanying notes.

## Queanbeyan-Palerang Regional Council

## Statement of Changes in Equity

for the year ended 30 June 2024

\$ '000	Notes	2024			2023		
		Accumulated surplus	IPPE revaluation reserve	Total equity	Accumulated surplus	IPPE revaluation reserve	Total equity
Opening balance at 1 July		1,832,325	473,217	2,305,542	1,752,884	337,922	2,090,806
Net operating result for the year		120,103	–	120,103	79,441	–	79,441
<b>Net operating result for the period</b>		<b>120,103</b>	<b>–</b>	<b>120,103</b>	<b>79,441</b>	<b>–</b>	<b>79,441</b>
Gain on revaluation of infrastructure, property, plant and equipment	C1-8	–	148,307	148,307	–	135,295	135,295
<b>Other comprehensive income</b>		<b>–</b>	<b>148,307</b>	<b>148,307</b>	<b>–</b>	<b>135,295</b>	<b>135,295</b>
<b>Total comprehensive income</b>		<b>120,103</b>	<b>148,307</b>	<b>268,410</b>	<b>79,441</b>	<b>135,295</b>	<b>214,736</b>
<b>Closing balance</b>		<b>1,952,428</b>	<b>621,524</b>	<b>2,573,952</b>	<b>1,832,325</b>	<b>473,217</b>	<b>2,305,542</b>

The above Statement of Changes in Equity should be read in conjunction with the accompanying notes.



## Queanbeyan-Palerang Regional Council

## Statement of Cash Flows

for the year ended 30 June 2024

Original unaudited budget 2024	\$ '000	Notes	Actual 2024	Actual 2023
<b>Cash flows from operating activities</b>				
<i>Receipts:</i>				
87,492	Rates and annual charges		<b>94,884</b>	84,604
36,299	User charges and fees		<b>40,524</b>	37,858
1,552	Interest received		<b>10,553</b>	6,327
38,733	Grants and contributions		<b>59,056</b>	73,780
–	Bonds, deposits and retentions received		<b>1,370</b>	432
2,085	Other		<b>10,483</b>	20,048
<i>Payments:</i>				
(48,916)	Payments to employees		<b>(44,515)</b>	(41,767)
(57,982)	Payments for materials and services		<b>(80,895)</b>	(87,688)
(8,245)	Borrowing costs		<b>(4,874)</b>	(3,196)
–	Bonds, deposits and retentions refunded		<b>(1,457)</b>	(188)
(1,550)	Other		<b>(6,304)</b>	(7,680)
49,468	<b>Net cash flows from operating activities</b>	G1-1	<b>78,825</b>	82,530
<b>Cash flows from investing activities</b>				
<i>Receipts:</i>				
8,400	Sale of investments		<b>11,518</b>	29,926
–	Redemption of term deposits		<b>193,000</b>	114,000
–	Sale of real estate assets		<b>–</b>	9,727
–	Proceeds from sale of IPPE		<b>4,151</b>	690
–	Deferred debtors receipts		<b>12</b>	9
<i>Payments:</i>				
–	Purchase of investments		<b>(62,483)</b>	(39,519)
–	Acquisition of term deposits		<b>(169,510)</b>	(125,000)
(96,075)	Payments for IPPE		<b>(42,300)</b>	(111,317)
(87,675)	<b>Net cash flows from investing activities</b>		<b>(65,612)</b>	(121,484)
<b>Cash flows from financing activities</b>				
<i>Receipts:</i>				
16,000	Proceeds from borrowings		<b>6,108</b>	45,556
<i>Payments:</i>				
(9,352)	Repayment of borrowings		<b>(10,248)</b>	(9,483)
–	Principal component of lease payments		<b>(50)</b>	(62)
6,648	<b>Net cash flows from financing activities</b>		<b>(4,190)</b>	36,011
<b>(31,559)</b>	<b>Net change in cash and cash equivalents</b>		<b>9,023</b>	<b>(2,943)</b>
155,115	Cash and cash equivalents at beginning of year		<b>25,808</b>	28,751
123,556	<b>Cash and cash equivalents at end of year</b>	C1-1	<b>34,831</b>	25,808

The above Statement of Cash Flows should be read in conjunction with the accompanying notes.

# Queanbeyan-Palerang Regional Council

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# Queanbeyan-Palerang Regional Council

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## A About Council and these financial statements

### A1-1 Basis of preparation

These financial statements were authorised for issue by Council on 11 September 2024. Council has the power to amend and reissue these financial statements in cases where critical information is received from public submissions or where the OLG directs Council to amend the financial statements.

The material accounting policy information related to these financial statements is set out below.

These accounting policies have been consistently applied to all the years presented, unless otherwise stated.

These general purpose financial statements have been prepared in accordance with Australian Accounting Standards and Australian Accounting Interpretations, the *Local Government Act 1993* (Act) and *Local Government (General) Regulation 2021* (Regulation), and the Local Government Code of Accounting Practice and Financial Reporting. Council is a not for-profit entity. The financial statements are presented in Australian dollars and are rounded to the nearest thousand dollars.

#### **Historical cost convention**

These financial statements have been prepared under the historical cost convention, as modified by the revaluation of certain financial assets and liabilities and certain classes of infrastructure, property, plant and equipment.

#### **Significant accounting estimates and judgements**

The preparation of financial statements requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the Council's accounting policies. Estimates and judgements are continually evaluated and are based on historical experience and other factors, including expectations of future events that may have a financial impact on the Council and that are believed to be reasonable under the circumstances.

#### **Critical accounting estimates and assumptions**

Council makes estimates and assumptions concerning the future.

The resulting accounting estimates will, by definition, seldom equal the related actual results.

The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year include:

- i. fair values of infrastructure, property, plant and equipment – refer Note C1-8
- ii. tip remediation provisions – refer Note C3-5
- iii. employee benefit provisions – refer Note C3-4.

#### **Significant judgements in applying the Council's accounting policies**

- i. Impairment of receivables – refer Note C1-4.
- ii. Determination of whether performance obligations are sufficiently specific and whether the contract is within the scope of AASB 15 *Revenue from Contracts with Customers* and / or AASB 1058 *Income of Not-for-Profit Entities* – refer to Notes B2-2 – B2-4.
- iii. Determination of the lease term, discount rate (when not implicit in the lease) and whether an arrangement contains a lease – refer to Note C2-1.

### **Monies and other assets received by Council**

#### **The Consolidated Fund**

In accordance with the provisions of Section 409(1) of the *Local Government Act 1993*, all money and property received by Council is held in the Council's Consolidated Fund unless it is required to be held in the Council's Trust Fund.

The Consolidated Fund has been included in the financial statements of the Council.

Cash and other assets of the following activities have been included as part of the Consolidated Fund:

- general purpose operations
- water service
- sewerage service

## A1-1 Basis of preparation (continued)

### The Trust Fund

In accordance with the provisions of Section 411 of the *Local Government Act 1993 (NSW)*, a separate and distinct Trust Fund is maintained to account for all money and property received by the council in trust which must be applied only for the purposes of, or in accordance with, the trusts relating to those monies.

Trust monies and property subject to Council's control have not been included in these reports.

The following Trust monies and properties are held by Council but not considered to be under the control of Council and therefore are excluded from these financial statements:

- South East Weights and Loads
- Unclaimed money, funds held for sale of land, RFS donations and other money held in trust

A separate statement of monies held in the Trust Fund is available for inspection at the Council office by any person free of charge.

### Volunteer services

Council does not recognise volunteer services in the income statement. Council does not rely on volunteers in the provision of services, and would not purchase those services if they were not provided for free.

### New accounting standards and interpretations issued but not yet effective

Certain new accounting standards and interpretations (ie. pronouncements) have been published by the Australian Accounting Standards Board that are not mandatory for the 30 June 2024 reporting period.

Council has elected not to apply any of these pronouncements in these financial statements before their operative dates.

Council's assessment of these new standards and interpretations (where they have been deemed as having a material impact on Council's future financial performance, financial position and cash flows) are set out below:

#### ***AASB 2020-1 Amendments to Australian Accounting Standards – Classification of Liabilities as Current or Non-current***

#### ***AASB 2020-6 Amendments to Australian Accounting Standards – Classification of Liabilities as Current or Non-current – Deferral of Effective Date***

This Standard amends AASB 101 to clarify requirements for the presentation of liabilities in the statement of financial position as current or non-current.

The amendments clarify that a liability is classified as non-current if an entity has the right at the end of the reporting period to defer settlement of the liability for at least 12 months after the reporting period. The meaning of settlement of a liability is also clarified.

Although Council is yet to fully determine the impact of this standard, it is expected that there will be little impact as an assessment of the appropriate classification of liabilities as current or non-current is undertaken.

This standard applies from the annual reporting period beginning on or after 1 January 2024; i.e., councils' financial statements for the year ended 30 June 2025.

#### ***AASB 2022-5 Amendments to Australian Accounting Standards – Lease Liability in a Sale and Leaseback***

This Standard amends AASB 16 to add subsequent measurement requirements for sale and leaseback transactions that satisfy the requirements in AASB 15 Revenue from Contracts with Customers to be accounted for as a sale.

AASB 16 already requires a seller-lessee to recognise only the amount of any gain or loss that relates to the rights transferred to the buyer-lessor. The amendments made by this Standard ensure that a similar approach is applied by also requiring a seller-lessee to subsequently measure lease liabilities arising from a leaseback in a way that does not recognise any amount of the gain or loss related to the right of use it retains.

Although Council is yet to fully determine the impact of this standard, it is expected that there will be little impact, however requirements will be reviewed if council is entering into sale and lease back arrangements.

This standard applies from annual reporting periods beginning on or after 1 January 2024, i.e., councils' financial statements for the year ended 30 June 2025.

## A1-1 Basis of preparation (continued)

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### **AASB 2022-10 Amendments to Australian Accounting Standards – Fair Value Measurement of Non-Financial Assets of Not-for-Profit Public Sector Entities**

This Standard amends AASB 13, including adding authoritative implementation guidance and providing related illustrative examples, for application by not-for-profit public sector entities.

In particular, this standard provides guidance on:

- (a) highest and best use
- (b) financially feasible uses
- (c) use of assumptions
- (d) nature of costs to include in the replacement cost of a reference asset and on the identification of economic obsolescence when using the cost approach.

Although Council is yet to fully determine the impact of this standard, the changes will be evaluated in the future assessment of all property and infrastructure assets measured at fair value.

The standard applies prospectively to annual periods beginning on or after 1 January 2024; i.e. Council's financial statements for the year ended 30 June 2025, with earlier application not permitted.

## B Financial Performance

### B1 Functions or activities

#### B1-1 Functions or activities - income, expenses and assets

Income, expenses and assets have been directly attributed to the following functions or activities. Details of those functions or activities are provided in Note B1-2.

\$ '000	Income		Expenses		Operating results		Grants and contributions		Carrying amount of assets	
	2024	2023	2024	2023	2024	2023	2024	2023	2024	2023
<b>Functions or activities</b>										
Community	12,281	19,036	22,171	19,680	(9,890)	(644)	5,348	11,795	5,288	7,706
Choice	(1,487)	9,591	4,841	3,772	(6,328)	5,819	(4,083)	6,233	–	–
Character	12,612	12,874	21,240	14,712	(8,628)	(1,838)	9,971	9,426	209,391	160,098
Connection	201,717	139,706	114,060	98,951	87,657	40,755	114,687	61,483	2,562,866	2,337,706
Capability	61,590	55,194	4,298	19,845	57,292	35,349	7,165	9,062	13,452	10,970
<b>Total functions and activities</b>	<b>286,713</b>	<b>236,401</b>	<b>166,610</b>	<b>156,960</b>	<b>120,103</b>	<b>79,441</b>	<b>133,088</b>	<b>97,999</b>	<b>2,790,997</b>	<b>2,516,480</b>

## B1-2 Components of functions or activities

---

### Community

- We are a friendly and caring community
- We feel safe in the places we visit in our built and natural environment
- We respect the indigenous relationships with the land we live on
- Our community and our identity are made vibrant by the expression of arts and culture around us

### Choice

- We have a diverse, resilient and smart economy fostering businesses that create jobs and wealth for all in our community

### Character

- We enjoy the natural beauty and opportunity of our natural environment, and act to protect it through our management of waste and energy

### Connection

- We are well connected to accessible services and facilities that provide our needs for living, work and leisure

### Capability

- We are served by a Council that listens to us and responds in our best interest in all their actions, and provides the leadership we need to achieve our common aspirations



**B2 Sources of income****B2-1 Rates and annual charges**

\$ '000	2024	2023
<b>Ordinary rates</b>		
Residential	39,966	33,177
Farmland	3,202	2,757
Business	8,106	6,918
Mining	29	24
Less: Pensioner rebates	(578)	(530)
<b>Rates levied to ratepayers</b>	<b>50,725</b>	<b>42,346</b>
Pensioner rate subsidies received	272	287
<b>Total ordinary rates</b>	<b>50,997</b>	<b>42,633</b>
<b>Annual charges (pursuant to s496, 496A, 496B, 501 &amp; 611)</b>		
Domestic waste management services	7,513	7,007
Water supply	8,725	8,126
Sewerage services	21,251	19,548
Stormwater management services charge	526	517
Waste management services (not domestic)	6,808	6,087
Recycled water supply	941	753
Less: Pensioner rebates	(429)	(432)
<b>Annual charges levied</b>	<b>45,335</b>	<b>41,606</b>
Pensioner annual charges subsidies received	227	206
<b>Total annual charges</b>	<b>45,562</b>	<b>41,812</b>
<b>Total rates and annual charges</b>	<b>96,559</b>	<b>84,445</b>

Council has used 2022 year valuations provided by the NSW Valuer General in calculating its rates.

**Material accounting policy information**

Rates and annual charges are recognised as revenue at the beginning of the rating period to which they relate. Prepaid rates are recognised as a financial liability until the beginning of the rating period.

Pensioner rebates relate to reductions in rates and certain annual charges for eligible pensioners' place of residence in the local government council area.

Pensioner rate subsidies are received from the NSW Government to provide a contribution towards the pensioner rebates and are recognised within the underlying revenue item based on their substance.

## B2-2 User charges and fees

\$ '000	2024	2023
<b>User charges</b>		
Water supply services	19,186	17,031
Sewerage services	1,879	1,505
Waste management services (not domestic)	76	38
<b>Total user charges</b>	<b>21,141</b>	<b>18,574</b>
<b>Fees</b>		
Private works - s67	665	1,347
Transport for NSW works (state roads not controlled by Council)	7,930	6,945
Building services - other	231	266
Planning and building - regulatory	2,178	3,070
Inspection fees	1,412	1,437
s10.7 certificates (EP&A Act)	209	201
s603 certificates	275	255
Registration fees	79	71
Cemeteries	875	1,272
Sports and aquatic centres	1,137	1,283
Community centres	2,627	2,407
Childcare	46	43
Saleyards	202	147
Regional waste	705	673
Other	496	382
<b>Total fees</b>	<b>19,067</b>	<b>19,799</b>
<b>Total other user charges and fees</b>	<b>19,067</b>	<b>19,799</b>
<b>Total user charges and fees</b>	<b>40,208</b>	<b>38,373</b>
<b>Timing of revenue recognition for user charges and fees</b>		
User charges and fees recognised over time	3,527	3,349
User charges and fees recognised at a point in time	36,681	35,024
<b>Total user charges and fees</b>	<b>40,208</b>	<b>38,373</b>

### Material accounting policy information

Revenue arising from user charges and fees is recognised when or as the performance obligation is completed and the customer receives the benefit of the goods / services being provided. However, Development Application fees are recognised as income prior to the development application being determined.

The performance obligation relates to the specific services which are provided to the customers and generally the payment terms are within 30 days of the provision of the service. Where an upfront fee is charged such as membership fees for the aquatic centre the fee is recognised on a straight-line basis over the expected life of the membership. For the prepayment of theatre tickets at The Q then income is recognised at a point in time when the show is performed.

**B2-3 Other revenues**

<b>\$ '000</b>	<b>2024</b>	<b>2023</b>
Parking fines	491	1,164
Other fines	420	189
Recycling income	209	167
Insurance claims recoveries	515	12
Commissions and agency fees	10	11
Diesel rebate	156	9
Legal fees recovery	129	575
Risk management rebate	128	124
Other reimbursements	298	80
Other	98	86
<b>Total other revenue</b>	<b>2,454</b>	<b>2,417</b>
<b>Timing of revenue recognition for other revenue</b>		
Other revenue recognised at a point in time	2,454	2,417
<b>Total other revenue</b>	<b>2,454</b>	<b>2,417</b>

**Material accounting policy information for other revenue**

Where the revenue is earned via the provision of specified goods / services under an enforceable contract, revenue is recognised when or as the the obligations are satisfied.

Statutory fees and fines are recognised as revenue when the service has been provided, the payment is received or when the penalty has been applied, whichever occurs first.

Other revenue is recorded when the payment is due, the value of the payment is notified, or the payment is received, whichever occurs first.

## B2-4 Grants and contributions

\$ '000	Operating 2024	Operating 2023	Capital 2024	Capital 2023
<b>General purpose grants and non-developer contributions (untied)</b>				
Financial Assistance Grant <sup>1</sup>				
– Relating to current year	371	1,832	–	–
– Prepayment received in advance for subsequent year	6,671	7,452	–	–
<b>Amount recognised as income during current year</b>	<b>7,042</b>	<b>9,284</b>	<b>–</b>	<b>–</b>
<b>Special purpose grants and non-developer contributions (tied)</b>				
<b>Cash contributions</b>				
Water supplies	82	17	198	–
Sewerage services	–	738	1,239	1,366
Community care	1,781	1,557	35	–
Economic development	40	296	38	210
Environmental programs	129	14	156	–
Recreation and culture	242	288	3,579	12,113
Storm/flood/fire damage	2,558	11,435	–	–
Transport for NSW contributions (regional roads, block grant)	2,167	1,942	–	–
Roads to recovery	1,045	1,817	–	–
Other roads and bridges	2,348	646	7,909	21,584
Local Infrastructure Renewal Scheme	1,230	404	–	–
NSW Rural Fire Services	457	591	452	87
Other	294	339	–	669
<b>Total special purpose grants and non-developer contributions (tied)</b>	<b>12,373</b>	<b>20,084</b>	<b>13,606</b>	<b>36,029</b>
<b>Total grants and non-developer contributions</b>	<b>19,415</b>	<b>29,368</b>	<b>13,606</b>	<b>36,029</b>
<b>Comprising:</b>				
– Commonwealth funding	9,613	12,461	5,457	3,950
– State funding	7,826	15,776	8,149	31,499
– Other funding	1,976	1,131	–	580
	<b>19,415</b>	<b>29,368</b>	<b>13,606</b>	<b>36,029</b>

(1) \$6.671m of the 2024/25 Financial Assistance Grant from the Commonwealth Government was received by QPRC in June 2024 and hence it is reported as 2023/24 income although it relates to the 2024/25 financial year.

## Developer contributions

\$ '000	Notes	Timing	Operating 2024	Operating 2023	Capital 2024	Capital 2023
<b>Developer contributions: (s7.4 &amp; s7.11 - EP&amp;A Act, s64 of the LGA):</b>						
	G4					
<b>Cash contributions</b>						
Cash contributions		2	341	346	14,200	5,661
S 7.11 – contributions towards amenities/services			–	–	19	–
S 64 – water supply contributions		2	–	–	1,165	2,018
S 64 – sewerage service contributions		2	–	–	346	1,996
<b>Total developer contributions – cash</b>			<b>341</b>	<b>346</b>	<b>15,730</b>	<b>9,675</b>
<b>Non-cash contributions</b>						
S 64 – water supply contributions		2	–	–	10,224	2,895
S 64 – sewerage service contributions		2	–	–	5,433	5,433
S 64 – stormwater contributions		2	–	–	19,974	9,026

continued on next page ...

## B2-4 Grants and contributions (continued)

\$ '000	Notes	Timing	Operating 2024	Operating 2023	Capital 2024	Capital 2023
Non-cash contributions		2	–	–	48,365	5,227
<b>Total developer contributions non-cash</b>			<b>–</b>	<b>–</b>	<b>83,996</b>	<b>22,581</b>
<b>Total developer contributions</b>			<b>341</b>	<b>346</b>	<b>99,726</b>	<b>32,256</b>
Total contributions			<b>341</b>	<b>346</b>	<b>99,726</b>	<b>32,256</b>
Total grants and contributions			<b>19,756</b>	<b>29,714</b>	<b>113,332</b>	<b>68,285</b>
<b>Timing of revenue recognition for grants and contributions</b>						
Grants and contributions recognised over time (1)			<b>341</b>	386	<b>13,397</b>	29,135
Grants and contributions recognised at a point in time (2)			<b>19,415</b>	29,328	<b>99,935</b>	39,150
<b>Total grants and contributions</b>			<b>19,756</b>	<b>29,714</b>	<b>113,332</b>	<b>68,285</b>

## Unspent grants and contributions

Certain grants and contributions are obtained by Council on the condition they be spent in a specified manner or in a future period but which are not yet spent in accordance with those conditions are as follows:

\$ '000	Operating 2024	Operating 2023	Capital 2024	Capital 2023
Unspent funds at 1 July	<b>5,620</b>	8,031	<b>17,487</b>	22,841
<b>Add:</b> Funds recognised as revenue in the reporting year but not yet spent in accordance with the conditions	<b>1,059</b>	15	<b>176</b>	–
<b>Add:</b> Funds received and not recognised as revenue in the current year	<b>530</b>	1,069	<b>16,330</b>	19,896
<b>Less:</b> Funds recognised as revenue in previous years that have been spent during the reporting year	<b>(292)</b>	(1,137)	<b>(774)</b>	(5,454)
<b>Less:</b> Funds received in prior year but revenue recognised and funds spent in current year	<b>(133)</b>	(2,277)	<b>(14,954)</b>	(17,843)
Less: Funds not yet received for expenses incurred in the current year	<b>(33)</b>	(81)	<b>5,721</b>	(1,953)
<b>Unspent funds at 30 June</b>	<b>6,751</b>	<b>5,620</b>	<b>23,986</b>	<b>17,487</b>

## Material accounting policy information

**Grants and contributions – enforceable agreement with sufficiently specific performance obligations**

Grant and contribution revenue from an agreement which is enforceable and contains sufficiently specific performance obligations is recognised as or when control of each performance obligations is transferred.

The performance obligations vary according to the agreement but include events, provision of services and acquittal of funds. Payment terms vary depending on the terms of the grant, cash is received upfront for some grants and on the achievement of certain payment milestones for others.

Performance obligations may be satisfied either at a point in time or over time and this is reflected in the revenue recognition pattern. Point in time recognition occurs when the beneficiary obtains control of the goods / services at a single time (e.g. completion of the project when a report / outcome is provided), whereas over time recognition is where the control of the services is ongoing throughout the project (e.g. provision of community health services through the year).

## B2-4 Grants and contributions (continued)

Where control is transferred over time, generally the input methods of costs or time incurred are deemed to be the most appropriate methods to reflect the transfer of benefit.

### Capital grants

Capital grants received by Council under an enforceable contract for the acquisition or construction of infrastructure, property, plant and equipment to identified specifications which will be under Council's control on completion are recognised as revenue as and when the obligation to construct or purchase is completed.

For construction projects, this is generally as the construction progresses in accordance with costs incurred since this is deemed to be the most appropriate measure of the completeness of the construction project.

For acquisitions of assets, the revenue is recognised when the asset is acquired and controlled by the Council.

### Developer contributions

Council has obligations to provide facilities from contribution revenues levied on developers under the provisions of sections 7.4, 7.11 and 7.12 of the *Environmental Planning and Assessment Act 1979* (EP&A Act).

While Council generally incorporates these amounts as part of a Development Consents Order, such developer contributions are only recognised as income upon receipt by Council, due to the possibility that individual development consents may not be acted upon by the applicant and, accordingly, would not be payable to Council.

Developer contributions may only be expended for the purposes for which the contributions were required, but Council may apply contributions according to the priorities established in work schedules for the contribution plan.

### Other grants and contributions

Assets, including cash, received from other grants and contributions are recognised at fair value when the asset is received. Council considers whether there are any related liability or equity items associated with the asset which are recognised in accordance with the relevant accounting standard.

Once the assets and liabilities have been recognised, income is recognised for any remaining asset value at the time that the asset is received.

## B2-5 Interest and investment income

<b>\$ '000</b>	<b>2024</b>	<b>2023</b>
<b>Interest on financial assets measured at amortised cost</b>		
– Overdue rates and annual charges	<b>750</b>	422
– Cash and investments	<b>1,523</b>	639
<b>Interest on financial assets measured at fair value through the profit and loss</b>		
– Cash and investments	<b>8,591</b>	5,442
<b>Total interest and investment income</b>	<b>10,864</b>	6,503

**B2-6 Other income**

\$ '000	2024	2023
<b>Other lease income</b>		
Room/Facility Hire	458	457
Leaseback fees - council vehicles	532	488
<b>Total other lease income</b>	<b>990</b>	<b>945</b>
<b>Fair value increment on investments</b>		
Fair value increment on investments through profit and loss	2,550	2,350
<b>Total Fair value increment on investments</b>	<b>2,550</b>	<b>2,350</b>
<b>Other</b>		
Reversal of Remediation (tip) Provision	-	3,369
<b>Total other</b>	<b>-</b>	<b>3,369</b>
<b>Total other income</b>	<b>3,540</b>	<b>6,664</b>

**B3 Costs of providing services****B3-1 Employee benefits and on-costs**

\$ '000	2024	2023
Salaries and wages	35,815	33,890
Employee leave entitlements	4,231	4,140
Superannuation	4,231	3,882
Workers' compensation insurance	1,729	1,360
FBT	61	57
Payroll tax	146	158
Less: capitalised costs	(1,563)	(2,219)
<b>Total employee costs expensed</b>	<b>44,650</b>	<b>41,268</b>

**Material accounting policy information**

Council participates in a defined benefit plan under the Local Government Superannuation Scheme, however, sufficient information to account for the plan as a defined benefit is not available and therefore Council accounts for its obligations to defined benefit plans on the same basis as its obligations to defined contribution plans, i.e. as an expense when it becomes payable – refer to Note E3-1 for more information.

**B3-2 Materials and services**

<b>\$ '000</b>	Notes	<b>2024</b>	<b>2023</b>
Consultancy costs		<b>1,715</b>	1,301
Raw materials and consumables		<b>10,975</b>	8,136
Contractor costs		<b>30,042</b>	35,179
IT expenses		<b>2,950</b>	2,804
Insurance		<b>2,686</b>	2,375
Street lighting		<b>829</b>	807
Electricity		<b>2,459</b>	2,447
Subscriptions and publications		<b>582</b>	693
Telephone		<b>598</b>	791
Repairs and maintenance		<b>1,624</b>	1,449
Postage, printing and stationery		<b>601</b>	568
Audit Fees	F2-1	<b>111</b>	343
Councillor and Mayoral fees and associated expenses	F1-2	<b>396</b>	422
Election expenses		<b>–</b>	8
Bank charges		<b>309</b>	276
Travel expenses		<b>59</b>	40
Training costs (other than salaries and wages)		<b>551</b>	421
Asset valuation fees		<b>220</b>	200
Child care – parent payments		<b>1,262</b>	1,021
Waterwise subsidy		<b>41</b>	21
Legal expenses		<b>765</b>	1,202
Water charges		<b>12,922</b>	11,830
Other		<b>127</b>	208
<b>Total materials and services</b>		<b>71,824</b>	<b>72,542</b>



### B3-3 Borrowing costs

\$ '000	2024	2023
Interest on loans and advances	7,045	6,275
Interest on leases	2	3
Less: capitalised costs	(2,184)	(3,111)
Amortisation of discounts and premiums:		
– Remediation (tip) - Note C3-5	136	151
<b>Total borrowing costs expensed</b>	<b>4,999</b>	<b>3,318</b>

#### Material accounting policy information

Borrowing costs incurred for the construction of any qualifying asset are capitalised during the period of time that is required to complete and prepare the asset for its intended use or sale. Other borrowing costs are expensed as incurred.

### B3-4 Depreciation, amortisation and impairment of non-financial assets

\$ '000	Notes	2024	2023
<b>Depreciation and amortisation</b>			
Infrastructure, property, plant and equipment	C1-8,1	39,568	36,707
Right of use assets	C2-1	45	62
Intangible assets	C1-9	463	463
<b>Total depreciation and amortisation costs</b>		<b>40,076</b>	<b>37,232</b>
<b>Total depreciation, amortisation and impairment for non-financial assets</b>		<b>40,076</b>	<b>37,232</b>

#### Material accounting policy information

##### Depreciation and amortisation

Depreciation and amortisation are calculated using the straight line method to allocate their cost, net of their residual values, over their estimated useful lives.

##### Impairment of non-financial assets

Council assets held at fair value that are not held primarily for their ability to generate net cash flow, and that are deemed to be specialised, are not tested for impairment since these assets are assessed on an annual basis to ensure that the carrying amount is not materially different from fair value and therefore an impairment loss would be captured during this assessment.

Intangible assets not yet available for use, are tested annually for impairment, or more frequently if events or changes in circumstances indicate that they might be impaired.

Other non-financial assets that do not meet the criteria above are tested for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value less costs to sell and value in use.

For the purposes of assessing impairment, assets are grouped at the lowest levels for which there are separately identifiable cash inflows that are largely independent of the cash inflows from other assets or groups of assets (cash-generating units).

Impairment losses for revalued assets are firstly offset against the amount in the revaluation surplus for the class of asset, with only the excess to be recognised in the Income Statement.

## B3-5 Other expenses

\$ '000	Notes	2024	2023
Impairment of receivables	C1-4	86	6
Other assurance services		188	107
Donations, contributions and assistance to other organisations (s356)		291	372
Emergency services levy (includes FRNSW, SES, and RFS levies)		1,857	1,639
Remediation (tip) provision		786	–
<b>Total other expenses</b>		<b>3,208</b>	<b>2,124</b>

## B4 Gains or losses

### B4-1 Gain or loss from the disposal, replacement and de-recognition of assets

\$ '000	Notes	2024	2023
<b>Gain (or loss) on disposal of infrastructure, property, plant and equipment</b>	C1-8		
Proceeds from disposal		4,151	690
Less: carrying amount of assets sold		(6,004)	(1,192)
<b>Gain (or loss) on disposal</b>		<b>(1,853)</b>	<b>(502)</b>
<b>Gain (or loss) on disposal of investments</b>	C1-2		
Proceeds from disposal		11,518	29,926
Less: carrying value of investments		(11,518)	(29,900)
<b>Gain (or loss) on disposal</b>		<b>–</b>	<b>26</b>
<b>Gain (or loss) on disposal of term deposits</b>	C1-2		
Proceeds from disposal/redemptions/maturities – term deposits		101,500	114,000
Less: carrying amount of term deposits sold/redeemed/matured		(101,500)	(114,000)
<b>Gain (or loss) on disposal</b>		<b>–</b>	<b>–</b>
<b>Net gain (or loss) from disposal of assets</b>		<b>(1,853)</b>	<b>(476)</b>

## B5 Performance against budget

### B5-1 Material budget variations

Council's original budget was adopted by the Council on 28 June 2023 and is not required to be audited. The original projections on which the budget was based have been affected by a number of factors. These include state and federal government decisions, including new grant programs, changing economic activity, environmental factors, and by decisions made by Council.

While these General Purpose Financial Statements include the original budget adopted by Council, the Act requires Council to review its financial budget on a quarterly basis, so it is able to manage the variation between actuals and budget that invariably occur during the year.

**Material variations of more than 10%** between original budget and actual results or where the variance is considered material by nature are explained below.

**Variation Key:** **F** = Favourable budget variation, **U** = Unfavourable budget variation.

\$ '000	2024 Budget	2024 Actual	2024 ----- Variance -----	
<b>Revenues</b>				
<b>Rates and annual charges</b>	95,142	96,559	1,417	1% <b>F</b>
<b>User charges and fees</b>	40,511	40,208	(303)	(1)% <b>U</b>
<b>Other revenues</b>	1,429	2,454	1,025	72% <b>F</b>
Other revenue was higher than originally forecast primarily due to environmental compliance actions linked to the level of development. Council also received one off settlement amounts from insurance claims. This was offset by lower than expected income from compliance activities. Council did not have the Aero Ranger in use during the 2023/24 year which monitors parking compliance.				
<b>Operating grants and contributions</b>	17,616	19,756	2,140	12% <b>F</b>
Through the year Council was successful in gaining additional grant funding for: <ul style="list-style-type: none"> <li>• Regional Roads program</li> <li>• Regional Drought Resilience Planning program</li> </ul> Council took up an opportunity to finalise the funding agreement under the Low Cost Loan Initiative which resulted in the final claims under this program being paid out in this financial year.				
<b>Capital grants and contributions</b>	41,358	113,332	71,974	174% <b>F</b>
Capital grants are linked to the capital works program. There were a number of projects that were delayed and are ongoing into 2024/25 which has impacted the ability to recognise the revenue for these works. This has been offset by the receipt of approximately \$84m of contributed assets consisting of roads, stormwater, sewer and water network assets.				
<b>Interest and investment income</b>	4,358	10,864	6,506	149% <b>F</b>
Interest revenue is favourable to the original budget early on in the financial year due to a conservative approach to setting the original budget. As there has been higher than expected levels of cash on hand, this has improved the interest income earned.				
<b>Net gains from disposal of assets</b>	4,429	-	(4,429)	(100)% <b>U</b>
Council had earmarked a number of properties to be sold during the 2023/24 financial year. The sale of these properties was reliant upon the completion of the Nellie Hamilton Centre construction. With some delays experience with finalisation of the construction, the sale of the properties was delayed. This is now expected to occur in the 2024/25 financial year.				
<b>Other income</b>	720	3,540	2,820	392% <b>F</b>
This variance is due to the recognition of a Fair Value increment in investments which is not budgetted for.				
<b>Expenses</b>				
<b>Employee benefits and on-costs</b>	46,272	44,650	1,622	4% <b>F</b>
<b>Materials and services</b>	73,598	71,824	1,774	2% <b>F</b>

## B5-1 Material budget variations (continued)

\$ '000	2024 Budget	2024 Actual	2024 ----- Variance -----	
<b>Borrowing costs</b>	<b>7,568</b>	<b>4,999</b>	<b>2,569</b>	<b>34% F</b>
Council has loan funding in place that has been used to fund capital projects. While these projects are still under construction, the interest payable on these loans is able to be capitalised. When setting the original budget it was expected that these construction projects would be finalised and the costs would be operational. As these projects were delayed, the interest costs were able to be capitalised. These projects were the construction of the Nellie Hamilton Centre and the Regionals Sports Centre.				
<b>Depreciation, amortisation and impairment of non-financial assets</b>	<b>38,081</b>	<b>40,076</b>	<b>(1,995)</b>	<b>(5)% U</b>
Following the finalisation of the 2022/23 audit, an updated forecast of depreciation costs was run. This updated forecast included gifted assets received in the 22/23 and an increase in asset values due to indexation and revaluation. These increases to the asset base required a re forecast of the depreciation costs, which had not been included in the original depreciation budget projections.				
<b>Other expenses</b>	<b>2,087</b>	<b>3,208</b>	<b>(1,121)</b>	<b>(54)% U</b>
This expense item includes the costs associated with the impairment of receivables. This expense is not budgeted for. Councils donations and contributions program is allocated to this expense line item. These expenses were slightly higher than that originally budgeted for.				
<b>Net losses from disposal of assets</b>	<b>–</b>	<b>1,853</b>	<b>(1,853)</b>	<b>∞ U</b>
As part of the asset renewal program, it was identified that a number of transport assets were required to be written off as they were replaced. These costs were not originally budgeted for.				
<b>Statement of cash flows</b>				
<b>Cash flows from operating activities</b>	<b>49,468</b>	<b>78,825</b>	<b>29,357</b>	<b>59% F</b>
The favourable variance is primarily due to the excess of grants and user charges over what was originally budgeted for.				
<b>Cash flows from investing activities</b>	<b>(87,675)</b>	<b>(65,612)</b>	<b>22,063</b>	<b>(25)% F</b>
The favourable variance is due to a combination of:				
<ul style="list-style-type: none"> <li>• lower than budgetted cash payments for the purchase of Infrastructure, property, plant and equipment</li> <li>• the net movement of investments throughout the year is not budgetted for</li> </ul>				
<b>Cash flows from financing activities</b>	<b>6,648</b>	<b>(4,190)</b>	<b>(10,838)</b>	<b>(163)% U</b>
This unfavourable variance is primarily due to the timing of new borrowings compared to the original budget. This impacted the receipt of cash from borrowings in the current year. The timing of the repayment of borrowings is affected by the timing of the drawdown of loans.				

## C Financial position

### C1 Assets we manage

#### C1-1 Cash and cash equivalents

\$ '000	2024	2023
Cash at bank and on hand	20,470	8,547
Deposits at call	14,361	17,261
<b>Total cash and cash equivalents</b>	<b>34,831</b>	<b>25,808</b>

#### Reconciliation of cash and cash equivalents

Total cash and cash equivalents per Statement of Financial Position	34,831	25,808
Balance as per the Statement of Cash Flows	<b>34,831</b>	<b>25,808</b>

#### C1-2 Financial investments

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
<b>Financial assets at fair value through the profit and loss</b>				
Managed funds	31,134	–	28,584	–
Non-convertible debentures or floating rate notes	20,986	115,840	11,361	74,500
<b>Debt securities at amortised cost</b>				
Term deposits	64,510	5,000	85,000	8,000
<b>Total</b>	<b>116,630</b>	<b>120,840</b>	<b>124,945</b>	<b>82,500</b>

#### Material accounting policy information

Financial instruments are recognised initially on the date that the Council becomes party to the contractual provisions of the instrument.

On initial recognition, all financial instruments are measured at fair value plus transaction costs (except for instruments measured at fair value through profit or loss where transaction costs are expensed as incurred).

#### Financial assets

All recognised financial assets are subsequently measured in their entirety at either amortised cost or fair value, depending on the classification of the financial assets.

#### Classification

On initial recognition, Council classifies its financial assets into the following categories – those measured at:

- amortised cost
- fair value through profit and loss (FVTPL)
- fair value through other comprehensive income – equity instrument (FVOCI-equity)

Financial assets are not reclassified subsequent to their initial recognition.

#### Amortised cost

Council's financial assets measured at amortised cost comprise trade and other receivables, term deposits and cash and cash equivalents in the Statement of Financial Position. Term deposits with an initial term of more than 3 months are classified as investments rather than cash and cash equivalents.

Subsequent to initial recognition, these assets are carried at amortised cost using the effective interest rate method less provision for impairment.

Interest income, impairment and gains or loss on de-recognition are recognised in profit or loss.

## C1-2 Financial investments (continued)

### Financial assets through profit or loss

All financial assets not classified as measured at amortised cost or fair value through other comprehensive income as described above are measured at fair value through profit or loss.

Net gains or losses, including any interest or dividend income, are recognised in profit or loss.

Council's financial assets measured at FVTPL comprise investments in floating rate notes and managed funds.

## C1-3 Restricted and allocated cash, cash equivalents and investments

\$ '000	2024	2023
(a) Externally restricted cash, cash equivalents and investments		
<b>Total cash, cash equivalents and investments</b>	<b>272,301</b>	233,253
Less: Externally restricted cash, cash equivalents and investments	<b>(244,019)</b>	(203,713)
<b>Cash, cash equivalents and investments not subject to external restrictions</b>	<b>28,282</b>	29,540
<b>External restrictions – included in liabilities</b>		
Specific purpose unexpended grants – general fund	<b>26,881</b>	21,439
Specific purpose unexpended grants – sewer fund	–	50
<b>External restrictions</b>		
External restrictions included in cash, cash equivalents and investments above comprise:		
Water fund	<b>46,888</b>	32,387
Sewer fund	<b>81,687</b>	74,912
Developer contributions:		
– General fund	<b>45,503</b>	34,305
– Water fund	<b>13,456</b>	9,834
– Sewer fund	<b>13,970</b>	11,891
Specific purpose unexpended grants:		
– General fund	<b>1,519</b>	1,620
Specific purpose unexpended loans:		
– General fund	<b>1,319</b>	6,334
Domestic waste management	<b>10,849</b>	9,990
Stormwater management	<b>1,165</b>	639
Other	<b>782</b>	312
<b>External restrictions</b>	<b>217,138</b>	182,224
<b>Total external restrictions</b>	<b>244,019</b>	203,713

Cash, cash equivalents and investments subject to external restrictions are those which are only available for specific use by Council due to a restriction placed by legislation or third-party contractual agreement.

**C1-3 Restricted and allocated cash, cash equivalents and investments (continued)**

<b>\$ '000</b>	<b>2024</b>	<b>2023</b>
<b>(b) Internal allocations</b>		
<b>Cash, cash equivalents and investments not subject to external restrictions</b>	<b>28,282</b>	<b>29,540</b>
<b>Internal allocations</b>		
At 30 June, Council has internally allocated funds to the following:		
Infrastructure replacement	<b>3,243</b>	2,159
Employees leave entitlement	<b>820</b>	820
Business waste management	<b>7,170</b>	6,145
WH&S	<b>272</b>	287
Heritage grant program	<b>244</b>	244
Deposits, retentions and bonds	<b>196</b>	196
Plant and vehicle replacement	<b>2,975</b>	3,162
Property reserve	<b>609</b>	649
Elections	<b>402</b>	252
Revolving energy	<b>121</b>	121
Strategic	<b>–</b>	111
Financial assistance grant	<b>2,658</b>	7,452
Department of Education Compensation	<b>6,571</b>	7,719
<b>Total internal allocations</b>	<b>25,281</b>	<b>29,317</b>

Cash, cash equivalents and investments subject to external restrictions are those which are only available for specific use by Council due to a restriction placed by legislation or third-party contractual agreement.

Cash, cash equivalents and investments not subject to external restrictions may be internally allocated by resolution or policy of the elected Council.

## C1-4 Receivables

\$ '000	2024	2024	2023	2023
	Current	Non-current	Current	Non-current
Rates and annual charges	7,903	135	6,223	157
Interest and extra charges	1,248	20	937	18
User charges and fees	18,499	–	13,772	–
Private works	3,953	–	6,298	–
– Sale of land <sup>1</sup>	1,081	–	1,081	–
Government grants and subsidies	1,375	–	9,298	–
Deferred debtors	11	64	12	75
Net GST receivable	1,481	–	1,984	–
Accrued Interest on Investments	2,387	–	1,171	–
<b>Total</b>	<b>37,938</b>	<b>219</b>	<b>40,776</b>	<b>250</b>
<b>Less: provision for impairment:</b>				
– Rates and annual charges	–	(135)	–	(157)
– Interest and extra charges	–	(20)	–	(18)
– User charges and fees	(180)	–	(94)	–
<b>Total</b>	<b>(180)</b>	<b>(155)</b>	<b>(94)</b>	<b>(175)</b>
<b>NET RECEIVABLES</b>	<b>37,758</b>	<b>64</b>	<b>40,682</b>	<b>75</b>

### Material accounting policy information

Receivables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method, less provision for impairment. Receivables are generally due for settlement within 30 days.

### Impairment

Impairment of financial assets measured at amortised cost is recognised on an expected credit loss (ECL) basis.

When estimating ECL, Council considers reasonable and supportable information that is relevant and available without undue cost or effort. This includes both quantitative and qualitative information and analysis based on Council's historical experience and informed credit assessment, and including forward-looking information.

Council uses the simplified approach for trade receivables where the expected lifetime credit losses are recognised on day 1.

When considering the ECL for rates and annual charges debtors, Council takes into account that unpaid rates represent a charge against the rateable property that will be recovered when the property is next sold.

Credit losses are measured at the present value of the difference between the cash flows due to the entity in accordance with the contract, and the cash flows expected to be received. This is applied using a probability weighted approach.

Council writes off a receivable when there is information indicating that the debtor is in severe financial hardship and there is no realistic prospect of recovery, e.g. when the debtor has been placed under liquidation or has entered into bankruptcy proceedings.

None of the receivables that have been written off are subject to enforcement activity.

Where Council renegotiates the terms of receivables due from certain customers, the new expected cash flows are discounted at the original effective interest rate and any resulting difference to the carrying value is recognised in profit or loss.



## C1-5 Inventories

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
<b>At cost:</b>				
Stores and materials	204	-	325	-
<b>Total inventories</b>	<b>204</b>	<b>-</b>	<b>325</b>	<b>-</b>

### Material accounting policy information

#### Raw materials and stores, work in progress and finished goods

Raw materials and stores, work in progress and finished goods are stated at the lower of cost and net realisable value. Costs are assigned to individual items of inventory on the basis of weighted average costs. Costs of purchased inventory are determined after deducting rebates and discounts. Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

#### Land held for resale

Land held for resale is stated at the lower of cost and net realisable value. Cost is assigned by specific identification and includes the cost of acquisition, and development and borrowing costs during development. When development is completed, borrowing costs and other holding charges are expensed as incurred.

Borrowing costs included in the cost of land held for resale are those costs that would have been avoided if the expenditure on the acquisition and development of the land had not been made. Borrowing costs incurred while active development is interrupted for extended periods are recognised as expenses.

## C1-6 Contract assets and Contract cost assets

\$ '000	2024 Current	2024 Non-current	2023 Current	2023 Non-current
Contract assets	7,721	-	2,034	-
<b>Total contract assets and contract cost assets</b>	<b>7,721</b>	<b>-</b>	<b>2,034</b>	<b>-</b>

### Contract assets

Work relating to infrastructure grants	7,721	-	2,034	-
<b>Total contract assets</b>	<b>7,721</b>	<b>-</b>	<b>2,034</b>	<b>-</b>

#### Significant changes in contract assets

There is a significant change in contract assets during the 2023/24 year due to the commencement of the following projects South Jerrabomberra Northern Entry Road, Williamsdale Road Extension Seal and Tarago Road Rehabilitation. While costs have been outlaid during the 2023/24 year for these projects the specific milestones have not yet been met and council recognises a receivable.

#### Contract assets

Contract assets represent Councils right to payment in exchange for goods or services the Council has transferred to a customer when that right is conditional on something other than the passage of time.

Contract assets arise when the amounts billed to customers are based on the achievement of various milestones established in the contract and therefore the amounts recognised as revenue in a given period do not necessarily coincide with the amounts billed to or certified by the customer. Once an invoice or payment claim is raised or the relevant milestone is reached, Council recognises a receivable.

Impairment of contract assets is assessed using the simplified expected credit loss model where lifetime credit losses are recognised on initial recognition.

**C1-7 Non-current assets classified as held for sale**

<b>\$ '000</b>	<b>2024</b>	2023
Land	<b>3,749</b>	2,506
Buildings	<b>3,803</b>	–
Other structures	<b>705</b>	–
	<b>8,257</b>	<b>2,506</b>

This value reflects the properties on Rutledge Street and Ellerton Drive, Queanbeyan. Rutledge Street has been identified as being sold in the 2024/25 financial year. The sale of Ellerton Drive is dependant on the purchaser gaining subdivision approval.

## C1-8 Infrastructure, property, plant and equipment

By aggregated asset class	At 1 July 2023			Asset movements during the reporting period							At 30 June 2024		
	Gross carrying amount	Accumulated depreciation & impairment	Net carrying amount	Renewals	New assets	Carrying value of disposals	Depreciation	WIP transfers	Tfrs from/(to) 'held for sale' category	Revaluation increments / (decrements)	Gross carrying amount	Accumulated depreciation & impairment	Net carrying amount
\$ '000													
Capital work in progress	148,271	–	148,271	6,518	5,708	–	–	(123,607)	–	–	36,890	–	36,890
Plant, equipment, furniture and fittings	29,691	(19,969)	9,722	5,246	–	(371)	(2,772)	–	–	–	33,247	(21,423)	11,824
Land	207,678	–	207,678	4	7,589	–	–	32	(1,243)	19,065	233,124	–	233,124
Land improvements	1,363	–	1,363	–	–	–	–	–	–	–	1,363	–	1,363
<b>Infrastructure:</b>													
– Buildings and other structures	166,544	(58,403)	108,141	3,219	8,293	(2,194)	(3,416)	81,878	(4,508)	31,488	295,336	(72,436)	222,900
– Roads, bridges and footpaths	657,141	(159,158)	497,983	3,790	31,221	(1,754)	(16,045)	12,521	–	24,737	736,988	(184,534)	552,454
– Other road assets (including bulk earthworks)	714,245	(34,768)	679,477	1,178	4,588	(22)	(1,697)	6,363	–	37,446	765,752	(38,419)	727,333
– Stormwater drainage	253,575	(88,096)	165,479	13	20,398	–	(2,566)	2,383	–	8,742	289,978	(95,529)	194,449
– Water supply network	291,446	(120,833)	170,613	251	2,462	–	(4,439)	311	–	8,421	309,244	(131,625)	177,619
– Sewerage network	338,279	(132,459)	205,820	246	13,821	(6)	(7,129)	1,468	–	10,067	370,873	(146,586)	224,287
– Open space / recreational assets	49,152	(13,790)	35,362	170	9,930	(4)	(1,390)	18,651	–	8,341	96,873	(25,813)	71,060
Other assets	827	(515)	312	–	–	–	(114)	–	–	–	827	(629)	198
Tip assets	8,827	(8,827)	–	–	–	–	–	–	–	–	8,827	(8,827)	–
<b>Totals</b>	<b>2,867,039</b>	<b>(636,818)</b>	<b>2,230,221</b>	<b>20,635</b>	<b>104,010</b>	<b>(4,351)</b>	<b>(39,568)</b>	<b>–</b>	<b>(5,751)</b>	<b>148,307</b>	<b>3,179,322</b>	<b>(725,821)</b>	<b>2,453,501</b>

## C1-8 Infrastructure, property, plant and equipment (continued)

By aggregated asset class	At 1 July 2022			Asset movements during the reporting period							At 30 June 2023		
	Gross carrying amount	Accumulated depreciation & impairment	Net carrying amount	Renewals	New assets	Carrying value of disposals	Depreciation <sup>1</sup>	WIP transfers Restated	Transfers	Revaluation increments / (decrements)	Gross carrying amount	Accumulated depreciation & impairment	Net carrying amount
<b>\$ '000</b>													
Capital work in progress <sup>1</sup>	108,776	–	108,776	20,272	68,283	–	–	(49,060)	–	–	148,271	–	148,271
Plant, equipment, furniture and fittings	29,141	(17,851)	11,290	1,893	–	(339)	(3,122)	–	–	–	29,691	(19,969)	9,722
Land	177,517	–	177,517	–	1,344	–	–	126	–	28,691	207,678	–	207,678
<b>Land:</b>													
Land improvements	1,264	–	1,264	–	–	–	–	–	–	99	1,363	–	1,363
<b>Infrastructure:</b>													
– Buildings and other structures <sup>2</sup>	152,526	(51,587)	100,939	1,224	1,359	(363)	(3,083)	412	–	7,653	166,544	(58,403)	108,141
– Roads, bridges and footpaths	597,462	(136,643)	460,819	7,522	2,507	(289)	(14,518)	15,581	–	26,361	657,141	(159,158)	497,983
– Other road assets (including bulk earthworks)	655,686	(31,292)	624,394	1,834	2,423	(15)	(1,538)	15,088	–	37,291	714,245	(34,768)	679,477
– Stormwater drainage	225,081	(80,890)	144,191	286	9,838	–	(2,292)	5,068	–	8,388	253,575	(88,096)	165,479
– Water supply network	254,927	(108,327)	146,600	774	7,498	–	(3,861)	8,593	–	11,009	291,446	(120,833)	170,613
– Sewerage network	304,644	(116,592)	188,052	607	5,754	(186)	(6,503)	4,111	–	13,985	338,279	(132,459)	205,820
– Open space / recreational assets	45,918	(11,721)	34,197	383	16	–	(1,289)	81	–	1,975	49,152	(13,790)	35,362
Other assets	745	(377)	368	81	–	–	(138)	–	–	–	827	(515)	312
Tip assets	8,983	(8,463)	520	–	–	–	(363)	–	–	(157)	8,827	(8,827)	–
<b>Totals</b>	<b>2,562,670</b>	<b>(563,743)</b>	<b>1,998,927</b>	<b>34,876</b>	<b>99,022</b>	<b>(1,192)</b>	<b>(36,707)</b>	<b>–</b>	<b>–</b>	<b>135,295</b>	<b>2,867,039</b>	<b>(636,818)</b>	<b>2,230,221</b>

(1) 2022 Restated, reclassified from Work in progress to Land, see Note G4-2 for details

(2) 2022 Restated for Bungendore Compulsory Acquisition, see Note G4-2 for details

## C1-8 Infrastructure, property, plant and equipment (continued)

### Material accounting policy information

#### Initial recognition of infrastructure, property, plant and equipment (IPPE)

IPPE is measured initially at cost. Cost includes the fair value of the consideration given to acquire the asset (net of discounts and rebates) and any directly attributable cost of bringing the asset to working condition for its intended use (inclusive of import duties and taxes).

When infrastructure, property, plant and equipment is acquired by Council at significantly below fair value, the assets are initially recognised at their fair value at acquisition date.

Subsequent costs are included in the asset's carrying amount or recognised as a separate asset, as appropriate, only when it is probable that future economic benefits associated with the item will flow to Council and the cost of the item can be measured reliably. All other repairs and maintenance are charged to the Income Statement during the financial period in which they are incurred.

#### Useful lives of IPPE

Land is not depreciated. Depreciation on other assets is calculated using the straight-line method to allocate their cost, net of their residual values, over their estimated useful lives as follows:

	Useful lives
Plant, equipment, furniture and fittings	3-30
Land	n/a
Land improvements	n/a
Infrastructure:	
– Buildings and other structures	2-200
– Roads, bridges and footpaths	10-100
– Bulk earthworks	n/a
– Stormwater drainage	10-100
– Water supply network	2-100
– Sewerage network	1-112
– Open space / recreational assets	5-100
Other assets	5
Tip assets	20

The assets' residual values and useful lives are reviewed, and adjusted if appropriate, at each reporting date.

#### Revaluation model

Infrastructure, property, plant and equipment are held at fair value. Comprehensive valuations are performed at least every 5 years, however the carrying amount of assets is assessed by Council at each reporting date to confirm that it is not materially different from current fair value.

Water and sewerage network assets are indexed at each reporting period in accordance with the Rates Reference Manual issued by Department of Planning, Industry and Environment – Water.

Increases in the carrying amounts arising on revaluation are credited to the IPPE revaluation reserve. To the extent that the increase reverses a decrease previously recognising profit or loss relating to that asset class, the increase is first recognised as profit or loss. Decreases that reverse previous increases of assets in the same class are first charged against IPPE revaluation reserve to the extent of the remaining reserve attributable to the class; all other decreases are charged to the Income Statement.

#### Land under roads

Land under roads is land under roadways and road reserves including land under footpaths, nature strips and median strips.

Council has elected not to recognise land under roads acquired before 1 July 2008. Land under roads acquired after 1 July 2008 is recognised in accordance with the IPPE accounting policy.

#### Crown reserves

Crown reserves under Council's care and control are recognised as assets of the council. While ownership of the reserves remains with the Crown, Council retains operational control of the reserves and is responsible for their maintenance and use in accordance with the specific purposes to which the reserves are dedicated. Where the Crown reserves are under a lease agreement they are accounted for under AASB 16 Leases, refer to Note C2-1.

## C1-8 Infrastructure, property, plant and equipment (continued)

Improvements on Crown reserves are also recorded as assets, while maintenance costs incurred by Council and revenues relating to the reserves are recognised within Council's Income Statement.

### Rural Fire Service assets

Under Section 119 of the Rural Fire Services Act 1997 (NSW), "all firefighting equipment purchased or constructed wholly or from money to the credit of the Fund is to be vested in the council of the area for or on behalf of which the firefighting equipment has been purchased or constructed".

The NSW Government has confirmed its view that these assets are not controlled by the NSW Rural Fire Services or the State.

Council has made an assessment under AASB116 and concluded that Council does not control the rural firefighting equipment referred to as 'red fleet' and as such this equipment is not recognised in these financial statements, however Council continues to recognise the RFS lands and buildings in these statements.

## C1-9 Intangible assets

\$ '000	2024	2023
<b>Software</b>		
<b>Opening values at 1 July</b>		
Gross book value	4,642	4,642
Accumulated amortisation	(2,157)	(1,694)
<b>Net book value – opening balance</b>	<b>2,485</b>	<b>2,948</b>
<b>Movements for the year</b>		
Amortisation charges	(463)	(463)
<b>Closing values at 30 June</b>		
Gross book value	4,642	4,642
Accumulated amortisation	(2,620)	(2,157)
<b>Total software – net book value</b>	<b>2,022</b>	<b>2,485</b>
<b>Bio-banking credit</b>		
<b>Opening values at 1 July</b>		
Gross book value	3,059	3,059
<b>Net book value - opening balance</b>	<b>3,059</b>	<b>3,059</b>
<b>Closing values at 30 June</b>		
Gross book value	3,059	3,059
<b>Total Bio-banking credit – net book value</b>	<b>3,059</b>	<b>3,059</b>
<b>Total intangible assets – net book value</b>	<b>5,081</b>	<b>5,544</b>

### Material accounting policy information

Software development costs include only those costs directly attributable to the development phase (including external direct costs of materials and services, direct payroll, and payroll-related costs of employees' time spent on the project) and are only recognised following completion of technical feasibility, and where Council has an intention and ability to use the asset. Amortisation is calculated on a straight-line basis over periods generally ranging from three to five years.

Biobanking credits are held by Council as part of the Bio Banking Scheme to offset environmental damage caused by Ellerton Drive Extension. Council is required to hold these assets for perpetuity and as such are held as intangible assets with no amortisation.

The Bio Banking Scheme under which the Bio Banking Credits were purchased has been superseded by the NSW Government, although existing agreements remain in place. No active market for the credits currently exist, therefore, the credits are recorded in Councils financial statements at cost in accordance with paragraph 72 of AASB 138, which states that intangible assets cannot be carried at fair value unless there is an active market.

## C1-10 Other

### Other assets

\$ '000	2024	2024	2023	2023
	Current	Non-current	Current	Non-current
Prepayments	5,889	–	1,769	–
<b>Total other assets</b>	<b>5,889</b>	<b>–</b>	<b>1,769</b>	<b>–</b>

### Accounting Policy

Prepayments are recognised when Council pays for goods or services which it does not consume during the reporting period.

Prepayments are subsequently recognised as expenses in the pattern by which the goods and services are consumed. This can be at a point in time, or over time.

Council has recognised all prepayments with a monetary value of \$20,000 or greater.

Common prepayments recognised by Council include licenses and subscriptions which are prospective and cover future periods beyond the reporting year

## C2 Leasing activities

### C2-1 Council as lessee

Council has leases over office equipment. Information relating to the leases in place and associated balances and transactions is provided below.

#### Terms and conditions of leases

Leases for office and IT equipment are generally for low value assets, except for significant items such as photocopiers. The leases are for between 3 and 5 years with no renewal option, and the payments are fixed.

#### (a) Right of use assets

\$ '000	Office Equipment	Total
<b>2024</b>		
Opening balance at 1 July	71	71
<b>Additions</b>	<b>195</b>	<b>195</b>
Depreciation charge	(45)	(45)
<b>Balance at 30 June</b>	<b>220</b>	<b>220</b>
<b>2023</b>		
Opening balance at 1 July	132	132
Additions	–	–
Depreciation charge	(62)	(62)
<b>Balance at 30 June</b>	<b>71</b>	<b>71</b>

#### (b) Lease liabilities

The maturity analysis of lease liabilities based on contractual undiscounted cash flows is shown in the table below:

\$ '000	< 1 year	1 – 5 years	> 5 years	Total	Total per Statement of Financial Position
<b>2024</b>					
Cash flows	67	150	–	217	217
<b>2023</b>					
Cash flows	38	35	–	73	73

#### (c) Income Statement

The amounts recognised in the Income Statement relating to leases where Council is a lessee are shown below:

\$ '000	2024	2023
Interest on lease liabilities	2	3
Depreciation of right of use assets	45	62
Expenses relating to leases of low-value assets	128	121
	<b>175</b>	<b>186</b>



## C2-1 Council as lessee (continued)

### (d) Statement of Cash Flows

\$ '000	2024	2023
Total cash outflow for leases	(193)	(186)
	<b>(193)</b>	<b>(186)</b>

### (e) Leases at significantly below market value – concessionary / peppercorn leases

Council has a lease at significantly below market value for land and buildings which is used for the sewerage treatment works.

The lease is for 99 years and requires payments of a maximum amount of \$80 per year. The use of the right-to-use asset is restricted by the lessor to specified community services which Council must provide, these services are detailed in the lease.

Council does not believe that the lease in place is material from a statement of financial position or performance perspective.

#### Material accounting policy information

Council has elected not to separate non-lease components from lease components for any class of asset and has accounted for payments as a single component.

The right-of-use asset is measured using the cost model where cost on initial recognition comprises: the lease liability, initial direct costs, prepaid lease payments, estimated cost of removal and restoration, less any lease incentives received. The right-of-use asset is depreciated over the lease term on a straight-line basis and assessed for impairment in accordance with the impairment of asset accounting policy.

#### Exceptions to lease accounting

Council has applied the exceptions to lease accounting for both short-term leases (i.e. leases with a term of less than or equal to 12 months) and leases of low-value assets. Council recognises the payments associated with these leases as an expense on a straight-line basis over the lease term.

#### Leases at significantly below market value / concessionary leases

Council has elected to measure the right of use asset arising from the concessionary leases at cost which is based on the associated lease liability at initial recognition.

## C2-2 Council as a lessor

### (a) Operating leases

Council leases out a number of properties; these leases have been classified as operating leases for financial reporting purposes and the assets are included in the statement of financial position as:

- investment property - where the asset is held predominantly for rental or capital growth purposes. (Refer note C1-9).
- property, plant and equipment - where the rental is incidental, or the asset is held to meet Councils service delivery objectives. (Refer note C1-8).

\$ '000	2024	2023
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#### (i) Assets held as investment property

The amounts recognised in the Income Statement relating to operating leases where Council is a lessor are shown below

Lease income (excluding variable lease payments not dependent on an index or rate)	-	-
<b>Total income relating to operating leases for investment property assets</b>	<b>-</b>	<b>-</b>

#### (ii) Assets held as property, plant and equipment

Council provides operating leases on Council vehicles and Council land and buildings for the purpose of telecommunication towers, sporting fields and community centres.

The table below relates to operating leases on assets disclosed in C1-8.

Lease income (excluding variable lease payments not dependent on an index or rate)	990	945
<b>Total income relating to operating leases for Council assets</b>	<b>990</b>	<b>945</b>

## C2-2 Council as a lessor (continued)

\$ '000	2024	2023
<b>(iii) Maturity analysis of undiscounted lease payments to be received after reporting date for all operating leases:</b>		
Maturity analysis of future lease income receivable showing the undiscounted lease payments to be received after reporting date for operating leases:		
< 1 year	237	187
1–2 years	196	237
2–3 years	169	196
3–4 years	59	169
4–5 years	16	59
> 5 years	202	219
<b>Total undiscounted lease payments to be received</b>	<b>879</b>	<b>1,067</b>

## C3 Liabilities of Council

### C3-1 Payables

\$ '000	2024		2023	
	Current	Non-current	Current	Non-current
Goods and services	14,529	–	14,051	–
Accrued wages and salaries	1,227	–	1,002	–
Accrued Interest	652	–	663	–
Deposits and retentions	3,310	–	3,397	–
Prepaid rates	3,345	–	3,340	–
<b>Total payables</b>	<b>23,063</b>	<b>–</b>	<b>22,453</b>	<b>–</b>

\$ '000	2024	2023
<b>Current payables not expected to be settled within the next 12 months</b>	<b>705</b>	<b>772</b>

#### Material accounting policy information

Payables represent liabilities for goods and services provided to Council prior to the end of financial year that are unpaid. The amounts are unsecured and are usually paid within 30 days of recognition.

Payables represent liabilities for goods and services provided to Council prior to the end of financial year that are unpaid. The amounts are unsecured and are usually paid within 30 days of recognition.

### C3-2 Contract Liabilities

\$ '000	Notes	2024		2023	
		Current	Non-current	Current	Non-current
Funds to construct Council controlled assets	(i)	29,217	–	21,489	–
Upfront fees - sports, aquatic, and community centres		87	–	49	–
Upfront fees- Development Applications		571	–	–	–
Upfront fees - Ticket sales		151	–	–	–
<b>Total contract liabilities</b>		<b>30,026</b>	<b>–</b>	<b>21,538</b>	<b>–</b>

#### Notes

(i) Council has received funding to construct assets including sporting facilities, roads and other infrastructure. The funds received are under an enforceable contract which require Council to construct an identified asset which will be under Council's control on completion. The revenue is recognised as Council constructs the asset and the contract liability reflects the funding received which cannot yet be recognised as revenue. The revenue is expected to be recognised in the next 12 months.

(ii) The contract liability relates to grants received prior to the revenue recognition criteria in AASB 15 being satisfied since the performance obligations are ongoing.

(iii) Upfront membership fees for the leisure centre do not meet the definition of a performance obligation and therefore the funds received are recorded as a contract liability on receipt and recognised as revenue over the expected average membership life.

#### Revenue recognised that was included in the contract liability balance at the beginning of the period

\$ '000	2024	2023
Funds to construct Council controlled assets	11,542	8,251
Funds received prior to performance obligation being satisfied (upfront payments) - AASB 15	3,546	90
	<b>15,088</b>	<b>8,341</b>

## C3-2 Contract Liabilities (continued)

### Significant changes in contract liabilities

There has been a significant change to contract liabilities due to the receipt of significant grant funding in advance for the following projects Local Roads Repair Program, Oallen Road Rehabilitation, Dunns Creek Road Studies and Nerriga Road Construct and Seal.

## C3-3 Borrowings

\$ '000	2024	2024	2023	2023
	Current	Non-current	Current	Non-current
Loans – unsecured	10,667	138,106	10,201	142,712
<b>Total borrowings</b>	<b>10,667</b>	<b>138,106</b>	<b>10,201</b>	<b>142,712</b>

### (a) Changes in liabilities arising from financing activities

\$ '000	2023	Non-cash movements		2024
	Opening Balance	Cash flows	Acquisition	Other
Loans – unsecured	152,913	(4,140)	–	–
Lease liability (Note C2-1b)	73	144	–	–
<b>Total liabilities from financing activities</b>	<b>152,986</b>	<b>(3,996)</b>	<b>–</b>	<b>–</b>

\$ '000	2022	Non-cash movements		2023
	Opening Balance	Cash flows	Acquisition	Other
Loans – unsecured	116,840	36,073	–	–
Lease liability (Note C2-1b)	134	(61)	–	–
<b>Total liabilities from financing activities</b>	<b>116,974</b>	<b>36,012</b>	<b>–</b>	<b>–</b>

## C3-3 Borrowings (continued)

**(b) Financing arrangements**

<b>\$ '000</b>	<b>2024</b>	<b>2023</b>
<b>(i) Total facilities:</b>		
Total financing facilities available to Council at the reporting date are:		
Bank overdraft facility <sup>1</sup>	2,000	2,000
Corporate credit cards	210	210
	<b>2,210</b>	<b>2,210</b>
<b>Drawn facilities</b>		
Financing facilities drawn down at the reporting date are:		
Corporate credit cards	116	78
	<b>116</b>	<b>78</b>
<b>Undrawn facilities</b>		
Undrawn financing facilities available to Council at the reporting date are:		
– Bank overdraft facilities	2,000	2,000
– Corporate credit cards	94	132
	<b>2,094</b>	<b>2,132</b>

(1) The bank overdraft facility may be drawn at any time and may be terminated by the bank without notice.

### C3-4 Employee benefit provisions

\$ '000	2024	2024	2023	2023
	Current	Non-current	Current	Non-current
Annual leave	2,895	–	2,974	–
Long service leave	6,391	973	6,553	634
<b>Total employee benefit provisions</b>	<b>9,286</b>	<b>973</b>	<b>9,527</b>	<b>634</b>

#### Current provisions not expected to be settled within the next twelve months

\$ '000	2024	2023
The following provisions, even though classified as current, are not expected to be settled in the next 12 months.		
Provisions – employees benefits	5,363	5,710
<b>Current provisions not expected to be settled within the next twelve months</b>	<b>5,363</b>	<b>5,710</b>

#### Material accounting policy information

Employee benefit provisions are presented as current liabilities in the Statement of Financial Position if Council does not have an unconditional right to defer settlement for at least 12 months after the reporting date, regardless of when the actual settlement is expected to occur and therefore all annual leave and vested long service leave (or that which vests within 12 months) is presented as current.

#### Short-term obligations

Liabilities for wages and salaries (including non-monetary benefits, annual leave and accumulating sick leave expected to be wholly settled within 12 months after the end of the period in which the employees render the related service) are recognised in respect of employees' services up to the end of the reporting period and are measured at the amounts expected to be paid when the liabilities are settled. The liability for annual leave and accumulating sick leave is recognised in the provision for employee benefits. All other short-term employee benefit obligations are presented as payables.

#### Other long-term employee benefit obligations

The liability for long-service leave and annual leave that is not expected to be wholly settled within 12 months after the end of the period in which the employees render the related service is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the end of the reporting period using the projected unit credit method. Consideration is given to expected future wage and salary levels, experience of employee departures, and periods of service. Expected future payments are discounted using market yields at the end of the reporting period on national government bonds with terms to maturity and currency that match, as closely as possible, the estimated future cash outflows.

## C3-5 Provisions

\$ '000	2024 Current	2024 Non-Current	2023 Current	2023 Non-Current
Asset remediation	14	4,692	–	3,800
<b>Total provisions</b>	<b>14</b>	<b>4,692</b>	–	3,800

### Movements in provisions

\$ '000	Asset remediation	Total
At beginning of year	3,800	3,800
Amounts used (payments)	(16)	(16)
Remeasurement effects	786	786
Unwinding of discount	136	136
<b>Total</b>	<b>4,706</b>	<b>4,706</b>

## C4 Reserves

### C4-1 Nature and purpose of reserves

#### IPPE Revaluation reserve

The infrastructure, property, plant and equipment (IPPE) revaluation reserve is used to record increments and decrements in the revaluation of infrastructure, property, plant and equipment.

## D Council structure

### D1 Results by fund

General fund refers to all Council activities other than water and sewer. All amounts disclosed in this note are gross i.e. inclusive of internal charges and recoveries made between the funds. Assets and liabilities shown in the water and sewer columns are restricted for use for these activities.

#### D1-1 Income Statement by fund

\$ '000	General 2024	Water 2024	Sewer 2024
<b>Income from continuing operations</b>			
Rates and annual charges	65,843	8,649	22,067
User charges and fees	18,238	19,774	2,196
Other revenues	2,449	5	–
Grants and contributions provided for operating purposes	19,674	82	–
Grants and contributions provided for capital purposes	90,007	14,810	8,515
Interest and investment income	1,958	2,855	6,051
Other income	3,540	–	–
<b>Total income from continuing operations</b>	<b>201,709</b>	<b>46,175</b>	<b>38,829</b>
<b>Expenses from continuing operations</b>			
Employee benefits and on-costs	40,594	1,514	2,542
Materials and services	41,420	21,039	9,365
Borrowing costs	4,359	241	399
Depreciation, amortisation and impairment of non-financial assets	28,507	4,439	7,130
Other expenses	3,208	–	–
Net loss from the disposal of assets	1,847	–	6
<b>Total expenses from continuing operations</b>	<b>119,935</b>	<b>27,233</b>	<b>19,442</b>
<b>Operating result from continuing operations</b>	<b>81,774</b>	<b>18,942</b>	<b>19,387</b>
<b>Net operating result for the year attributable to Council</b>	<b>81,774</b>	<b>18,942</b>	<b>19,387</b>
<b>Net operating result for the year before grants and contributions provided for capital purposes</b>	<b>(8,233)</b>	<b>4,132</b>	<b>10,872</b>



## D1-2 Statement of Financial Position by fund

\$ '000	General 2024	Water 2024	Sewer 2024
<b>ASSETS</b>			
<b>Current assets</b>			
Cash and cash equivalents	23,081	4,559	7,191
Investments	41,597	29,017	46,016
Receivables	31,084	4,491	2,183
Inventories	204	–	–
Contract assets and contract cost assets	7,721	–	–
Other	5,889	–	–
Non-current assets classified as held for sale	8,257	–	–
<b>Total current assets</b>	<b>117,833</b>	<b>38,067</b>	<b>55,390</b>
<b>Non-current assets</b>			
Investments	51,622	26,768	42,450
Receivables	64	–	–
Infrastructure, property, plant and equipment	2,024,374	183,796	245,331
Intangible assets	5,081	–	–
Right of use assets	220	–	–
<b>Total non-current assets</b>	<b>2,081,361</b>	<b>210,564</b>	<b>287,781</b>
<b>Total assets</b>	<b>2,199,194</b>	<b>248,631</b>	<b>343,171</b>
<b>LIABILITIES</b>			
<b>Current liabilities</b>			
Payables	22,406	606	51
Contract liabilities	30,026	–	–
Lease liabilities	67	–	–
Borrowings	9,916	278	473
Employee benefit provisions	8,555	319	412
Provisions	14	–	–
<b>Total current liabilities</b>	<b>70,984</b>	<b>1,203</b>	<b>936</b>
<b>Non-current liabilities</b>			
Lease liabilities	150	–	–
Borrowings	128,332	3,833	5,941
Employee benefit provisions	973	–	–
Provisions	4,692	–	–
<b>Total non-current liabilities</b>	<b>134,147</b>	<b>3,833</b>	<b>5,941</b>
<b>Total liabilities</b>	<b>205,131</b>	<b>5,036</b>	<b>6,877</b>
<b>Net assets</b>	<b>1,994,063</b>	<b>243,595</b>	<b>336,294</b>
<b>EQUITY</b>			
Accumulated surplus	1,473,850	176,981	301,597
IPPE revaluation reserve	520,213	66,614	34,697
<b>Total equity</b>	<b>1,994,063</b>	<b>243,595</b>	<b>336,294</b>

## E Risks and accounting uncertainties

### E1-1 Risks relating to financial instruments held

Council's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the financial performance of the Council.

Council's objective is to maximise its return on cash and investments whilst maintaining an adequate level of liquidity and preserving capital. The Finance team manages the cash and investments portfolio with the assistance of independent advisors. Council has an investment policy which complies with s.625 of the Act and the Ministerial Investment Order. The policy is regularly reviewed by Council and a monthly investment report is provided to Council setting out the make-up performance of the portfolio as required by local government regulations.

Council does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk.

Financial risk management is carried out by the finance team under policies approved by the Councillors.

The fair value of Council's financial assets and financial liabilities approximates their carrying amount.

The risks associated with the financial instruments held are:

- Market risk - interest rate risk – the risk that movements in interest rates could affect returns
- liquidity risk – the risk that Council will not be able to pay its debts as and when they fall due.
- credit risk – the risk that a contracting entity will not complete its obligations under a financial instrument, resulting in a financial loss to the Council.

Council manages these risks by diversifying its portfolio and only purchasing investments with high credit ratings or capital guarantees. Council also seeks advice from independent advisers before placing any cash and investments.

#### (a) Market risk – interest rate and price risk

\$ '000	2024	2023
The impact on result for the year and equity of a reasonably possible movement in the price of investments held and interest rates is shown below. The reasonably possible movements were determined based on historical movements and economic conditions in place at the reporting date.		
Impact of a 1% movement in interest rates		
– Equity / Income Statement	2,725	2,335
Impact of a 10% movement in price of investments		
– Equity / Income Statement	3,113	2,858

#### (b) Credit risk

Council's major receivables comprise rates, annual charges, user charges and fees.

Council manages the credit risk associated with these receivables by monitoring outstanding debt and employing stringent debt recovery procedures. Council also encourages ratepayers to pay their rates by the due date through incentives.

The credit risk for liquid funds and other short-term financial assets is considered negligible, since the counterparties are reputable banks with high quality external credit ratings.

There are no significant concentrations of credit risk other than Council has significant credit risk exposures in its local area given the nature of Council activities.

The level of outstanding receivables is reported to Council monthly and benchmarks are set and monitored for acceptable collection performance. The balances of receivables that remain within initial trade terms (as detailed in the table) are considered to be of high credit quality.

The maximum exposure to credit risk at the reporting date is the carrying amount of each class of receivable in the financial statements.

There are no material receivables that have been subjected to a re-negotiation of repayment terms.

## E1-1 Risks relating to financial instruments held (continued)

### Credit risk profile

#### Receivables – rates and annual charges

Credit risk on rates and annual charges is minimised by the ability of Council to recover these debts as a secured charge over the land; that is, the land can be sold to recover the debt. Council is also able to charge interest on overdue rates and annual charges at higher than market rates which further encourages payment.

\$ '000	Not yet due overdue rates and annual charges			Total
	Not yet due	< 5 years	≥ 5 years	
<b>2024</b>				
Gross carrying amount	1,231	6,153	654	8,038
2023				
Gross carrying amount	–	4,852	1,522	6,374

#### Receivables - non-rates and annual charges and contract assets

Council applies the simplified approach for non-rates and annual charges debtors and contract assets to provide for expected credit losses, which permits the use of the lifetime expected loss provision at inception. To measure the expected credit losses, non-rates and annual charges debtors and contract assets have been grouped based on shared credit risk characteristics and the days past due.

The loss allowance provision is determined as follows. The expected credit losses incorporate forward-looking information.

\$ '000	Not yet due	< 30 days overdue				Total
		< 30 days overdue	30 - 60 days overdue	61 - 90 days overdue	> 90 days overdue	
<b>2024</b>						
Gross carrying amount	30,671	659	404	2,396	3,710	37,840
Expected loss rate (%)	0.00%	0.00%	0.00%	0.00%	4.85%	0.48%
<b>ECL provision</b>	–	–	–	–	180	180
2023						
Gross carrying amount	31,577	579	293	29	4,197	36,675
Expected loss rate (%)	0.00%	0.00%	0.00%	0.00%	2.25%	0.26%
<b>ECL provision</b>	–	–	–	–	94	94

## E1-1 Risks relating to financial instruments held (continued)

### (c) Liquidity risk

Payables, lease liabilities and borrowings are both subject to liquidity risk; that is, the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due.

Council manages this risk by monitoring its cash flow requirements and liquidity levels, and by maintaining an adequate cash buffer. Payment terms can be extended, and overdraft facilities drawn upon in extenuating circumstances.

Borrowings are also subject to interest rate risk: the risk that movements in interest rates could adversely affect funding costs. Council manages this risk through diversification of borrowing types, maturities and interest rate structures.

The finance team regularly reviews interest rate movements to determine if it would be advantageous to refinance or renegotiate part or all of the loan portfolio.

The timing of cash flows presented in the table below to settle financial liabilities reflects the earliest contractual settlement dates. The timing of expected outflows is not expected to be materially different from contracted cashflows.

The amounts disclosed in the table are the undiscounted contracted cash flows for non-lease liabilities (refer to Note C2-1(b) for lease liabilities) and therefore the balances in the table may not equal the balances in the Statement of Financial Position due to the effect of discounting.

\$ '000	Weighted average interest rate	Due within 1 year	Due between 1 & 5 years	Due after 5 years	Total contractu al cash outflows	Carrying values
<b>2024</b>						
Payables	0.00%	19,720	–	–	19,720	23,063
Borrowings	4.71%	17,508	78,805	110,736	207,049	148,773
<b>Total financial liabilities</b>		<b>37,295</b>	<b>78,955</b>	<b>110,736</b>	<b>226,986</b>	<b>172,053</b>
<b>2023</b>						
Payables	0.00%	19,113	–	–	19,113	22,453
Borrowings	4.69%	17,181	81,189	115,505	213,875	152,913
<b>Total financial liabilities</b>		<b>36,332</b>	<b>81,224</b>	<b>115,505</b>	<b>233,061</b>	<b>175,439</b>

## E2-1 Fair value measurement

The Council measures the following asset and liability classes at fair value on a recurring basis:

– Infrastructure, property, plant and equipment

### Fair value hierarchy

All assets and liabilities measured at fair value are assigned to a level in the fair value hierarchy as follows:

**Level 1:** Unadjusted quoted prices in active markets for identical assets or liabilities that the entity can access at the measurement date

**Level 2:** Inputs other than quoted prices included within level 1 that are observable for the asset or liability, either directly or indirectly

**Level 3:** Unobservable inputs for the asset or liability

The table below shows the assigned level for each asset and liability held at fair value by Council:

\$ '000	Notes	Fair value measurement hierarchy				Total	
		Level 2 Significant observable inputs 2024	2023	Level 3 Significant unobservable inputs 2024	2023	2024	2023
<b>Recurring fair value measurements</b>							
Financial investments	C1-2						
At fair value through profit or loss		167,974	114,445	–	–	167,974	114,445
<b>Infrastructure, property, plant and equipment</b>							
Plant, Equipment, furniture and fittings	C1-8	–	–	11,824	9,722	11,824	9,722
Land		72,650	53,984	160,474	153,694	233,124	207,678
Land improvements		–	–	1,363	1,363	1,363	1,363
Buildings and other structures		–	–	222,901	108,141	222,901	108,141
Roads, bridges and footpaths		–	–	552,454	497,983	552,454	497,983
Other road assets (including bulk earthworks)		–	–	727,334	679,477	727,334	679,477
Stormwater drainage		–	–	194,449	165,479	194,449	165,479
Water supply network		–	–	177,619	170,613	177,619	170,613
Sewerage network		–	–	224,287	205,820	224,287	205,820
Open space/recreation assets		–	–	71,060	35,362	71,060	35,362
Other assets		–	–	198	312	198	312
<b>Total infrastructure, property, plant and equipment</b>		<b>72,650</b>	<b>53,984</b>	<b>2,343,963</b>	<b>2,027,966</b>	<b>2,416,613</b>	<b>2,081,950</b>
<b>Non-recurring fair value measurements</b>							
<b>Non-current assets classified as held for sale</b>							
Land	C1-7	3,749	2,506	–	–	3,749	2,506
Buildings		3,804	–	–	–	3,804	–
Other Structures		705	–	–	–	705	–
<b>Total non-recurring fair value measurements</b>		<b>8,258</b>	<b>2,506</b>	<b>–</b>	<b>–</b>	<b>8,258</b>	<b>2,506</b>

### Valuation techniques

Where Council is unable to derive fair valuations using quoted market prices of identical assets (ie. level 1 inputs) Council instead utilises a spread of both observable inputs (level 2 inputs) and unobservable inputs (level 3 inputs).

## E2-1 Fair value measurement (continued)

### Level 2 measurements

Where investments are valued at fair value through profit or loss, Council obtains valuations from its investment adviser (Laminar Capital) at the end of each reporting period ensuring financial statements reflect the most up to date valuation.

Council employed the services of Cardno to assess the fair value of Council's Operational Land assets as at 30 June, using sales transactions of similar assets.

### Level 3 measurements

Council undertook an independent valuation through Stantec to assess the fair value of operational land, building, waste, swimming pools and open space assets as at 30 June 2024, using unobservable inputs.

Prior to the 2024 valuation, an independent fair value assessment and valuation was performed during the 2022 financial year by Morrison Low on the following asset classes:

- Roads, bridges, footpaths
- Other road assets
- Water supply network
- Sewerage network

The process involved comparing costs with the most recent public cost indices available accounting for increases in inflation.

### Significant unobservable valuation inputs used (for level 3 asset classes) and their relationship to fair value.

The following table summarises the quantitative information relating to the significant unobservable inputs used in deriving the various level 3 asset class fair values.

\$ '000	Fair value (30/6/24) 2024	Valuation technique/s	Unobservable inputs
<b>Infrastructure, property, plant and equipment</b>			
Plant, equipment, furniture, fittings and office equipment	11,824	Cost approach	Current replacement cost and residual value of modern equivalent asset, asset condition and useful life.
Land	160,474	Community and Crown Land: Values obtained from the NSW Valuer-General. Land under roads: Market-based direct comparison.	Community and Crown Land: Land value, land area, level of restriction. Land under roads: Extent and Impact of use, market cost of land per square metre. The market value of land varies significantly depending on location and current market conditions.
Buildings and others structures (including swimming pools and other recreational buildings)	222,901	Cost approach	Buildings: Current replacement cost and residual value of modern equivalent asset using componentisation, asset condition, and remaining lives. Other structures: Current replacement cost of modern equivalent asset, asset condition, and remaining lives.
Roads (including bridges, footpaths, bulk earthworks) and other similar assets	1,279,787	Cost approach	Asset condition, remaining lives using componentisation.
Stormwater drainage	194,449	Unit rates per square metre or length	Asset condition, remaining lives
Water supply and sewerage network infrastructure	401,906	Cost approach	Asset condition, remaining lives using componentisation.
Tips assets	–	Cost approach	Environmental legislation, timing of expected cash outflows, asset condition.

## E2-1 Fair value measurement (continued)

\$ '000	Fair value (30/6/24) 2024	Valuation technique/s	Unobservable inputs
Library books	198	Cost approach	Current replacement cost and residual value of modern equivalent asset, asset condition, remaining lives.

A reconciliation of the movements in recurring fair value measurements allocated to Level 3 of the hierarchy is provided below:

\$ '000	2024	2023
Balance at 1 July	2,027,967	1,843,320
<b>Total gains or losses for the period</b>		
Recognised in other comprehensive income – revaluation surplus	129,278	130,425
<b>Other movements</b>		
Purchases	112,783	44,398
Sales	(4,351)	(1,192)
Transfers from/(to) level 2 FV hierarchy	–	(1,338)
Transfers from/(to) another asset class	123,607	49,060
Depreciation and impairment	(39,570)	(36,707)
Other asset transfers	(5,752)	–
<b>Balance at 30 June</b>	<b>2,343,962</b>	<b>2,027,966</b>

### Highest and best use

All of Council's non-financial assets are considered as being utilised for their highest and best use.

## E3-1 Contingencies

### 1. Guarantees

#### (i) Defined benefit superannuation contribution plans

Council is party to an Industry Defined Benefit Plan under the Local Government Superannuation Scheme, named The Local Government Superannuation Scheme – Pool B (the Scheme) which is a defined benefit plan that has been deemed to be a 'multi-employer fund' for purposes of AASB119 Employee Benefits for the following reasons:

- Assets are not segregated within the sub-group according to the employees of each sponsoring employer.
- The contribution rates have been the same for all sponsoring employers. That is, contribution rates have not varied for each sponsoring employer according to the experience relating to the employees of that sponsoring employer.
- Benefits for employees of all sponsoring employers are determined according to the same formulae and without regard to the sponsoring employer.
- The same actuarial assumptions are currently used in respect of the employees of each sponsoring employer.

Given the factors above, each sponsoring employer is exposed to the actuarial risks associated with current and former employees of other sponsoring employers, and hence shares in the associated gains and losses (to the extent that they are not borne by members).

#### *Description of the funding arrangements.*

Pooled Employers are required to pay future service employer contributions and past service employer contributions to the Fund.

The future service employer contributions were determined using the new entrant rate method under which a contribution rate sufficient to fund the total benefits over the working life-time of a typical new entrant is calculated. The current future service employer contribution rates are:

Division B	1.9 times member contributions for non-180 Point Members; Nil for 180 Point Members*
Division C	2.5% salaries
Division D	1.64 times member contributions

\* For 180 Point Members, Employers are required to contribute 8.5% of salaries for the year ending 30 June 2024 (increasing to 9% in line with the increase in the Superannuation Guarantee) to these members' accumulation accounts, which are paid in addition to members' defined benefits.

The past service contribution for each Pooled Employer is a share of the total past service contributions of \$20.0 million per annum for 1 January 2022 to 31 December 2024, apportioned according to each employer's share of the accrued liabilities as at 30 June 2023. These past service contributions are used to maintain the adequacy of the funding position for the accrued liabilities.

The adequacy of contributions is assessed at each triennial actuarial investigation, the next of which is due effective 30 June 2024, and monitored annually between triennials.

As stated above, each sponsoring employer (Council) is exposed to the actuarial risks associated with current and former employees of other sponsoring employers and hence shares in the associated gains and losses.

However, there is no relief under the Fund's trust deed for employers to walk away from their defined benefit obligations. Under limited circumstances, an employer may withdraw from the plan when there are no active members, on full payment of outstanding additional contributions. There is no provision for allocation of any surplus which may be present at the date of withdrawal of the Council.

There are no specific provisions under the Fund's trust deed dealing with deficits or surplus on wind-up.

The amount of Council employer contributions to the defined benefit section of the Local Government Superannuation Scheme and recognised as an expense for the year ending 30 June 2024 was \$214,891.45. The last valuation of the Scheme was performed by the Fund Actuary, Richard Boyfield FIAA as at 30 June 2023.

Council's expected contribution to the plan for the next annual reporting period is \$129,107.94.

The estimated employer reserves financial position for the Pooled Employers at 30 June 2024 is:



## E3-1 Contingencies (continued)

<b>Defined Benefit reserves only</b> *	<b>\$millions</b>	<b>Asset Coverage</b>
Assets	2,237.5	
Past Service Liabilities	2,141.9	104.5%
Vested Benefits	2,159.8	103.6%

\* excluding member accounts and reserves in both assets and liabilities.

The share of this deficit that is broadly attributed to Council is estimated to be in the order of 0.72% as at 30 June 2024.

Council's share of that deficiency cannot be accurately calculated as the Scheme is a mutual arrangement where assets and liabilities are pooled together for all member councils. For this reason, no liability for the deficiency has been recognised in Council's accounts. Council has a possible obligation that may arise should the Scheme require immediate payment to correct the deficiency.

The key economic long term assumptions used to calculate the present value of accrued benefits are:

Investment return	6.0% per annum
Salary inflation *	3.5% per annum
Increase in CPI	3.5% for FY 23/24 2.5% per annum thereafter

\* Plus promotional increases

The contribution requirements may vary from the current rates if the overall sub-group experience is not in line with the actuarial assumptions in determining the funding program; however, any adjustment to the funding program would be the same for all sponsoring employers in the Pooled Employers group.

### (ii) Statewide Limited

Council is a member of Statewide Mutual, a mutual pool scheme providing liability insurance to local government.

Membership includes the potential to share in either the net assets or liabilities of the fund depending on its past performance. Council's share of the net assets or liabilities reflects Council's contributions to the pool and the result of insurance claims within each of the fund years.

The future realisation and finalisation of claims incurred but not reported to 30 June this year may result in future liabilities or benefits as a result of past events that Council will be required to fund or share in respectively.

### (iii) StateCover Limited

Council is a member of StateCover Mutual Limited and holds a partly paid share in the entity.

StateCover is a company providing workers compensation insurance cover to the NSW local government industry and specifically Council.

Council has a contingent liability to contribute further equity in the event of the erosion of the company's capital base as a result of the company's past performance and/or claims experience or as a result of any increased prudential requirements from the Australian Prudential Regulation Authority.

These future equity contributions would be required to maintain the company's minimum level of net assets in accordance with its licence requirements.

### (iv) Other guarantees

Council has provided no other guarantees other than those listed above.

## 2. Other contingent liabilities

### (i) Third party claims

The Council is involved from time to time in various claims incidental to the ordinary course of business including claims for damages relating to its services.

## E3-1 Contingencies (continued)

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Council believes that it is appropriately covered for all claims through its insurance coverage and does not expect any material liabilities to eventuate.

### **(ii) Potential land acquisitions due to planning restrictions imposed by Council**

Council has classified a number of privately owned land parcels as local open space or bushland.

As a result, where notified in writing by the various owners, Council will be required to purchase these land parcels.

The Council is involved from time to time in land acquisitions for the purpose of building community infrastructure. Where land is compulsorily acquired and compensation is disputed, the Council may be required to cover other costs including severance and disturbance costs.

At reporting date, reliable estimates as to the value of any potential liability (and subsequent land asset) from such potential acquisitions has not been possible.

### **ASSETS NOT RECOGNISED**

#### **(i) Land under roads**

As permitted under AASB 1051, Council has elected not to bring to account land under roads that it owned or controlled up to and including 30/6/08.

#### **(ii) Infringement notices/fines**

Fines and penalty income, the result of Council issuing infringement notices is followed up and collected by the Infringement Processing Bureau.

Council's revenue recognition policy for such income is to account for it as revenue on receipt.

Accordingly, at year end, there is a potential asset due to Council representing issued but unpaid infringement notices.

Due to the limited information available on the status, value and duration of outstanding notices, Council is unable to determine the value of outstanding income.

#### **(iii) Contingent Asset - Outstanding Legal Matters**

Council has no legal matters requiring recognition of a contingent asset.

## F People and relationships

### F1 Related party disclosures

#### F1-1 Key management personnel (KMP)

The aggregate amount of KMP compensation included in the Income Statement is:

\$ '000	2024	2023
<b>Compensation:</b>		
Short-term benefits	1,616	1,514
Post-employment benefits	170	145
Other Long Term Benefits	62	–
<b>Total</b>	<b>1,848</b>	<b>1,659</b>

#### Other transactions with KMP and their related parties

NSW Council has determined that transactions at arm's length between KMP and NSW Council as part of KMP using Council services (e.g., access to library or Council swimming pool) will not be disclosed.

#### F1-2 Councillor and Mayoral fees and associated expenses

\$ '000	2024	2023
The aggregate amount of Councillor and Mayoral fees and associated expenses included in materials and services expenses in the Income Statement are:		
Mayoral fee	71	63
Councillors' fees	287	312
Councillors' (including Mayor) expenses	38	47
<b>Total</b>	<b>396</b>	<b>422</b>

## F2 Other relationships

### F2-1 Audit fees

\$ '000	2024	2023
<b>Auditors of the Council - NSW Auditor-General:</b>		
Audit and review of financial statements	111	343
<b>Remuneration for audit and other assurance services</b>	<b>111</b>	<b>343</b>
<b>Total fees paid or payable to the Auditor-General</b>	<b>111</b>	<b>343</b>

## G Other matters

### G1-1 Statement of Cash Flows information

#### (a) Reconciliation of Operating Result

\$ '000	2024	2023
<b>Operating result</b>	<b>120,103</b>	79,441
<b>Add/(less) non-cash items:</b>		
(Gain)/loss on disposal of assets	1,853	476
Depreciation and amortisation	40,076	37,232
Non-cash capital grants and contributions	(83,996)	(22,581)
Fair value decrements on investments through P&L	(2,550)	(2,350)
Unwinding of discount rates on reinstatement provisions	136	150
<b>Changes in assets and liabilities:</b>		
<b>Movements in operating assets and liabilities</b>		
(Increase)/decrease in receivables	2,857	(7,804)
(Increase)/decrease in other assets	(4,120)	(1,227)
(Increase)/decrease in inventories	121	63
(Increase) / decrease of contract asset	(5,687)	(2,034)
Increase/(decrease) in trade payables	478	675
Increase / (decrease) in contract liabilities	8,488	5,031
Increase/(decrease) in employee benefit provision	98	(669)
Increase / (decrease) in provision for impairment of receivables	66	(24)
Increase / (decrease) in accrued interest payable	(11)	(28)
Increase / (decrease) in other accrued expenses payable	225	170
Increase / (decrease) in other provisions	770	(4,442)
Increase/(decrease) in other liabilities and accruals	(82)	451
<b>Net cash flows from operating activities</b>	<b>78,825</b>	<b>82,530</b>

#### (b) Non-cash investing and financing activities

Developer contributions 'in kind'	83,995	22,582
	<b>83,995</b>	<b>22,582</b>

## G2-1 Commitments

### Capital commitments (exclusive of GST)

\$ '000	2024	2023
Capital expenditure committed for at the reporting date but not recognised in the financial statements as liabilities:		
Sewerage & water infrastructure	9,152	9,931
Buildings	1,495	12,054
Road infrastructure	4,920	3,224
Other	3,618	–
Cemetery	337	–
Recreation	1,376	–
<b>Total commitments</b>	<b>20,898</b>	<b>25,209</b>

### Details of capital commitments

Council hold commitments for major projects as listed. The projects are due to be completed within the next 5 years and are funded by a combination of grants, contributions, loans and Council reserves.

## G3-1 Events occurring after reporting date

Council is unaware of any material or significant 'non-adjusting events' that should be disclosed.

## G4 Statement of developer contributions

### G4-1 Summary of developer contributions

\$ '000	Opening balance at 1 July 2023	Contributions received during the year				Interest and investment income earned	Amounts expended	Internal borrowings	Held as restricted asset at 30 June 2024 Purpose	Cumulative balance of internal borrowings (to)/from
		Cash	Non-cash Land	Non-cash Other						
Roads	12,771	3,537	–	–	832	–	–	17,140	–	
Parking	3	–	–	–	–	–	–	3	–	
Open space	212	28	–	–	2	(195)	–	47	–	
Community facilities	5,495	2,340	–	–	354	–	–	8,189	–	
Other	10,792	1,922	–	–	612	–	–	13,326	–	
Bushfire	204	18	–	–	12	1	–	237	–	
Waste management	310	–	–	–	17	–	–	329	–	
Rural addressing	19	–	–	–	1	–	–	21	–	
Recreation facilities	1,869	928	–	–	118	(126)	–	2,789	–	
Pathway	431	181	–	–	32	–	–	644	–	
<b>Purpose</b>	–	–	–	–	–	–	–	–	–	
Street upgrade	1,138	499	–	–	86	–	–	1,720	–	
<b>S7.11 contributions – under a plan</b>	<b>33,244</b>	<b>9,453</b>	<b>–</b>	<b>–</b>	<b>2,066</b>	<b>(320)</b>	<b>–</b>	<b>44,445</b>	<b>–</b>	
<b>Total S7.11 and S7.12 revenue under plans</b>	<b>33,244</b>	<b>9,453</b>	<b>–</b>	<b>–</b>	<b>2,066</b>	<b>(320)</b>	<b>–</b>	<b>44,445</b>	<b>–</b>	
S7.11 not under plans	273	254	–	–	14	(323)	–	218	–	
S7.4 planning agreements	788	131	–	83,996	41	(121)	–	839	–	
S64 contributions	21,725	6,233	–	–	1,326	(1,857)	–	27,427	–	
<b>Total contributions</b>	<b>56,030</b>	<b>16,071</b>	<b>–</b>	<b>83,996</b>	<b>3,447</b>	<b>(2,621)</b>	<b>–</b>	<b>72,929</b>	<b>–</b>	

Under the *Environmental Planning and Assessment Act 1979*, Council has significant obligations to provide Section 7.11 (contributions towards provision or improvement of amenities or services) infrastructure in new release areas. It is possible that the funds contributed may be less than the cost of this infrastructure, requiring Council to borrow or use general revenue to fund the difference.

### G4-2 Developer contributions by plan

\$ '000	Opening balance at 1 July 2023	Contributions received during the year				Interest and investment income earned	Amounts expended	Internal borrowings	Held as restricted asset at 30 June 2024 Purpose	Cumulative balance of internal borrowings (to)/from
		Cash	Non-cash Land	Non-cash Other						
<b>CONTRIBUTION PLAN (former Palerang)</b>										
Roads	5,909	1,352	–	–	363	–	–	7,624	–	
Community facilities	1,531	20	–	–	89	–	–	1,640	–	
Bushfire	204	18	–	–	12	1	–	237	–	
Waste management	310	–	–	–	17	–	–	329	–	
Rural addressing	19	–	–	–	1	–	–	21	–	

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## G4-2 Developer contributions by plan (continued)

\$ '000	Opening balance at 1 July 2023	Contributions received during the year				Interest and investment income earned	Amounts expended	Internal borrowings	Held as restricted asset at 30 June 2024 Purpose	Cumulative balance of internal borrowings (to)/from
		Cash	Non-cash Land	Non-cash Other						
Recreation facilities	1,869	928	-	-	118	(126)	-	2,789	-	
Pathway	431	181	-	-	32	-	-	644	-	
Street upgrade	1,138	499	-	-	86	-	-	1,720	-	
Purpose	-	-	-	-	-	-	-	-	-	
<b>Total</b>	<b>11,411</b>	<b>2,998</b>	<b>-</b>	<b>-</b>	<b>718</b>	<b>(125)</b>	<b>-</b>	<b>15,004</b>	<b>-</b>	
<b>CONTRIBUTION PLAN (former QCC)</b>										
Roads	6,862	2,185	-	-	469	-	-	9,516	-	
Parking	3	-	-	-	-	-	-	3	-	
Open space	212	28	-	-	2	(195)	-	47	-	
Community facilities	3,964	2,320	-	-	265	-	-	6,549	-	
Other (Googong Development, Extractive Industries - C.S.R)	10,792	1,922	-	-	612	-	-	13,326	-	
Purpose	-	-	-	-	-	-	-	-	-	
<b>Total</b>	<b>21,833</b>	<b>6,455</b>	<b>-</b>	<b>-</b>	<b>1,348</b>	<b>(195)</b>	<b>-</b>	<b>29,441</b>	<b>-</b>	

## G4-3 Contributions not under plans

(former Palerang)

Roads	172	150	-	-	4	(323)	-	3	-
Parking	101	104	-	-	10	-	-	215	-
<b>Total</b>	<b>273</b>	<b>254</b>	<b>-</b>	<b>-</b>	<b>14</b>	<b>(323)</b>	<b>-</b>	<b>218</b>	<b>-</b>

## G4-4 S7.4 planning agreements

Roads	788	131	-	-	41	(121)	-	839	-
Community Facilities	-	-	-	-	-	-	-	-	-
Stormwater	-	-	-	-	-	-	-	-	-
Water	-	-	-	-	-	-	-	-	-
Sewer	-	-	-	-	-	-	-	-	-
<b>Total</b>	<b>788</b>	<b>131</b>	<b>-</b>	<b>-</b>	<b>41</b>	<b>(121)</b>	<b>-</b>	<b>839</b>	<b>-</b>

## G4-5 S64 contributions

Section 64 Water	9,845	4,389	-	-	626	(1,404)	-	13,456	-
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## G4-5 S64 contributions (continued)

\$ '000	Opening balance at 1 July 2023	Contributions received during the year			Interest and investment income earned	Amounts expended	Internal borrowings	Held as restricted asset at 30 June 2024 Purpose	Cumulative balance of internal borrowings (to)/from
		Cash	Non-cash Land	Non-cash Other					
Section 64 Sewer	11,881	1,843	–	–	700	(453)	–	13,971	–
<b>Total</b>	<b>21,726</b>	<b>6,232</b>	<b>–</b>	<b>–</b>	<b>1,326</b>	<b>(1,857)</b>	<b>–</b>	<b>27,427</b>	<b>–</b>



## G5 Statement of performance measures

## G5-1 Statement of performance measures – consolidated results

\$ '000	Amounts 2024	Indicator 2024	2023	Indicators 2022	2021	Benchmark
<b>1. Operating performance</b>						
Total continuing operating revenue excluding capital grants and contributions less operating expenses <sup>1,2</sup>	<b>6,160</b>	<b>3.61%</b>	5.60%	(1.72)%	(0.29)%	> 0.00%
Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>	<b>170,831</b>					
<b>2. Own source operating revenue</b>						
Total continuing operating revenue excluding all grants and contributions <sup>1</sup>	<b>151,075</b>	<b>53.16%</b>	58.13%	46.97%	49.15%	> 60.00%
Total continuing operating revenue inclusive all grants and contributions <sup>1</sup>	<b>284,163</b>					
<b>3. Unrestricted current ratio</b>						
Current assets less all external restrictions	<b>81,437</b>	<b>2.14x</b>	2.14x	1.42x	1.78x	> 1.50x
Current liabilities less specific purpose liabilities	<b>38,035</b>					
<b>4. Debt service cover ratio</b>						
Operating result before capital excluding interest, depreciation, impairment and amortisation <sup>1</sup>	<b>51,235</b>	<b>3.35x</b>	3.87x	3.78x	2.98x	> 2.00x
Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)	<b>15,297</b>					
<b>5. Rates and annual charges outstanding percentage</b>						
Rates and annual charges outstanding	<b>9,151</b>	<b>8.75%</b>	7.75%	8.02%	9.25%	< 10.00%
Rates and annual charges collectable	<b>104,598</b>					
<b>6. Cash expense cover ratio</b>						
Current year's cash and cash equivalents plus term deposits	<b>104,341</b>	<b>8.44 months</b>	9.50 months	9.31 months	8.10 months	> 3.00 months
Payments from cash flow of operating and financing activities	<b>12,362</b>					

(1) Excludes fair value increments on investment properties, reversal of revaluation decrements, reversal of impairment losses on receivables, net gain on sale of assets and net share of interests in joint ventures and associates using the equity method and includes pensioner rate subsidies

(2) Excludes impairment/revaluation decrements of IPPE, fair value decrements on investment properties, net loss on disposal of assets and net loss on share of interests in joint ventures and associates using the equity method

## G5-2 Statement of performance measures by fund

\$ '000	General Indicators <sup>3</sup>		Water Indicators		Sewer Indicators		Benchmark
	2024	2023	2024	2023	2024	2023	
<b>1. Operating performance</b>							
Total continuing operating revenue excluding capital grants and contributions less operating expenses <sup>1,2</sup>	<b>(8.11)%</b>	(3.72)%	<b>13.17%</b>	19.04%	<b>35.88%</b>	30.32%	> 0.00%
Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>							
<b>2. Own source operating revenue</b>							
Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>	<b>44.93%</b>	49.53%	<b>67.75%</b>	84.94%	<b>78.07%</b>	75.14%	> 60.00%
Total continuing operating revenue inclusive capital grants and contributions <sup>1</sup>							
<b>3. Unrestricted current ratio</b>							
Current assets less all external restrictions	<b>2.14x</b>	2.14x	∞	∞	∞	∞	> 1.50x
Current liabilities less specific purpose liabilities							
<b>4. Debt service cover ratio</b>							
Operating result before capital excluding interest, depreciation, impairment and amortisation <sup>1</sup>	<b>1.72x</b>	2.14x	<b>17.42x</b>	22.29x	<b>21.47x</b>	26.98x	> 2.00x
Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)							
<b>5. Rates and annual charges outstanding percentage</b>							
Rates and annual charges outstanding	<b>8.66%</b>	6.78%	<b>11.11%</b>	7.73%	<b>8.05%</b>	10.61%	< 10.00%
Rates and annual charges collectable							
<b>6. Cash expense cover ratio</b>							
Current year's cash and cash equivalents plus all term deposits	<b>5.84 months</b>	5.70 months	<b>10.38 months</b>	12.18 months	<b>22.66 months</b>	30.96 months	> 3.00 months
Monthly payments from cash flow of operating and financing activities							

(1) - (2) Refer to Notes at Note G5-1 above.

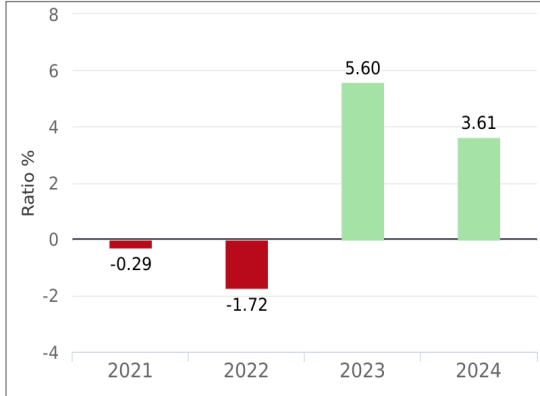
(3) General fund refers to all of Council's activities except for its water and sewer activities which are listed separately.

**End of the audited financial statements**

## H Additional Council disclosures (unaudited)

### H1-1 Statement of performance measures – consolidated results (graphs)

#### 1. Operating performance



**Purpose of operating performance**

This ratio measures Council's achievement of containing operating expenditure within operating revenue.

**Commentary on 2023/24 result**

**2023/24 ratio 3.61%**

Council's performance in 2023/24 continues to be above the benchmark. Interest income has had a favourable impact on Council's overall performance in this financial year resulting in an improvement of approximately \$4m on the previous financial year. Council's total operating expenditure remained on target with budget, even with variances experienced within each expense type, including the capitalisation of some borrowing costs that was not originally forecast.

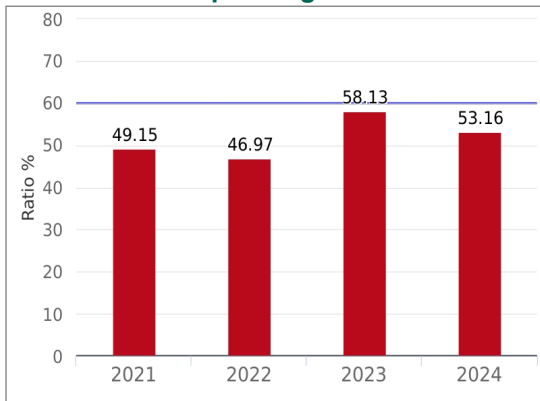
Benchmark: — > 0.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

#### 2. Own source operating revenue



**Purpose of own source operating revenue**

This ratio measures fiscal flexibility. It is the degree of reliance on external funding sources such as operating grants and contributions.

**Commentary on 2023/24 result**

**2023/24 ratio 53.16%**

This ratio shows the impact of external funding from grants and contributions as a portion of Council's overall income. The result for 2023/24 shows a continued heavy reliance on grants and contributions to deliver services, primarily infrastructure maintenance. This year's result was particularly impacted by the one off large value of non cash developer contributions received. Council received \$88m of gifted developer contributions which forms part of this ratio calculation.

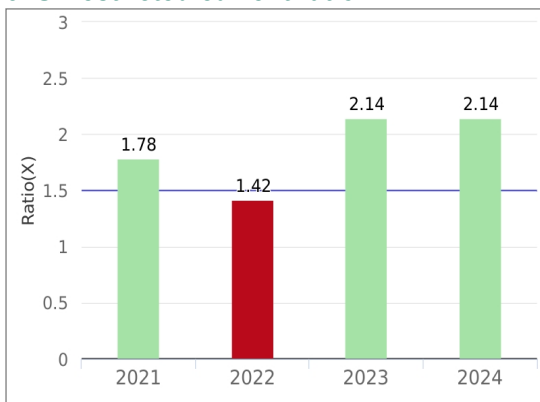
Benchmark: — > 60.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

#### 3. Unrestricted current ratio



**Purpose of unrestricted current ratio**

To assess the adequacy of working capital and its ability to satisfy obligations in the short term for the unrestricted activities of Council.

**Commentary on 2023/24 result**

**2023/24 ratio 2.14x**

This ratio is holding steady at just over 2.0 times which is above the benchmark. This is showing that council has access to sufficient capital to satisfy short term obligations.

Benchmark: — > 1.50x

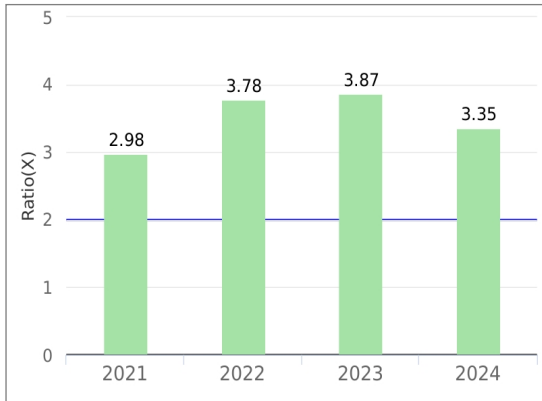
Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

# H1-1 Statement of performance measures – consolidated results (graphs) (continued)

## 4. Debt service cover ratio



**Purpose of debt service cover ratio**

This ratio measures the availability of operating cash to service debt including interest, principal and lease payments

**Commentary on 2023/24 result**

**2023/24 ratio 3.35x**

This result indicates that Council can adequately services its outstanding debts. This result reflects additional borrowings during 2023/24 of \$6.1m as the final drawdown on loan borrowings for the Nellie Hamilton Centre construction. This ratio is also impacted by the one off large value of non cash developer contributions received. Council received \$88m of gifted developer contributions which forms part of this ratio calculation.

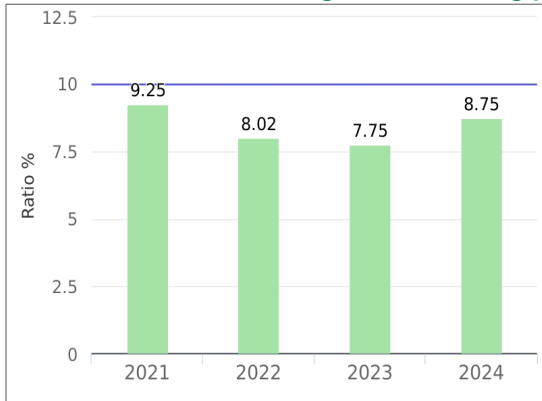
Benchmark: — > 2.00x

■ Ratio achieves benchmark

Source of benchmark: Code of Accounting Practice and Financial Reporting

■ Ratio is outside benchmark

## 5. Rates and annual charges outstanding percentage



**Purpose of rates and annual charges outstanding percentage**

To assess the impact of uncollected rates and annual charges on Council's liquidity and the adequacy of recovery efforts.

**Commentary on 2023/24 result**

**2023/24 ratio 8.75%**

This ratio remains below the benchmark of 10%. This is a result of Council's Hardship policy working to support all ratepayers during the challenging economic environment experienced in 2023/24.

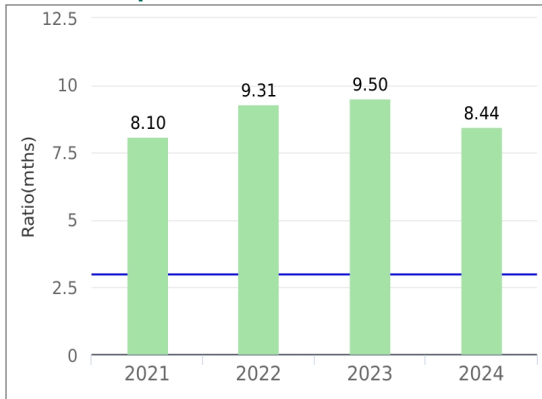
Benchmark: — < 10.00%

■ Ratio achieves benchmark

Source of benchmark: Code of Accounting Practice and Financial Reporting

■ Ratio is outside benchmark

## 6. Cash expense cover ratio



**Purpose of cash expense cover ratio**

This liquidity ratio indicates the number of months a Council can continue paying for its immediate expenses without additional cash inflow.

**Commentary on 2023/24 result**

**2023/24 ratio 8.44 months**

Council continues to maintain a cash expense cover ratio above the benchmark of 3 months. The result of this measure continues to reflect a high level of liquidity in Council's investments portfolio at the end of 2023/24.

Benchmark: — > 3.00months

■ Ratio achieves benchmark

Source of benchmark: Code of Accounting Practice and Financial Reporting

■ Ratio is outside benchmark

## H1-2 Council information and contact details

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**Principal place of business:**

256 Crawford Street  
Queanbeyan NSW 2620

13 Gibraltar Street  
Bungendore NSW 2621

144 Wallace Street  
Braidwood NSW 2622

### Contact details

**Mailing Address:**

PO Box 90  
Queanbeyan NSW 2620

**Opening hours:**

8:30am - 4:30pm - Weekdays

**Telephone:** 02 6285 6000

**Internet:** [www.qprc.nsw.gov.au](http://www.qprc.nsw.gov.au)

**Email:** [council@qprc.nsw.gov.au](mailto:council@qprc.nsw.gov.au)

### Officers

**General Manager**

Rebecca Ryan

**Responsible Accounting Officer**

Tracy Sligar

**Auditors**

Audit Office of New South Wales  
Level 19, Tower 2 Darling Park, 201 Sussex Street  
Sydney NSW 2000

### Elected members

**Mayor**

Kenrick Winchester

**Deputy Mayor**

Esma Livermore

**Councillors**

Katrina Willis  
Louise Burton  
Bryce Wilson  
Mareeta Grundy  
Steve Taskovski  
Edwina Webster  
Michele Biscotti  
John Preston  
Ross Macdonald

### Other information

**ABN:** 95 933 070 982



Cr Kenrick Winchester  
Mayor  
Queanbeyan-Palerang Regional Council  
PO Box 90  
QUEANBEYAN NSW 2620

Contact: Furqan Yousuf  
Phone no: 02 9275 7470  
Our ref: R008-2124742775-7556

31 October 2024

Dear Mayor

**Report on the Conduct of the Audit  
for the year ended 30 June 2024  
Queanbeyan-Palerang Regional Council**

I have audited the general purpose financial statements (GPFS) of the Queanbeyan-Palerang Regional Council (the Council) for the year ended 30 June 2024 as required by section 415 of the *Local Government Act 1993* (the Act).

I expressed an unmodified opinion on the Council's GPFS.

This Report on the Conduct of the Audit (the Report) for the Council for the year ended 30 June 2024 is issued in accordance with section 417 of the Act. This Report should be read in conjunction with my audit opinion on the GPFS issued under section 417(2) of the Act.

## INCOME STATEMENT

### Operating result

	2024	2023*	Variance
	\$m	\$m	%
Rates and annual charges revenue	96.6	84.4	↑ 14.3
Grants and contributions revenue	133.1	98.0	↑ 35.8
Operating result from continuing operations	120.1	79.4	↑ 51.2
Net operating result before capital grants and contributions	6.8	11.2	↓ 39.3

Rates and annual charges revenue (\$96.6 million) increased by \$12.1 million (14.3 per cent) in 2023–24 primarily due to the 18.0 per cent approved special rate variation.

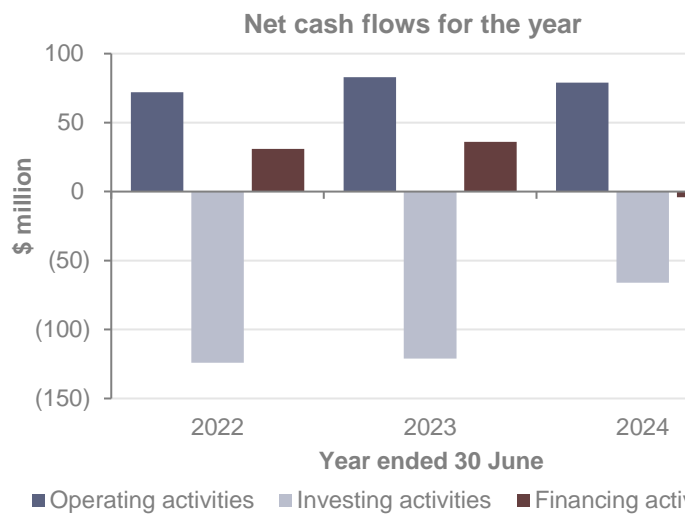
Grants and contributions revenue (\$133.1 million) increased by \$35.1 million (35.8 per cent) in 2023–24 mainly due to a \$67.5 million increase in capital developer contributions, partially offset by an overall decrease of \$32.4 million in operating grants and non-developer contributions.

Council’s operating result from continuing operations (surplus of \$120.1 million) was \$40.7 million higher than the 2022–23 result. The increase was mainly driven by increase in grants and contributions and rates and annual charges revenue as explained above. This increase was partially offset by \$9.6 million increase in total operating expenses.

The net operating result before capital grants and contributions (\$6.8 million) was \$4.4 million lower than the 2022–23 result.

## STATEMENT OF CASH FLOWS

- The Council's cash and cash equivalents balance at 30 June 2024 was \$34.8 million (\$25.8 million as at 30 June 2023). There was a net increase in cash and cash equivalents of \$9.0 million.
- Net cash inflows from operating activities decreased by \$3.7 million, mainly due to a decrease in receipts from cash grants and contributions
- Net cash outflows from investing activities decreased by \$55.9 million. This was mainly due to decrease in acquisition of infrastructure, property, plant & equipment (IPPE) assets
- Net cash provided by financing activities decreased by \$40.2 million, mainly due to a decrease in proceeds from borrowings.





## FINANCIAL POSITION

### Cash and investments

Cash and investments	2024	2023	Commentary
	\$m	\$m	
<b>Total cash, cash equivalents and investments</b>	<b>272.3</b>	<b>233.3</b>	Externally restricted cash and cash equivalents are restricted in their use by externally imposed requirements. This balance comprises mainly of specific purpose unexpended grants for general fund, water fund, sewer fund and general fund developer contributions.
Restricted and allocated cash, cash equivalents and investments:			
• External restrictions	244.0	203.7	Internally restricted cash and equivalents have been restricted in their use by resolution or policy of Council to reflect identified programs of works and any forward plans identified by the Council. The Council's internally restricted cash and cash equivalents have decreased by \$2.2 million mainly due to a decrease in allocations to the financial assistance grant.
• Internal allocations	25.3	29.3	

### Debt

At 30 June 2024, Council had:

- \$148.8 million in unsecured loans (\$152.9 million in 2022-23)
- \$2.0 million in approved overdraft facility with nil drawn down
- \$210,000 in credit card facility with \$116,000 used.

# PERFORMANCE

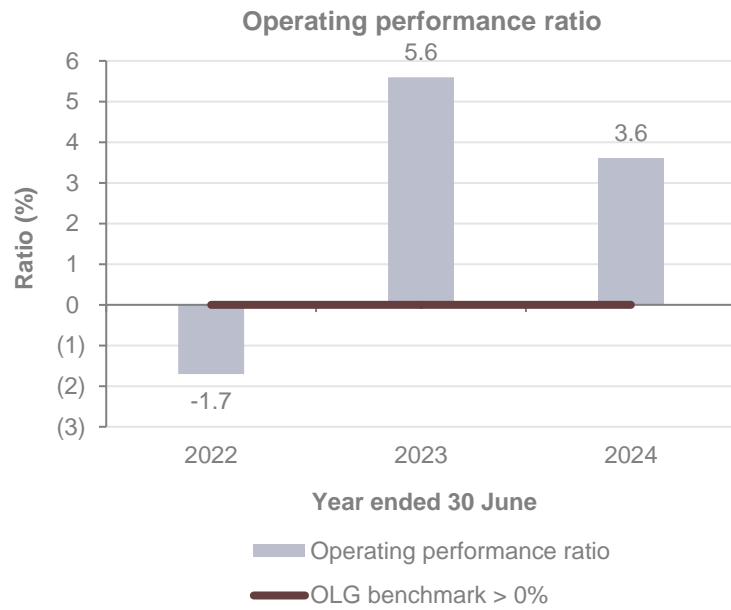
## Performance measures

The following section provides an overview of the Council's performance against the performance measures and performance benchmarks set by the Office of Local Government (OLG) within the Department of Planning, Housing and Infrastructure.

### Operating performance ratio

Council exceeded the benchmark for the current reporting period.

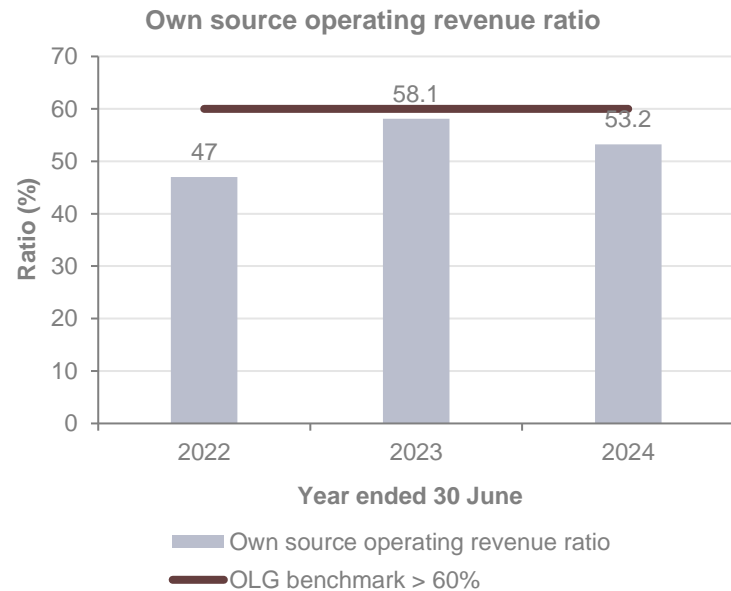
The 'operating performance ratio' measures how well council contained operating expenditure within operating revenue (excluding capital grants and contributions, fair value adjustments, and reversal of revaluation decrements). The benchmark set by OLG is greater than zero per cent.



### Own source operating revenue ratio

Council did not meet the benchmark for the current reporting period.

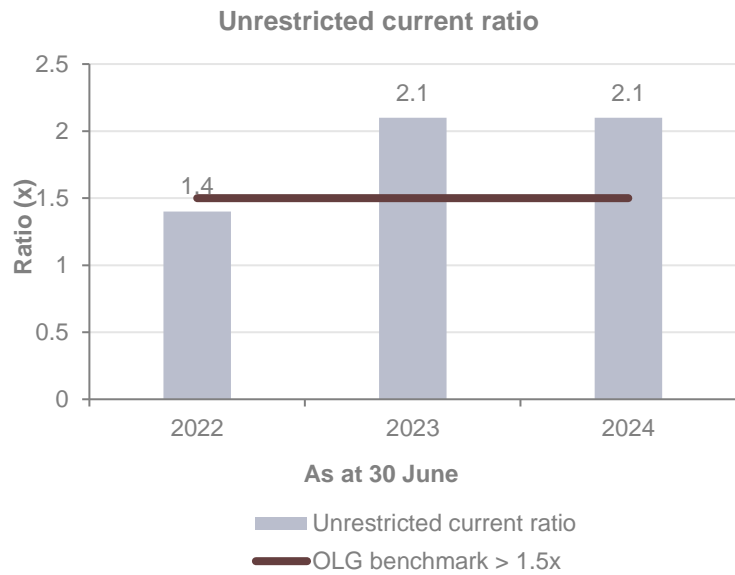
The 'own source operating revenue ratio' measures council's fiscal flexibility and the degree to which it relies on external funding sources such as operating grants and contributions. The benchmark set by OLG is greater than 60 per cent.



### Unrestricted current ratio

Council exceeded the benchmark for the current reporting period.

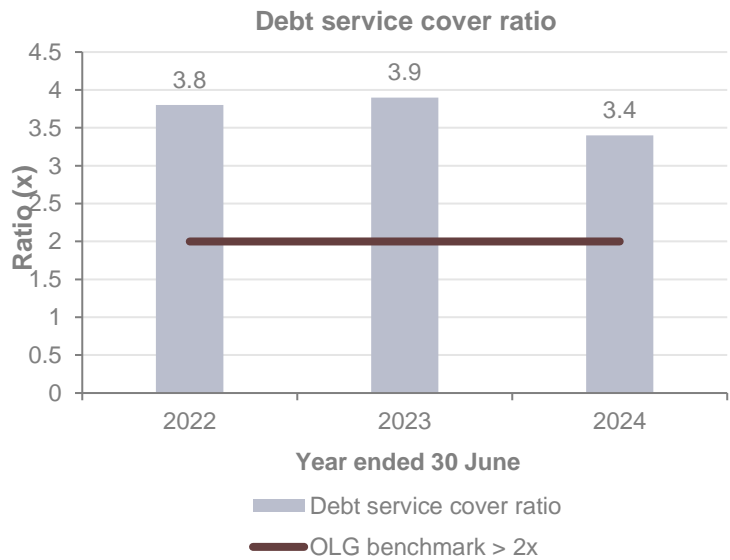
The 'unrestricted current ratio' is specific to local government and represents council's ability to meet its short-term obligations as they fall due. The benchmark set by OLG is greater than 1.5 times.



### Debt service cover ratio

Council exceeded the benchmark for the current reporting period.

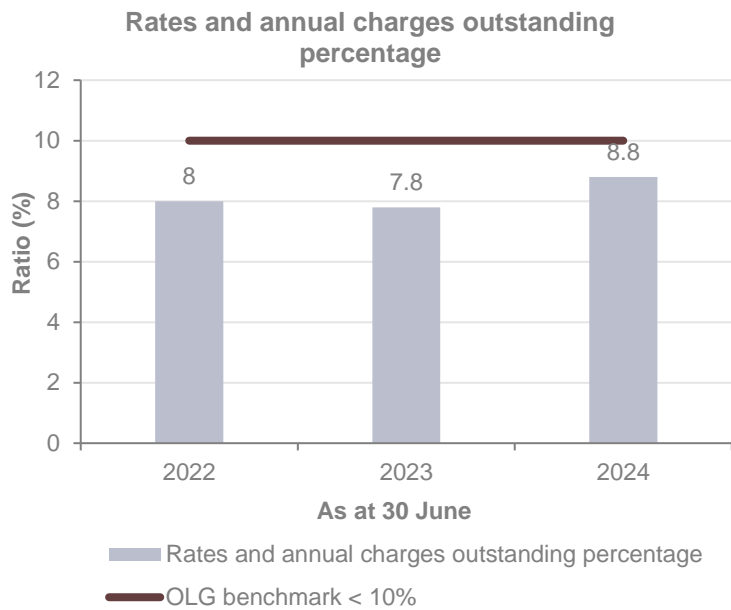
The 'debt service cover ratio' measures the operating cash to service debt including interest, principal and lease payments. The benchmark set by OLG is greater than two times.



### Rates and annual charges outstanding percentage

Council met the benchmark for the current reporting period.

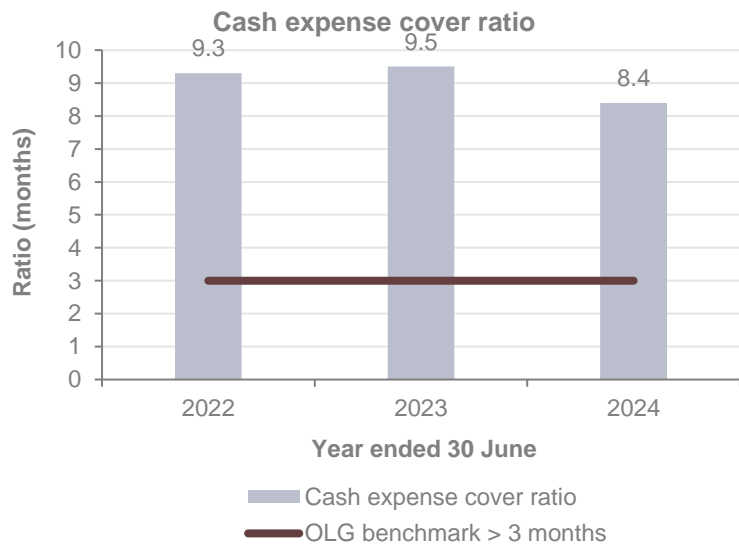
The 'rates and annual charges outstanding percentage' assesses the impact of uncollected rates and annual charges on council's liquidity and the adequacy of debt recovery efforts. The benchmark set by OLG is less than 10 per cent for regional and rural councils.



### Cash expense cover ratio

Council exceeded the benchmark for the current reporting period.

This liquidity ratio indicates the number of months the council can continue paying for its immediate expenses without additional cash inflow. The benchmark set by OLG is greater than three months.



## **Infrastructure, property, plant and equipment renewals**

Council renewed \$20.6 million of infrastructure, property, plant and equipment during the 2023-24 financial year (2022-23: \$34.9 million). This was mainly spent on capital work-in-progress, plant and equipment, transport assets, buildings and other structures. A further \$104.0 million of new assets (including \$84.0 million of developer contributed assets) were added during the year, comprising of roads, bridges and footpaths, stormwater drainage, sewerage network and plant and equipment.

## **OTHER MATTERS**

### **Legislative compliance**

My audit procedures did not identify any instances of material non-compliance with the financial reporting requirements in Chapter 13, Part 3, Division 2 of the LG Act and the associated regulation or a material deficiency in the Council's accounting records or financial statements. The Council's:

- accounting records were maintained in a manner and form to allow the GPFS to be prepared and effectively audited
- staff provided all accounting records and information relevant to the audit.



Furqan Yousuf  
Director, Financial Audit

Delegate of the Auditor-General for New South Wales

cc: Ms Rebecca Ryan, General Manager  
Ms Rhonda Wheatley, Chair of the Audit, Risk and Improvement Committee



## INDEPENDENT AUDITOR'S REPORT

### Report on the general purpose financial statements

#### Queanbeyan-Palerang Regional Council

To the Councillors of Queanbeyan-Palerang Regional Council

### Opinion

I have audited the accompanying financial statements of Queanbeyan-Palerang Regional Council (the Council), which comprise the Statement by Councillors and Management, the Income Statement and Statement of Comprehensive Income for the year ended 30 June 2024, the Statement of Financial Position as at 30 June 2024, the Statement of Changes in Equity and Statement of Cash Flows for the year then ended, and notes to the financial statements, including material accounting policy information and other explanatory information.

In my opinion:

- the Council's accounting records have been kept in accordance with the requirements of the *Local Government Act 1993*, Chapter 13, Part 3, Division 2 (the Division)
- the financial statements:
  - have been prepared, in all material respects, in accordance with the requirements of this Division
  - are consistent with the Council's accounting records
  - present fairly, in all material respects, the financial position of the Council as at 30 June 2024, and of its financial performance and its cash flows for the year then ended in accordance with Australian Accounting Standards
- all information relevant to the conduct of the audit has been obtained
- no material deficiencies in the accounting records or financial statements have come to light during the audit.

My opinion should be read in conjunction with the rest of this report.

### Basis for Opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I have fulfilled my other ethical responsibilities in accordance with APES 110.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### **Other Information**

The Council's annual report for the year ended 30 June 2024 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the special purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the special purpose financial statements and Special Schedule - Permissible income for general rates.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

### **The Councillors' Responsibilities for the Financial Statements**

The Councillors are responsible for the preparation and fair presentation of the financial statements in accordance with Australian Accounting Standards and the *Local Government Act 1993* and for such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: [www.auasb.gov.au/auditors\\_responsibilities/ar4.pdf](http://www.auasb.gov.au/auditors_responsibilities/ar4.pdf). The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- on the Original Budget information included in the Income Statement, Statement of Cash Flows, and Note B5-1 'Material budget variations
- on the Special Schedules. A separate opinion has been provided on Special Schedule - Permissible income for general rates
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.



Furqan Yousuf  
Delegate of the Auditor-General for New South Wales

31 October 2024  
SYDNEY



# Queanbeyan-Palerang Regional Council

SPECIAL PURPOSE FINANCIAL STATEMENTS  
for the year ended 30 June 2024

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# Queanbeyan-Palerang Regional Council

## Special Purpose Financial Statements

for the year ended 30 June 2024

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### Background

- i. These Special Purpose Financial Statements have been prepared for the use by both Council and the Office of Local Government in fulfilling their requirements under National Competition Policy.
- ii. The principle of competitive neutrality is based on the concept of a 'level playing field' between persons/entities competing in a market place, particularly between private and public sector competitors.

Essentially, the principle is that government businesses, whether Commonwealth, state or local, should operate without net competitive advantages over other businesses as a result of their public ownership.

- iii. For Council, the principle of competitive neutrality and public reporting applies only to declared business activities.

These include **(a)** those activities classified by the Australian Bureau of Statistics as business activities being water supply, sewerage services, abattoirs, gas production and reticulation, and **(b)** those activities with a turnover of more than \$2 million that Council has formally declared as a business activity (defined as Category 1 activities).

- iv. In preparing these financial statements for Council's self-classified Category 1 businesses and ABS-defined activities, councils must **(a)** adopt a corporatisation model and **(b)** apply full cost attribution including tax-equivalent regime payments and debt guarantee fees (where the business benefits from Council's borrowing position by comparison with commercial rates).

# Queanbeyan-Palerang Regional Council

## Special Purpose Financial Statements

for the year ended 30 June 2024

### Statement by Councillors and Management

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#### Statement by Councillors and Management made pursuant to the Local Government Code of Accounting Practice and Financial Reporting

The attached special purpose financial statements have been prepared in accordance with:

- NSW Government Policy Statement, *Application of National Competition Policy to Local Government*
- Division of Local Government Guidelines, *Pricing and Costing for Council Businesses: A Guide to Competitive Neutrality*
- The Local Government Code of Accounting Practice and Financial Reporting
- Sections 3 and 4 of the NSW Department of Climate Change, Energy, the Environment and Water's (DCCEE) *Regulatory and assurance framework for local water utilities, July 2022*

To the best of our knowledge and belief, these statements:

- present fairly the operating result and financial position for each of Council's declared business activities for the year,
- accord with Council's accounting and other records; and
- present overhead reallocation charges to the water and sewerage businesses as fair and reasonable.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 11 September 2024.



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Kenrick Winchester

**Mayor**

31 October 2024



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Esma Livermore

**Deputy Mayor**

31 October 2024



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Rebecca Ryan

**General Manager**

31 October 2024



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Tracy Sligar

**Responsible Accounting Officer**

31 October 2024

## Queanbeyan-Palerang Regional Council

## Income Statement of water supply business activity

for the year ended 30 June 2024

\$ '000	2024	2023
<b>Income from continuing operations</b>		
Access charges	8,649	8,797
User charges	19,774	17,989
Interest and investment income	2,855	1,591
Grants and contributions provided for operating purposes	82	17
Other income	5	3
<b>Total income from continuing operations</b>	<b>31,365</b>	<b>28,397</b>
<b>Expenses from continuing operations</b>		
Employee benefits and on-costs	1,514	1,755
Borrowing costs	241	250
Materials and services	8,166	5,221
Depreciation, amortisation and impairment	4,439	3,861
Water purchase charges	12,873	11,904
<b>Total expenses from continuing operations</b>	<b>27,233</b>	<b>22,991</b>
<b>Surplus (deficit) from continuing operations before capital amounts</b>	<b>4,132</b>	<b>5,406</b>
Grants and contributions provided for capital purposes	14,810	5,013
<b>Surplus (deficit) from continuing operations after capital amounts</b>	<b>18,942</b>	<b>10,419</b>
<b>Surplus (deficit) from all operations before tax</b>	<b>18,942</b>	<b>10,419</b>
Less: corporate taxation equivalent 25% [based on result before capital]	(1,033)	(1,352)
<b>Surplus (deficit) after tax</b>	<b>17,909</b>	<b>9,067</b>
<b>opening accumulated surplus</b>	<b>158,039</b>	<b>147,620</b>
<b>Adjustments for amounts unpaid:</b>		
– Corporate taxation equivalent	1,033	1,352
<b>Closing accumulated surplus</b>	<b>176,981</b>	<b>158,039</b>
<b>Return on capital %</b>	<b>2.4%</b>	<b>3.2%</b>
<b>Subsidy from Council</b>	<b>3,530</b>	<b>1,403</b>
<b>Calculation of dividend payable:</b>		
Surplus (deficit) after tax	17,909	9,067
Less: capital grants and contributions (excluding developer contributions)	(14,810)	(2,895)
<b>Surplus for dividend calculation purposes</b>	<b>3,099</b>	<b>6,172</b>
<b>Potential dividend calculated from surplus</b>	<b>1,550</b>	<b>3,086</b>

## Queanbeyan-Palerang Regional Council

## Income Statement of sewerage business activity

for the year ended 30 June 2024

\$ '000	2024	2023
<b>Income from continuing operations</b>		
Access charges	22,067	19,435
User charges	1,879	1,505
Liquid trade waste charges	50	26
Fees	267	191
Interest and investment income	6,051	3,164
Grants and contributions provided for operating purposes	–	2,104
<b>Total income from continuing operations</b>	<b>30,314</b>	<b>26,425</b>
<b>Expenses from continuing operations</b>		
Employee benefits and on-costs	2,542	2,232
Borrowing costs	399	404
Materials and services	9,365	9,274
Depreciation, amortisation, impairment and revaluation decrement	7,130	6,503
Net loss from the disposal of assets	6	186
<b>Total expenses from continuing operations</b>	<b>19,442</b>	<b>18,599</b>
<b>Surplus (deficit) from continuing operations before capital amounts</b>	<b>10,872</b>	<b>7,826</b>
Grants and contributions provided for capital purposes	8,515	5,942
<b>Surplus (deficit) from continuing operations after capital amounts</b>	<b>19,387</b>	<b>13,768</b>
<b>Surplus (deficit) from all operations before tax</b>	<b>19,387</b>	<b>13,768</b>
Less: corporate taxation equivalent 25% [based on result before capital]	(2,718)	(1,957)
<b>Surplus (deficit) after tax</b>	<b>16,669</b>	<b>11,811</b>
<b>Opening accumulated surplus</b>	<b>282,210</b>	<b>268,442</b>
<b>Adjustments for amounts unpaid:</b>		
– Corporate taxation equivalent	2,718	1,957
<b>Closing accumulated surplus</b>	<b>301,597</b>	<b>282,210</b>
<b>Return on capital %</b>	<b>4.6%</b>	<b>3.7%</b>
<b>Subsidy from Council</b>	<b>–</b>	<b>768</b>
<b>Calculation of dividend payable:</b>		
Surplus (deficit) after tax	16,669	11,811
Less: capital grants and contributions (excluding developer contributions)	(8,515)	(5,533)
<b>Surplus for dividend calculation purposes</b>	<b>8,154</b>	<b>6,278</b>
<b>Potential dividend calculated from surplus</b>	<b>4,077</b>	<b>3,139</b>

## Queanbeyan-Palerang Regional Council

## Statement of Financial Position of water supply business activity

as at 30 June 2024

\$ '000	2024	2023
<b>ASSETS</b>		
<b>Current assets</b>		
Cash and cash equivalents	4,559	4,671
Investments	29,017	22,617
Receivables	4,491	3,403
<b>Total current assets</b>	<b>38,067</b>	<b>30,691</b>
<b>Non-current assets</b>		
Investments	26,768	14,933
Infrastructure, property, plant and equipment	183,796	175,603
<b>Total non-current assets</b>	<b>210,564</b>	<b>190,536</b>
<b>Total assets</b>	<b>248,631</b>	<b>221,227</b>
<b>LIABILITIES</b>		
<b>Current liabilities</b>		
Payables	606	691
Borrowings	278	256
Employee benefit provisions	319	379
<b>Total current liabilities</b>	<b>1,203</b>	<b>1,326</b>
<b>Non-current liabilities</b>		
Borrowings	3,833	4,120
<b>Total non-current liabilities</b>	<b>3,833</b>	<b>4,120</b>
<b>Total liabilities</b>	<b>5,036</b>	<b>5,446</b>
<b>Net assets</b>	<b>243,595</b>	<b>215,781</b>
<b>EQUITY</b>		
Accumulated surplus	176,981	158,039
IPPE Revaluation reserves	66,614	57,742
<b>Total equity</b>	<b>243,595</b>	<b>215,781</b>

## Queanbeyan-Palerang Regional Council

## Statement of Financial Position of sewerage business activity

as at 30 June 2024

\$ '000	2024	2023
<b>ASSETS</b>		
<b>Current assets</b>		
Cash and cash equivalents	7,191	9,609
Investments	46,016	46,524
Receivables	2,183	1,693
<b>Total current assets</b>	<b>55,390</b>	<b>57,826</b>
<b>Non-current assets</b>		
Investments	42,450	30,720
Infrastructure, property, plant and equipment	245,331	223,824
<b>Total non-current assets</b>	<b>287,781</b>	<b>254,544</b>
<b>Total assets</b>	<b>343,171</b>	<b>312,370</b>
<b>LIABILITIES</b>		
<b>Current liabilities</b>		
Payables	51	37
Borrowings	473	434
Employee benefit provisions	412	433
<b>Total current liabilities</b>	<b>936</b>	<b>904</b>
<b>Non-current liabilities</b>		
Borrowings	5,941	6,438
<b>Total non-current liabilities</b>	<b>5,941</b>	<b>6,438</b>
<b>Total liabilities</b>	<b>6,877</b>	<b>7,342</b>
<b>Net assets</b>	<b>336,294</b>	<b>305,028</b>
<b>EQUITY</b>		
Accumulated surplus	301,597	282,210
IPPE Revaluation reserves	34,697	22,818
<b>Total equity</b>	<b>336,294</b>	<b>305,028</b>

## Note – Material accounting policy information

A statement summarising the supplemental accounting policies adopted in the preparation of the special purpose financial statements (SPFS) for National Competition Policy (NCP) reporting purposes follows.

These financial statements are SPFS prepared for use by Council and the Office of Local Government. For the purposes of these statements, the Council is a non-reporting not-for-profit entity.

The figures presented in these special purpose financial statements have been prepared in accordance with the recognition and measurement criteria of relevant Australian Accounting Standards, other authoritative pronouncements of the Australian Accounting Standards Board (AASB) and Australian Accounting Interpretations.

The disclosures in these special purpose financial statements have been prepared in accordance with the *Local Government Act 1993 (Act)*, the *Local Government (General) Regulation 2021 (Regulation)* and the Local Government Code of Accounting Practice and Financial Reporting.

The statements are prepared on an accruals basis. They are based on historic costs and do not take into account changing money values or, except where specifically stated, fair value of non-current assets. Certain taxes and other costs, appropriately described, have been imputed for the purposes of the National Competition Policy.

The Statement of Financial Position includes notional assets/liabilities receivable from/payable to Council's general fund. These balances reflect a notional intra-entity funding arrangement with the declared business activities.

### National Competition Policy

Council has adopted the principle of 'competitive neutrality' in its business activities as part of the National Competition Policy which is being applied throughout Australia at all levels of government. The framework for its application is set out in the June 1996 NSW Government Policy statement titled 'Application of National Competition Policy to Local Government'. *The Pricing and Costing for Council Businesses – A Guide to Competitive Neutrality* issued by the Office of Local Government in July 1997 has also been adopted.

The pricing and costing guidelines outline the process for identifying and allocating costs to activities and provide a standard for disclosure requirements. These disclosures are reflected in Council's pricing and/or financial reporting systems and include taxation equivalents, Council subsidies, and returns on investments (rate of return and dividends paid).

### Declared business activities

In accordance with *Pricing and Costing for Council Businesses – A Guide to Competitive Neutrality*, Council has declared that the following are to be considered as business activities:

#### Category 1

(where gross operating turnover is over \$2 million)

##### a. Water Supplies

Provision of water services to the Local Government Area.

##### b. Sewerage Services

Provision of waste water services to the Local Government Area.

#### Category 2

(where gross operating turnover is less than \$2 million)

Nil

### Taxation equivalent charges

Council is liable to pay various taxes and financial duties. Where this is the case, they are disclosed as a cost of operations just like all other costs.

However, where Council does not pay some taxes which are generally paid by private sector businesses, such as income tax, these equivalent tax payments have been applied to all Council-nominated business activities and are reflected in Special Purpose Financial Statements.

For the purposes of disclosing comparative information relevant to the private sector equivalent, the following taxation equivalents have been applied to all Council-nominated business activities (this does not include Council's non-business activities):



## Note – Material accounting policy information (continued)

### Notional rate applied (%)

Corporate income tax rate – **25%** (2022/23 - 25%)

Land tax – the first \$1,075,000 of combined land values attracts **0%**. For the combined land values in excess of \$1,075,000 up to \$6,571,000 the rate is **\$100 + 1.6%**. For the remaining combined land value that exceeds \$6,571,000 a premium marginal rate of **2.0%** applies.

Payroll tax – 5.45% on the value of taxable salaries and wages in excess of \$1,200,000.

In accordance with Department of Climate Change, Energy, the Environment and Water's (DCCEEW) regulatory and assurance framework, a payment for the amount calculated as the annual tax equivalent charges (excluding income tax) must be paid from water supply and sewerage business activities.

The payment of taxation equivalent charges, referred to in the regulatory and assurance framework as a 'dividend for taxation equivalent', may be applied for any purpose allowed under the Act.

Achievement of substantial compliance to DCCEEW's regulatory and assurance framework is not a prerequisite for the payment of the tax equivalent charges, however the payment must not exceed \$3 per assessment.

### Income tax

An income tax equivalent has been applied on the profits of the business activities.

Whilst income tax is not a specific cost for the purpose of pricing a good or service, it needs to be taken into account in terms of assessing the rate of return required on capital invested.

Accordingly, the return on capital invested is set at a pre-tax level - gain/(loss) from ordinary activities before capital amounts, as would be applied by a private sector competitor. That is, it should include a provision equivalent to the relevant corporate income tax rate.

Income tax is only applied where a gain from ordinary activities before capital amounts has been achieved.

Since the taxation equivalent is notional – that is, it is payable to the 'Council' as the owner of business operations - it represents an internal payment and has no effect on the operations of the Council. Accordingly, there is no need for disclosure of internal charges in the SPFS.

The rate applied of 25% is the equivalent company tax rate prevalent at reporting date. No adjustments have been made for variations that have occurred during the year.

### Local government rates and charges

A calculation of the equivalent rates and charges for all Category 1 businesses has been applied to all assets owned, or exclusively used by the business activity.

### Loan and debt guarantee fees

The debt guarantee fee is designed to ensure that Council business activities face 'true' commercial borrowing costs in line with private sector competitors. In order to calculate a debt guarantee fee, Council has determined what the differential borrowing rate would have been between the commercial rate and Council's borrowing rate for its business activities.

#### (i) Subsidies

Government policy requires that subsidies provided to customers, and the funding of those subsidies, must be explicitly disclosed. Subsidies occur where Council provides services on a less than cost recovery basis. This option is exercised on a range of services in order for Council to meet its community service obligations. The overall effect of subsidies is contained within the Income Statements of business activities.

## Note – Material accounting policy information (continued)

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### (ii) Return on investments (rate of return)

The NCP policy statement requires that councils with Category 1 businesses 'would be expected to generate a return on capital funds employed that is comparable to rates of return for private businesses operating in a similar field'.

Funds are subsequently available for meeting commitments or financing future investment strategies. The rate of return is disclosed for each of Council's business activities on the Income Statement.

The rate of return is calculated as follows:

**Operating result before capital income + interest expense**

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**Written down value of I,PP&E as at 30 June**

As a minimum, business activities should generate a return equal to the Commonwealth 10 year bond rate which is 4.30% at 30/6/24.

### (iii) Dividends

Council is not required to pay dividends to either itself as owner of a range of businesses, or to any external entities.

A local government water supply and sewerage business is permitted to pay annual dividends from their water supply or sewerage business surpluses. Each dividend must be calculated and approved in accordance with DCCEEW's regulatory and assurance framework and must not exceed 50% of the relevant surplus in any one year, or the number of water supply or sewerage assessments at 30 June 2024 multiplied by \$30 (less the payment for tax equivalent charges, not exceeding \$3 per assessment).

In accordance with DCCEEW's regulatory and assurance framework, statement of compliance and statement of dividend payment, dividend payment form and unqualified independent financial audit report are submitted to DCCEEW.



## INDEPENDENT AUDITOR'S REPORT

### Report on the special purpose financial statements

#### Queanbeyan-Palerang Regional Council

To the Councillors of Queanbeyan-Palerang Regional Council

### Opinion

I have audited the accompanying special purpose financial statements (the financial statements) of Queanbeyan-Palerang Regional Council's (the Council) Declared Business Activities, which comprise the Statement by Councillors and Management, the Income Statement of each Declared Business Activity for the year ended 30 June 2024, the Statement of Financial Position of each Declared Business Activity as at 30 June 2024 and the Material accounting policy information note.

The Declared Business Activities of the Council are:

- Water supply
- Sewerage

In my opinion, the financial statements present fairly, in all material respects, the financial position of the Council's declared Business Activities as at 30 June 2024, and their financial performance for the year then ended, in accordance with the Australian Accounting Standards described in the Material accounting policy information note and the Local Government Code of Accounting Practice and Financial Reporting 2023–24 (LG Code).

My opinion should be read in conjunction with the rest of this report.

### Basis for Opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as the auditor of councils
- precluding the Auditor-General from providing non-audit services.

I have fulfilled my other ethical responsibilities in accordance with APES 110.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

## **Emphasis of Matter - Basis of Accounting**

Without modifying my opinion, I draw attention to the Material accounting policy information note to the financial statements which describes the basis of accounting. The financial statements have been prepared for the purpose of fulfilling the Council's financial reporting responsibilities under the LG Code. As a result, the financial statements may not be suitable for another purpose.

## **Other Information**

The Council's annual report for the year ended 30 June 2024 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and Special Schedule 'Permissible income for general rates.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

## **The Councillors' Responsibilities for the Financial Statements**

The Councillors are responsible for the preparation and fair presentation of the financial statements and for determining that the accounting policies, described in the Material accounting policy information note to the financial statements, are appropriate to meet the requirements in the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: [www.auasb.gov.au/auditors\\_responsibilities/ar4.pdf](http://www.auasb.gov.au/auditors_responsibilities/ar4.pdf). The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.



Furqan Yousuf  
Delegate of the Auditor-General for New South Wales

31 October 2024  
SYDNEY

# Queanbeyan-Palerang Regional Council

SPECIAL SCHEDULES  
for the year ended 30 June 2024

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# Queanbeyan-Palerang Regional Council

## Special Schedules

for the year ended 30 June 2024

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#### **Special Schedules:**

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## Queanbeyan-Palerang Regional Council

## Permissible income for general rates

\$ '000	Notes	Calculation 2023/24	Calculation 2024/25
<b>Notional general income calculation <sup>1</sup></b>			
Last year notional general income yield	a	42,509	51,125
Plus or minus adjustments <sup>2</sup>	b	1,154	1,382
<b>Notional general income</b>	c = a + b	<b>43,663</b>	<b>52,507</b>
<b>Permissible income calculation</b>			
Percentage increase	d	18.00%	18.00%
Plus percentage increase amount <sup>3</sup>	f = d x (c + e)	7,859	9,451
<b>Sub-total</b>	g = (c + e + f)	<b>51,522</b>	<b>61,958</b>
Plus last year's carry forward total	h	-	397
<b>Sub-total</b>	j = (h + i)	<b>-</b>	<b>397</b>
<b>Total permissible income</b>	k = g + j	<b>51,522</b>	<b>62,355</b>
Less notional general income yield	l	51,125	61,787
<b>Catch-up or (excess) result</b>	m = k - l	<b>397</b>	<b>569</b>
<b>Carry forward to next year <sup>6</sup></b>	p = m + n + o	<b>397</b>	<b>569</b>

**Notes**

- (1) The notional general income will not reconcile with rate income in the financial statements in the corresponding year. The statements are reported on an accrual accounting basis which include amounts that relate to prior years' rates income.
- (2) Adjustments account for changes in the number of assessments and any increase or decrease in land value occurring during the year. The adjustments are called 'supplementary valuations' as defined in the *Valuation of Land Act 1916 (NSW)*.
- (3) The 'percentage increase' is inclusive of the rate-peg percentage, and/or special variation and/or Crown land adjustment (where applicable).
- (6) Carry-forward amounts which are in excess (an amount that exceeds the permissible income) require Ministerial approval by order published in the *NSW Government Gazette* in accordance with section 512 of the Act. The OLG will extract these amounts from Council's Permissible income for general rates Statement in the financial data return (FDR) to administer this process.





## INDEPENDENT AUDITOR'S REPORT

### Special Schedule – Permissible income for general rates

#### Queanbeyan-Palerang Regional Council

To the Councillors of Queanbeyan-Palerang Regional Council

### Opinion

I have audited the accompanying Special Schedule – Permissible income for general rates (the Schedule) of Queanbeyan-Palerang Regional Council (the Council) for the year ending 30 June 2025.

In my opinion, the Schedule is prepared, in all material respects in accordance with the requirements of the Local Government Code of Accounting Practice and Financial Reporting 2023–24 (LG Code) and is in accordance with the books and records of the Council.

My opinion should be read in conjunction with the rest of this report.

### Basis for Opinion

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Schedule' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I have fulfilled my other ethical responsibilities in accordance with APES 110.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

### Emphasis of Matter - Basis of Accounting

Without modifying my opinion, I draw attention to the special purpose framework used to prepare the Schedule. The Schedule has been prepared for the purpose of fulfilling the Council's reporting obligations under the LG Code. As a result, the Schedule may not be suitable for another purpose.

## Other Information

The Council's annual report for the year ended 30 June 2024 includes other information in addition to the Schedule and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements, special purpose financial statements and Special Schedule 'Report on infrastructure assets as at 30 June 2024.

My opinion on the Schedule does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and the special purpose financial statements.

In connection with my audit of the Schedule, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the Schedule or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

## The Councillors' Responsibilities for the Schedule

The Councillors are responsible for the preparation of the Schedule in accordance with the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation of the Schedule that is free from material misstatement, whether due to fraud or error.

In preparing the Schedule, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

## Auditor's Responsibilities for the Audit of the Schedule

My objectives are to:

- obtain reasonable assurance whether the Schedule as a whole is free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the Schedule.

A description of my responsibilities for the audit of the Schedule is located at the Auditing and Assurance Standards Board website at: [www.auasb.gov.au/auditors\\_responsibilities/ar8.pdf](http://www.auasb.gov.au/auditors_responsibilities/ar8.pdf). The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited Schedule on any website where it may be presented
- about any other information which may have been hyperlinked to/from the Schedule.



Furqan Yousuf  
Delegate of the Auditor-General for New South Wales

31 October 2024  
SYDNEY

## Queanbeyan-Palerang Regional Council

## Report on infrastructure assets as at 30 June 2024

Asset Class	Asset Category	Estimated cost		2023/24 Required maintenance <sup>a</sup>	2023/24 Actual maintenance	Net carrying amount	Gross replacement cost (GRC)	Assets in condition as a percentage of gross replacement cost					
		Estimated cost to bring assets to satisfactory standard	to bring to the agreed level of service set by Council					1	2	3	4	5	
		\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000						
Buildings	Buildings	3,580	16,036	5,008	1,573	222,901	295,336	22.9%	44.2%	27.2%	5.1%	0.6%	
	<b>Sub-total</b>	<b>3,580</b>	<b>16,036</b>	<b>5,008</b>	<b>1,573</b>	<b>222,901</b>	<b>295,336</b>	<b>22.9%</b>	<b>44.2%</b>	<b>27.2%</b>	<b>5.1%</b>	<b>0.6%</b>	
Roads	Roads	1,039	3,974	3,835	8,903	397,987	518,668	76.9%	13.1%	9.3%	0.1%	0.6%	
	Bridges	1,285	7,343	656	1,074	100,980	152,100	45.9%	18.2%	31.1%	4.8%	0.0%	
	Footpaths	142	803	566	609	53,486	66,219	57.2%	25.0%	16.5%	1.2%	0.1%	
	Other road assets (includes bulk earthworks)	162	770	2,074	–	727,334	765,752	92.8%	3.5%	3.6%	0.1%	0.0%	
	<b>Sub-total</b>	<b>2,628</b>	<b>12,890</b>	<b>7,131</b>	<b>10,586</b>	<b>1,279,787</b>	<b>1,502,739</b>	<b>81.0%</b>	<b>9.2%</b>	<b>8.9%</b>	<b>0.6%</b>	<b>0.3%</b>	
Water supply network	Water supply network	2,322	12,368	4,392	3,793	177,619	309,244	21.0%	35.8%	39.2%	3.9%	0.1%	
	<b>Sub-total</b>	<b>2,322</b>	<b>12,368</b>	<b>4,392</b>	<b>3,793</b>	<b>177,619</b>	<b>309,244</b>	<b>21.0%</b>	<b>35.8%</b>	<b>39.2%</b>	<b>3.9%</b>	<b>0.1%</b>	
Sewerage network	Sewerage network	8,035	16,961	4,839	5,636	199,128	343,543	26.7%	37.2%	31.1%	1.2%	3.8%	
	<b>Sub-total</b>	<b>8,674</b>	<b>18,310</b>	<b>5,224</b>	<b>5,636</b>	<b>224,287</b>	<b>370,874</b>	<b>26.7%</b>	<b>37.2%</b>	<b>31.1%</b>	<b>1.2%</b>	<b>3.8%</b>	
Stormwater drainage	Stormwater drainage	9,846	17,124	2,086	177	194,449	289,978	61.4%	23.6%	9.1%	0.0%	5.9%	
	<b>Sub-total</b>	<b>9,846</b>	<b>17,124</b>	<b>2,086</b>	<b>177</b>	<b>194,449</b>	<b>289,978</b>	<b>61.4%</b>	<b>23.6%</b>	<b>9.1%</b>	<b>0.0%</b>	<b>5.9%</b>	
Open space / recreational assets	Swimming pools	227	1,296	272	–	4,451	8,707	26.2%	0.2%	58.7%	14.9%	0.0%	
	Park Structures	397	2,040	2,993	3,213	66,609	88,166	53.5%	20.6%	23.6%	2.2%	0.1%	
	<b>Sub-total</b>	<b>624</b>	<b>3,336</b>	<b>3,265</b>	<b>3,213</b>	<b>71,060</b>	<b>96,873</b>	<b>51.0%</b>	<b>18.8%</b>	<b>26.8%</b>	<b>3.3%</b>	<b>0.1%</b>	
<b>Total – all assets</b>		<b>27,674</b>	<b>80,064</b>	<b>27,106</b>	<b>24,978</b>	<b>2,170,103</b>	<b>2,865,044</b>	<b>58.5%</b>	<b>21.1%</b>	<b>17.6%</b>	<b>1.5%</b>	<b>1.3%</b>	

(a) Required maintenance is the amount identified in Council's asset management plans.

## Infrastructure asset condition assessment 'key'

#	Condition	Integrated planning and reporting (IP&R) description
1	Excellent/very good	No work required (normal maintenance)
2	Good	Only minor maintenance work required
3	Satisfactory	Maintenance work required
4	Poor	Renewal required
5	Very poor	Urgent renewal/upgrading required

# Queanbeyan-Palerang Regional Council

## Report on infrastructure assets as at 30 June 2024

### Infrastructure asset performance indicators (consolidated) \*

\$ '000	Amounts 2024	Indicator 2024	2023	Indicators 2022	2021	Benchmark
<b>Buildings and infrastructure renewals ratio</b>						
Asset renewals <sup>1</sup>	<b>15,705</b>					
Depreciation, amortisation and impairment	<b>36,684</b>	<b>42.81%</b>	99.45%	123.69%	127.75%	> 100.00%
<b>Infrastructure backlog ratio</b>						
Estimated cost to bring assets to a satisfactory standard	<b>27,674</b>					
Net carrying amount of infrastructure assets	<b>2,206,992</b>	<b>1.25%</b>	1.17%	0.84%	1.24%	< 2.00%
<b>Asset maintenance ratio</b>						
Actual asset maintenance	<b>24,978</b>					
Required asset maintenance	<b>27,106</b>	<b>92.15%</b>	118.24%	123.74%	122.39%	> 100.00%
<b>Cost to bring assets to agreed service level</b>						
Estimated cost to bring assets to an agreed service level set by Council	<b>80,064</b>	<b>2.79%</b>	2.69%	2.33%	3.06%	
Gross replacement cost	<b>2,865,044</b>					

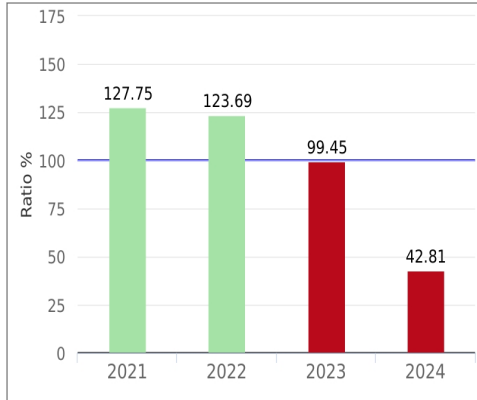
(\*) All asset performance indicators are calculated using classes identified in the previous table.

(1) Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance.

# Queanbeyan-Palerang Regional Council

## Report on infrastructure assets as at 30 June 2024

### Buildings and infrastructure renewals ratio



**Buildings and infrastructure renewals ratio**

To assess the rate at which these assets are being renewed relative to the rate at which they are depreciating.

Commentary on result	
23/24 ratio	42.81%

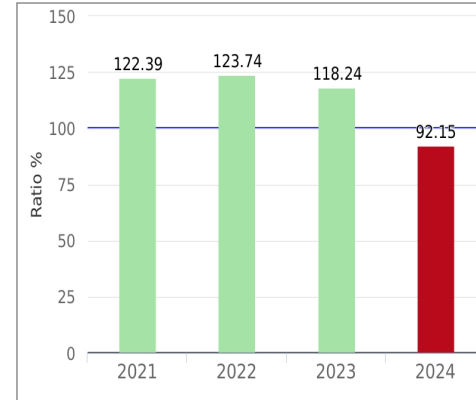
Benchmark: — > 100.00%

Ratio achieves benchmark

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio is outside benchmark

### Asset maintenance ratio



**Asset maintenance ratio**

Compares actual vs. required annual asset maintenance. A ratio above 1.0 indicates Council is investing enough funds to stop the infrastructure backlog growing.

Commentary on result	
23/24 ratio	92.15%

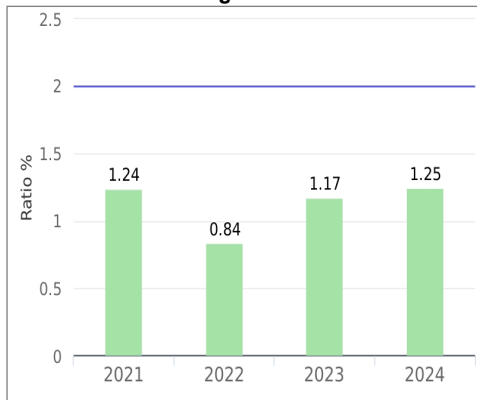
Benchmark: — > 100.00%

Ratio achieves benchmark

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio is outside benchmark

### Infrastructure backlog ratio



**Infrastructure backlog ratio**

This ratio shows what proportion the backlog is against the total value of a Council's infrastructure.

Commentary on result	
23/24 ratio	1.25%

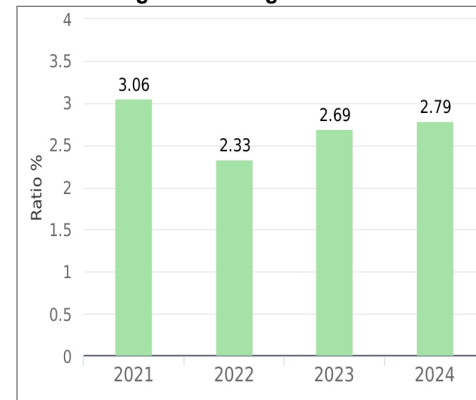
Benchmark: — < 2.00%

Ratio achieves benchmark

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio is outside benchmark

### Cost to bring assets to agreed service level



**Cost to bring assets to agreed service level**

This ratio provides a snapshot of the proportion of outstanding renewal works compared to the total value of assets under Council's care and stewardship.

Commentary on result	
23/24 ratio	2.79%

# Queanbeyan-Palerang Regional Council

## Report on infrastructure assets as at 30 June 2024

### Infrastructure asset performance indicators (by fund)

\$ '000	General fund		Water fund		Sewer fund		Benchmark
	2024	2023	2024	2023	2024	2023	
<b>Buildings and infrastructure renewals ratio</b>							
Asset renewals <sup>1</sup>							
Depreciation, amortisation and impairment	<b>60.55%</b>	138.72%	<b>5.65%</b>	20.05%	<b>3.45%</b>	9.32%	> 100.00%
<b>Infrastructure backlog ratio</b>							
Estimated cost to bring assets to a satisfactory standard							
Net carrying amount of infrastructure assets	<b>1.40%</b>	0.82%	<b>1.31%</b>	1.28%	<b>3.87%</b>	3.84%	< 2.00%
<b>Asset maintenance ratio</b>							
Actual asset maintenance							
Required asset maintenance	<b>88.90%</b>	131.96%	<b>86.36%</b>	124.16%	<b>107.89%</b>	72.10%	> 100.00%
<b>Cost to bring assets to agreed service level</b>							
Estimated cost to bring assets to an agreed service level set by Council							
Gross replacement cost	<b>2.26%</b>	2.07%	<b>4.00%</b>	4.00%	<b>4.94%</b>	4.94%	

(1) Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance.